

# **Lake County Forest Preserve District**

(A component unit of Lake County, Illinois)

**Annual Comprehensive Financial Report** 

As of and For the Year Ended December 31, 2021

Prepared by:

The Department of Finance

Stephen Neaman Director of Finance

and

Beth Frederick

Deputy Director of Finance

#### LAKE COUNTY FOREST PRESERVE DISTRICT

(A component unit of Lake County, Illinois)

# Annual Comprehensive Financial Report As of and For the Year Ended December 31, 2021

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#### LAKE COUNTY FOREST PRESERVE DISTRICT

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## **INTRODUCTORY SECTION**



June 28, 2022

#### **Dear Residents of Lake County:**

The Lake County Forest Preserve District (the "District") is pleased to submit its annual comprehensive financial report for the fiscal period ended December 31, 2021. Pursuant to statute and in accordance with the Forest Preserve District Rules of Order and Operational Procedures, an annual independent audit of all funds and accounts of the District shall be conducted by certified public accountants licensed to practice public accounting in the State of Illinois. This report is published to fulfill that requirement for the fiscal year ended December 31, 2021. Responsibility for the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the Executive Director and the Director of Finance, and is based upon a comprehensive framework of internal control that is established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Baker Tilly US LLP, Certified Public Accountants, have issued an unmodified opinion on the District's financial statements for the fiscal period ended December 31, 2021. The independent auditors' report is located at the front of the financial section of this report.

Generally Accepted Accounting Principles (GAAP) require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District's MD&A can be found immediately following the report of the independent auditors.

## **DISTRICT PROFILE**

The District was created by referendum in the November 4, 1958, general election for the purpose of preserving the County's natural resources, while providing education and recreation to the public.

The District is a separate body and political subdivision of the State of Illinois. The District has independent taxing powers and its boundaries are the same as those of Lake County. It is governed by a 21-member Board of Commissioners which also serves, by state statute, as the Lake County Board. The District's day-to-day operations and administrative activities are managed by the Executive Director and staffed by 507 full-time, part-time, and seasonal employees organized into nine departments. The District is located in the northeast corner of Illinois adjoining Wisconsin, Lake Michigan, McHenry and Cook Counties (Chicago), and is headquartered in Libertyville, Illinois.

With 63 sites the District provides a full range of services including land preservation, planning, development, conservation, restoration, education, public safety, recreational activities, historical

preservation, and cultural events. In addition to governmental activities, the business-type activities of Brae Loch, Countryside, and ThunderHawk Golf Courses are included in the financial statements.

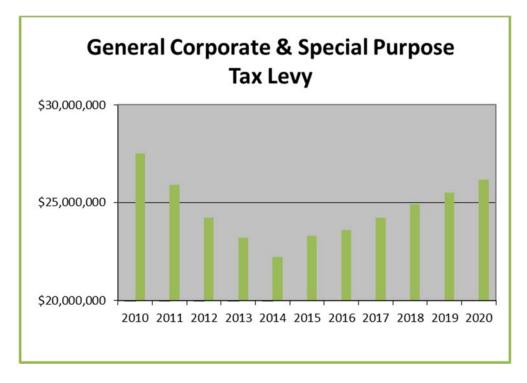
The budget is legally enacted through the passage of an annual Appropriation Ordinance, pursuant to statute and the District's Rules of Order and Operational Procedures, prior to the last day of the first quarter of the fiscal year. This ordinance includes additional available funds for contingencies that may arise during the fiscal year. The legal level of control is at the individual fund level.

#### **DISTRICT'S ECONOMIC CONDITION**

Our Forest Preserves are at the heart of what makes Lake County such a great place to live, work, and play. As the third largest county in the state, Lake County's market valuation is approximately \$81.6 billion. Through the leadership of our Board of Commissioners and support of Lake County voters, we've been able to preserve important pieces of our natural and cultural heritage. These pockets of Illinois' prairies, forests, lakes, and rivers are protected for current and future generations to enjoy and benefit from.

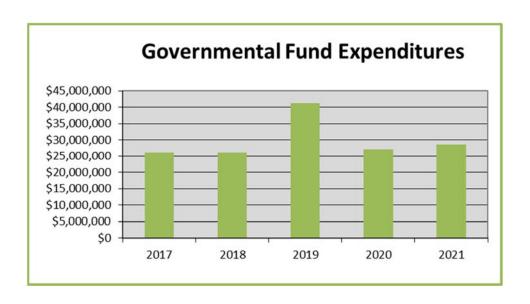
The severe economic impact of the COVID-19 pandemic started to ease during 2021. Unemployment as of April 2022 in the county, has fallen to 4.6% from a high of 14.9% in April of 2020. Restrictions on in person gatherings eased and the District was able to resume many of its normal program offerings. Outdoor programs including golf, boating and dog exercise areas maintained the high usage levels that were seen in 2020 in which, at that time, they were some of the only activities available during pandemic lockdowns. During 2021 the economy was still struggling with supply chain disruptions and staffing shortages. Those challenges along with the war in Europe, has led to a sharp rise in inflation during 2022. Inflation has not risen this fast since the early 1980's. The impact of this on operating expenses of the District will be felt both in the current year and 2023. The District will continue to monitor economic indicators and progress against the pandemic and the possible effect they could have on operating expenses and non-tax operating revenues. The reserve balances of the District remain strong and will enable the District to weather a short-term economic slowdown.

The 2020 Equalized Assessed Valuation (EAV) decreased for the first time since 2014 by 0.21% from the previous year. During the period between 2008 and 2014, property values had declined by 25.7%. The EAV for 2021 rebounded and grew by 1.23%. The county has a varied manufacturing and industrial base that adds to the relative stability of the county. Business activity within the county is diverse, including the home of the only Navy basic training base in the United States, an amusement park, and numerous varied manufacturing firms, real estate developers, retail stores and service providers. The county's sustainability in the current economy is primarily due to its location, with Lake Michigan to the east, Wisconsin to the north and the City of Chicago to the south. The county's communities include picturesque rural communities, highly developed urban centers, wealthy suburbs and tourist communities.



The general corporate and special purpose tax levies have decreased from \$28.4 million for the 2009 tax levy to \$26.2 million for the 2021 tax levy. This is a reduction of \$2.2 million from what the levy was for 2009. The decrease was the result of declining property values brought on by the Great Recession. During the decline the District continued conservative budgeting practices and wise use of fiscal resources. Property values have stabilized over the past five years and increased by 20.1% from the low point in 2014.

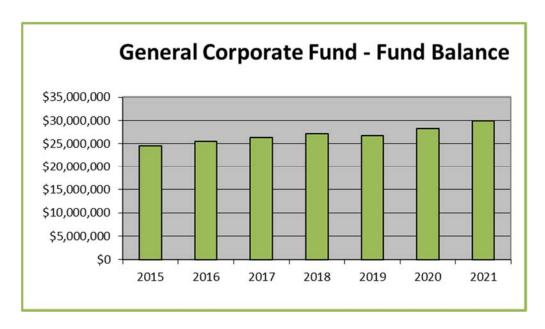
Governmental fund expenditures, including maintenance and development, public safety, education, recreation, natural resources, and general government have increased from \$27.2 million in 2020 to \$28.7 million (5.5%) in 2021. The increase was driven largely by the lifting of pandemic restrictions and a return to near normal operations. The District prepares a ten-year operating forecast which projects revenues and expenditures using conservative assumptions. The forecast is updated annually and is very helpful in seeing future issues. It is helpful with current decisions that may impact future operations.



The District also has a ten-year capital improvement plan that is updated during the budget process. The District coordinates development of the capital improvement budget with the development of the operating budget. Future operating costs associated with new capital improvements are projected and included in operating budget forecasts. The District maintains all capital assets at a level adequate to protect the capital investment and to minimize future maintenance and replacement costs.

On November 4, 2008, 66% of the voters said YES to a \$185 million bond referendum to continue land acquisition, habitat restoration, new trails, and public access improvements. Including the \$185 million, during the past twenty years, voters have approved referenda totaling \$273 million for new land and \$82 million for habitat restoration, new trails, and public access improvements. \$107 million of additional bond proceeds were issued in 2006 and 2008 under the debt service extension. These bond proceeds were used for land acquisition and capital development. The District has issued all of the \$185 million of the referendum approved bonds and there are currently no plans for another referendum.

The District issued refunding bonds in 2021 to refund bonds originally issued in 2010 and 2013 and received the highest possible rating of Aaa from Moody's. The District is one of very few forest preserve districts in the country rated Aaa. Moody's bestowed their highest Aaa bond rating on the District's bonds as a result of the District's current maintenance of very strong financial operations. Additional factors for the triple "A" rating are diversified and expanding economic base, sound financial management, high levels of reserves, and moderate overall debt level.



The fund balance of the General Corporate Fund remains strong and falls within the policy guidelines set by the Board for cash flow and emergency expenditures (50% of the ensuing year's fund budget). During 2021, non-property tax revenue results were mixed as pandemic restrictions were lifted gradually during the year. Overall revenues exceeded budget by \$1.5 million due largely to replacement taxes increasing and permit fees exceeding budget. Outdoor permit revenues rebounded and dog permits were extraordinarily high while in person activities were still restricted for a large part of the year and revenues gradually increased as restrictions were lifted. Operating expenses rebounded with seasonal staff hiring at near normal levels and operating supplies increasing due to a return to near normal.

The Lake County Forest Preserve District has an important responsibility to its citizens to plan the adequate funding of services desired by the public, including the provision and maintenance of public facilities, prudent financial management, and accurate accounting for public funds. The District strives to ensure that it is capable of adequately funding and providing services that preserve land for open space, preservation of the environment, and educational, recreational, and cultural opportunities. The District will maintain or improve its land and infrastructure on a systematic basis. The following objectives for the District's fiscal performance are recognized in order to achieve this purpose:

- Preserve the strategic financial integrity, well-being, and current AAA bond rating.
- Continue to maintain a high standard of accounting practices, and ensure the use of a good system of financial and accounting controls which records transactions in an appropriate manner.
- Continue to provide adequate funding of all retirement systems.
- Look for ways to maintain long-term financial sustainability following the Districts approved Strategic Plan and use of a ten-year rolling financial forecast.
- Evaluate funding sources to address priority capital improvement projects in the ten-year capital improvement plan and ensure funding necessary to maintain preserves in a high quality manner.
- Monitor and plan for changes in the county's equalized assessed valuation.
- Report year-end financial information in accordance with generally accepted accounting principles, and in accordance with recommended best practices, as promulgated by the Government Finance Officers Association (GFOA).

# **FUTURE CHALLENGES AND LONG RANGE ISSUES**

Fiscal year 2021 saw a gradual return to near pre-pandemic activity. The non-tax revenues that fell sharply during 2020 started to recover as restrictions on social gatherings were lifted. Outdoor activities such as golf, the dog exercise areas and boating at the Fox River preserve remained at high levels compared to 2020. Cost cutting measures that were put in place quickly in 2020 were gradually lifted as well. Most seasonal and vacant regular positions were opened where possible and spending on supplies and services rose to near normal levels as in person activities resumed. As the effects of the pandemic still linger, the District is facing several challenges in the upcoming years regarding ongoing management and maintenance, growth of land holdings and new preserve openings. Although the District is currently well positioned financially to meet these challenges, care will have to be taken to ensure that the District remains in a strong financial position to address these areas now and in the future. Tax rate caps and property tax extension limitations as well as non-tax revenue growth will have to be balanced against future operational costs. The impact of inflation on operating expenses during 2022 and into 2023 will have to be addressed.

The District continues a long term financial planning program by projecting and evaluating revenue and expenses on a rolling ten year basis. After 2008, declining property values meant declining property tax revenues because the District hit its statutory tax rate caps. These declines stopped with the 2015 property assessment. Property values grew by 3.49% in 2015 and have risen each year since, with the exception of 2020 which declined by 0.21%. During 2021 property values rose again by 1.23%. These increases in property values did not translate into a one for one increase in property tax revenue and future increases in property values will not automatically mean increases in property tax revenue. State caps on property tax revenue increases are tied to the annual rate of inflation or 5%, whichever is lower, which was 1.9% for the 2019 and 2.3% for the 2020 tax levy. The 2021 rate, set at the end of 2020, will be 1.4%. Currently through the end of May 2022 inflation is running at 8.6% which means that the increase will most likely be limited to 5% for the 2022 levy. The Downstate Forest Preserve Act also limits the maximum tax rate for the Districts' General Fund and Development Tax levy Fund. Both of these funds are projected reach their maximum tax rates for the 2022 tax levy unless property values grow at a rate above 1.5%. With inflation running 8.6% and the tax rates at or near their maximums, the District will have to continue keep expenses under control and make every effort to reduce them where possible.

As the economy has continued to recover from the impact of the COVID-19 pandemic, inflation, supply chain disruptions and staff shortages are presenting new challenges. In order to continue to control expenses and retain our fund balance in accordance with the Board adopted goals, our best course of action is to evaluate all costs, carefully consider any new programs or staff (replacements included) before committing resources, analyze new revenue sources, reduce or eliminate maintenance intensive design features in new Master Plans, land bank new acquisitions for the foreseeable future, be conservative in our financial projections and use our staff's experience to maximize efficiencies while minimizing impacts to our core mission. The balance between controlling costs while we expand the District will require constant evaluation over this period of time.

As part of our continuing effort to plan for these and future challenges the District adopted a 100-year vision for Lake County and a strategic plan. During 2020 the strategic plan updated its 5 year objectives. The objectives are:

- Steward Healthy Landscapes protect and restore ecological habitats and services
- Strengthen Connections extend public access, brand awareness and education and outreach
- Ensure Financial Stability build a clear economic pathway for long-term capacity
- Sustain Organizational Excellence Emphasize mission-centric leadership to balance organizational resources, core activities and culture

These objectives will guide the financial decisions of the District over the next 5 years.

#### AWARDS AND ACKNOWLEDGEMENTS

In the District's continued efforts to provide excellence in service to Lake County citizens, the District has received many state and regional awards over the years.

This year, we received two financial awards recognizing the quality of financial reporting:

- Distinguished Budget Presentation Award, Government Finance Officers Association, Annual Budget 2022, 27<sup>th</sup> consecutive year.
- Excellence in Financial Reporting, Government Finance Officers Association, Comprehensive Annual Financial Report 2020, 34th consecutive year.

The preparation of the comprehensive annual financial report on a timely basis was made possible by the dedication and hard work of the staff of the Finance Department. Each member of the department has our sincere appreciation for the contributions made in the preparation of this report.

In addition, our appreciation is made to the members of the Board of Commissioners, Department Directors, and the Independent Auditors who have all contributed to making this report possible.

Respectfully submitted,

**Executive Director** Director of Finance



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

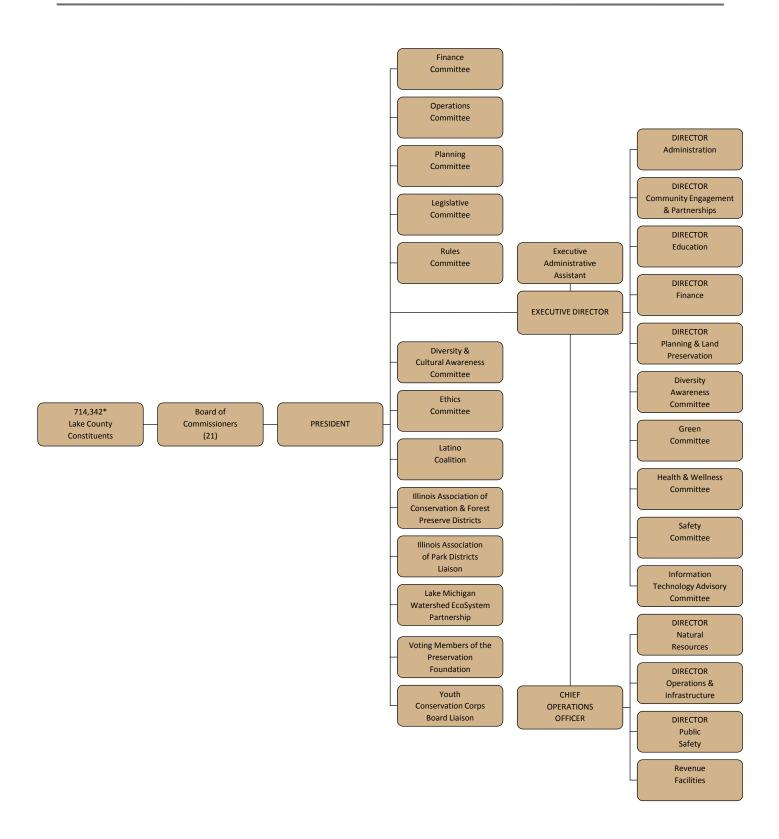
# Lake County Forest Preserve District Illinois

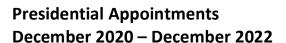
For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2020

Christopher P. Morrill

Executive Director/CEO







Approved: 12/15/2020 rev. 4/13/2021; rev. 7/14/2021; rev. 8/10/2021

# **OFFICERS AND OFFICIALS**

Angelo D. Kyle

PRESIDENT

VICE PRESIDENT

Paul Frank Julie Gragnani TREASURER SECRETARY

Gina Roberts eff. 4/13/2021 Maureen Shelton
ASSISTANT TREASURER ASSISTANT SECRETARY

Steve Neaman Alex Ty Kovach
DEPUTY TREASURER EXECUTIVE DIRECTOR

# **STANDING COMMITTEES**

#### **FINANCE COMMITTEE**

Julie Simpson, Chair
Paul Frank, Vice Chair
Carissa Casbon
Michael Danforth
Sandy Hart

J. Kevin Hunter *eff.* 7/14/2021

Ann B. Maine Paras Parekh John Wasik

#### LEGISLATIVE COMMITTEE

Jennifer Clark, *Chair*Gina Roberts, *Vice Chair*Paras Parekh
Linda Pedersen
Jessica Vealitzek

#### **OPERATIONS COMMITTEE**

Jessica Vealitzek, *Chair*Bill Durkin, *Vice Chair*Jennifer Clark
Mary Ross Cunningham
Ann B. Maine
Catherine Sbarra *eff.* 4/13/2021
Terry Wilke

#### PLANNING COMMITTEE

Terry Wilke, *Chair*Marah Altenberg, *Vice Chair*Dick Barr

Carissa Casbon
Diane Hewitt

J. Kevin Hunter *eff.* 7/14/2021

Linda Pedersen Gina Roberts John Wasik

#### RULES COMMITTEE

Bill Durkin, *Chair*Terry Wilke, *Vice Chair*Marah Altenberg
Jennifer Clark
Mary Ross Cunningham
J. Kevin Hunter *eff.* 7/14/2021
Gina Roberts
Catherine Sbarra *eff.* 4/13/2021
John Wasik

(Over)

# **SPECIAL COMMITTEES**

#### **DIVERSITY & CULTURAL AWARENESS COMMITTEE**

Mary Ross Cunningham, *Chair*Marah Altenberg, *Vice Chair*Carissa Casbon
Gina Roberts
Jessica Vealitzek

#### **ETHICS COMMITTEE**

Jennifer Clark, *Chair*Paul Frank, *Vice Chair*Bill Durkin
Linda Pedersen
Gina Roberts

# **OUTSIDE BOARD MEMBERS AND LIAISONS**

#### **ILLINOIS ASSOCIATION OF PARK DISTRICTS**

Jennifer Clark, Liaison eff. 8/10/2021

#### LAKE MICHIGAN WATERSHED ECOSYSTEM PARTNERSHIP

Paul Frank, Representative

#### **LATINO COALITION**

Mary Ross Cunningham, Representative

#### BOARD OF DIRECTORS OF THE PRESERVATION FOUNDATION OF THE LAKE COUNTY FOREST PRESERVES

Angelo D. Kyle John Wasik

#### MEMBERS OF THE PRESERVATION FOUNDATION OF THE LAKE COUNTY FOREST PRESERVES

Angelo D. Kyle Bill Durkin

Paul Frank Ann B. Maine

Paras Parekh

Linda Pedersen

Jessica Vealitzek

John Wasik

Nels Leutwiler

#### YCC (YOUTH CONSERVATION CORPS) BOARD

Marah Altenberg, Liaison

# **OTHER APPOINTMENTS**

#### **CORPORATE COUNSEL AND PARLIAMENTARIAN**

Matthew Norton Burke, Warren, MacKay & Serritella

#### **OUTSIDE ETHICS ADVISOR**

John B. Murphey, Partner Odelson, Sterk, Murphey, Frazier, McGrath Ltd.

Approved: 12/15/2020

rev. 4/13/2021 rev. 7/14/2021 rev. 8/10/2021

## **FINANCIAL SECTION**



#### **Independent Auditors' Report**

To the Honorable President and Members of the Board of Commissioners of Lake County Forest Preserve District, Illinois

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, discretely presented component unit, each major fund and the aggregate remaining fund information of the Lake County Forest Preserve District (the District), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, discretely presented component unit, each major fund and the aggregate remaining fund information of the District as of December 31, 2021 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (GAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that rise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and GAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the District's ability to continue as a going concern for a reasonable
  period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The identify accompanying supplementary informationas listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the basic financial statements.. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

Baker Tilly US, LLP

In accordance with *Government Auditing Standards*, we have also issued our report dated June 28, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Oak Brook, Illinois June 28, 2022



# Lake County Forest Preserve District MANAGEMENT'S DISCUSSION AND ANALYSIS UNAUDITED

December 31, 2021

The Lake County Forest Preserve District ("District") management's discussion and analysis (MD&A) provides a narrative introduction, overview, and analysis of the basic financial statements. Since the management's discussion and analysis focuses on the current period's activities, resulting changes, and currently known facts, it should be read in conjunction with the transmittal letter (beginning on page i) and the District's financial statements (beginning on page 19).

#### FINANCIAL HIGHLIGHTS

- The District's net position (see Table 1) increased by \$27,411,653 during the fiscal period ending December 31, 2021 (FY2020). Governmental net position increased \$26,084,147 and business-type net position increased \$1,327,506.
- The District's total assets and deferred outflow of resources exceeded liabilities and deferred inflow of resources by \$614.0 million for the period ending December 31, 2021.
- The District reported an increase in combined fund balance in the governmental funds of \$410,698 for a total of \$58.7 million at the end of the period.
- The District refunded \$81.7 million of outstanding GO Bonds for a net present value savings of \$11.5 million.
- The District received \$7.6 million of contributed capital assets as a result of two capital grants with the State and Federal governments.

#### USING THE FINANCIAL STATEMENT SECTION

The financial statements' focus is on both the District as a whole (government-wide) and on the major individual funds. Both perspectives (government-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year-to-year or government-to- government) and enhance the District's accountability. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report contains other supplementary information in addition to the basic financial statements.

#### **Government-Wide Financial Statements**

The *government-wide financial statements* are designed to provide readers with a broad overview of the District in a manner similar to the private-sector business.

The Statement of Net Position (page 19) reports the assets, deferred outflows, liabilities, and deferred inflows of the District with the difference reported as net position. This statement combines and consolidates governmental funds' current financial resources (short-term resources) with capital assets and long-term obligations using the accrual basis of accounting and economic resources management focus.

The *Statement of Activities* (page 20) is focused on both the gross and net cost of various activities (including governmental and business-type), which are supported by the government's general taxes and other resources. Unlike the operating statement of a private-sector business enterprise, the government-wide statement of activities presents expenses before revenues. This order emphasizes that in the public sector, revenues are generated for the express purpose of providing services. That is, governments do not seek to maximize revenues as such; instead, they identify the service needs of citizens and then raise the resources needed to meet those needs.

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the District include general government, educational, natural resources, recreation, public safety, and maintenance and development. The business-type activities of the District include the operations of three golf courses.

The District has one component unit that, according to Generally Accepted Accounting Principles (GAAP), is included in the Statement of Net Position and Statement of Activities. The Preservation Foundation of the Lake County Forest Preserves, a 501(c) (3) corporation, has been discretely presented in the FY 2021 statements in accordance with Governmental Accounting Standards Board (GASB) Statements Number 14 and 39. The Preservation Foundation provides funds that help the District accomplish its mission, helping to acquire and restore its lands for the citizens of Lake County.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus is on major funds, rather than fund types. All funds of the District can be divided into two categories: *governmental* funds and *proprietary* funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal period. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions.

The District maintains thirteen individual governmental funds. Information is presented separately in the governmental fund balance sheet (page 21) and in the governmental funds statement of revenues, expenditures, and changes in fund balances (page 22) for the General Fund, the Land Development Fund and the Debt Service Fund, which are considered to be major funds. Data from the remaining ten governmental funds are combined

into a single, aggregated presentation. Detail of the non-major funds is presented in the Supplementary Information beginning on page 86.

*Proprietary funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The District uses enterprise funds to account for golf operations and internal service funds used to centralize the provision of heavy equipment, vehicles, and computer equipment. Basic proprietary fund financial statements can be found on pages 24-26 of this report.

The *notes to the financial statements* provide additional information that is essential for a full understanding of the data provided in the governmental-wide and fund financial statements. The notes to the financial statements can be found on pages 30-76 of this report.

#### **GOVERNMENT-WIDE STATEMENTS**

#### **Statement of Net Position**

Net position may serve over time as a useful indicator of a government's financial position. The District's assets and deferred outflows of resources exceeded liabilities and deferred inflow of resources by \$613,998,609 at December 31, 2021. This was an increase of \$27,411,653 from last period's net position.

The largest portion of the District's net position, \$555,124,614, is the net investment in capital assets. Although the District's investment in its capital assets is reported net of related debt and deferred outflows of resources, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the District's net position, \$26,269,633, represent resources that are subject to external restrictions on how they may be used, i.e. audit and insurance costs or land acquisition and development. The remaining portion is unrestricted net position of \$32,604,362 which may be used to meet the District's ongoing operations and responsibilities to the residents.

	Govern Activ		Busines Activi		Total District		
	2021	2020	2021	2020	2021	2020	
Current and other assets	\$117,441,665	\$117,005,565	\$3,480,921	\$2,588,036	\$120,922,586	\$119,593,601	
Noncurrent assets:					-	-	
Net pension asset	9,474,916	1,996,679	790,760	16,832	10,265,676	2,013,511	
Capital assets net of depreciation	731,353,411	727,744,698	16,897,300	17,071,674	748,250,711	744,816,372	
Total assets	\$858,269,992	\$846,746,942	\$21,168,981	\$19,676,542	\$879,438,973	\$866,423,484	
Deferred loss on refundings	1,305,225	1,567,202	-	-	1,305,225	1,567,202	
Pension actuarial adjustments	1,501,905	406,284	205,035	77,461	1,706,940	483,745	
OPEB valuation	99,538	118,517	9,101	10,971	108,639	129,488	
Total Deferred Outflow							
Of Resources	2,906,668	2,092,003	214,136	88,432	3,120,804	2,180,435	
Current liabilities	20,999,745	20,727,812	278,938	427,366	21,278,683	21,155,178	
Noncurrent liabilities	183,101,515	200,123,026	253,590	238,342	183,355,105	200,361,368	
Total liabilities	204,101,260	220,850,838	532,528	665,708	204,633,788	221,516,546	
Taxes levied for a future period	49,463,016	50,254,393	-	_	49,463,016	50,254,393	
Pension deferrals	11,124,687	7,172,635	1,149,658	725,387	12,274,345	7,898,022	
OPEB valuation	44,560	49,166	4,536	4,990	49,096	54,156	
Deferred gain on refunding	2,140,923	2,293,846	· -	· -	2,140,923	2,293,846	
Total Deferred Inflow	62,773,186	59,770,040	1,154,194	730,377	63,927,380	60,500,417	
Of Resouces							
Net position:							
Net invested in capital assets	538,227,314	521,843,943	16,897,300	17,071,674	555,124,614	538,915,617	
Restricted	25,478,873	16,067,288	790,760	-	26,269,633	16,067,288	
Unrestricted	30,596,027	30,306,836	2,008,335	1,297,215	32,604,362	31,604,051	
Total net position	\$594,302,214	\$568,218,067	\$19,696,395	\$18,368,889	\$613,998,609	\$586,586,956	

The District's combined net position increased by \$27,411,653 during the fiscal period. Governmental activities net position increased by \$26,084,147. This increase was largely the result of fixed asset contributions, favorable actuarial adjustments for the Districts net pension liability and associated deferrals and from operating revenues exceeding operating expenses.

The District received two large fixed asset contributions this year associated with capital projects, funded in large part by Federal and State Capital Grants. The District entered into a project partnership agreement with the U.S. Army Corps of Engineers for the restoration of coastal habitats of Lake Michigan at the Ft. Sheridan preserve. The project was funded through a Great Lakes Fishery and Ecosystem Restoration grant that involved restoration of two ravines and the coast line at the site as well as the placement of an artificial off shore reef. The project was substantially completed during the year and turned over to the District for continued monitoring and upkeep. The cost of the project was approximately \$7 million in total with the District's share being approximately \$2.4 million. This resulted in contribution of \$4.6 million to the District.

The District also received a capital contribution from the State of Illinois Department of Transportation utilizing a Transportation Alternative Program Federal grant. The project included construction of an underpass beneath U.S. Route 45 at the Ethel's Woods Preserve. The total cost of the project was \$4.6 million with the Districts portion being \$1.6 million thus resulting in a capital contribution of \$3 million.

The District's pension plan saw very favorable returns on their investments during the year. As a result of those earnings, the actuarial adjustments for the District's net pension asset and deferrals reduced pension expenses for the year by \$4,621,806 for Governmental activities.

During 2021 there were still impacts from the COVID-19 pandemic. Entering the year, the District remained cautious and held open several vacant full-time positions and saw staff turnover similar to that experienced by the nation at large. At the same time the District also saw revenues from a portion of its outdoor activities increase sharply as they were still some of the only outdoor activities available to the public. Dog exercise area permit revenue and revenue from the Fox River Marina were nearly double the amount budgeted and double the amount from pre-COVID. As pandemic restrictions eased, revenues from other activities increased over 2020 but did not fully recover quite fully to pre-pandemic levels.

The business-type activities net position increased by \$1,327,506 during the period. This was the result of the sustained increase in the number of rounds played during the season. During the 2020 pandemic lockdown, golf was one of the few sporting activities that was allowed to open in the state of Illinois. As such, the number of rounds of golf played during 2020 increased dramatically from pre-COVID. The activity level in 2021 remained strong and revenues increased by 9% over 2020.

The following table compares the revenue and expenses for the current period and previous fiscal period:

Table 2

Lake County Forest Preserve District

Changes in Net Position for the Fiscal Periods Ended December 31, 2021 & 2020

		mental ⁄ities	Business-type Activities		Total District		
	2021	2020		2021	2020	2021	2020
Revenues:							
Program revenues:							
Charges for services	\$3,354,211	\$2,916,088	\$	5,268,235	\$ 4,830,014	\$ 8,622,446	\$ 7,746,102
Operating grants and contributions	391,484	976,755		-	27,273	391,484	1,004,028
Capital grants and contributions	8,229,597	1,929,818		-	-	8,229,597	1,929,818
General revenues:							
Property and replacement taxes	51,760,540	48,825,696		-	-	51,760,540	48,825,696
Other (loss)	444,525	1,068,044		(24,868)	33,751	419,657	1,101,795
Total revenues	64,180,357	55,716,401		5,243,367	4,891,038	69,423,724	60,607,439
Expenses:							
General government	10,734,380	10,800,716		-	-	10,734,380	10,800,716
Educational	3,327,664	2,806,006		-	-	3,327,664	2,806,006
Public safety	2,683,543	3,001,352		-	-	2,683,543	3,001,352
Maintenance and development	9,417,226	9,516,157		-	-	9,417,226	9,516,157
Recreation	1,662,141	1,879,329		-	-	1,662,141	1,879,329
Natural resources	4,344,743	4,294,714		-	-	4,344,743	4,294,714
Interest	5,926,513	8,203,639		-	-	5,926,513	8,203,639
Golf courses		-		3,915,861	3,859,178	3,915,861	3,859,178
Total expenses	38,096,210	40,501,913		3,915,861	3,859,178	42,012,071	44,361,091
		_					·
Change in net position	26,084,147	15,214,488		1,327,506	1,031,860	27,411,653	16,246,348
Beginning Net Position	568,218,067	553,003,579		18,368,889	17,337,029	586,586,956	570,340,608
Ending Net Position	\$594,302,214	\$568,218,067	\$	19,696,395	\$ 18,368,889	\$613,998,609	\$586,586,956

#### NORMAL IMPACTS TO REVENUES AND EXPENSES

#### **Revenues:**

Economic Condition – The General Corporate Fund and the Land Development Fund are very close to their tax rate limits. When funds reach their tax rate limit, the amount of the levy may be limited to the maximum tax rate times the assessed valuation depending on what is occurring with the assessed valuation. Tax levy increases are generally limited in times of increasing property values by the Property Tax Extension Limitation law (PTEL). The annual increase will be limited to the change in the Consumer Price Index (CPI) or 5% whichever is lower. The CPI increased by 2.1% for the 2018 tax levy, 1.9% for the 2019 and 2.3% for the 2020 levy. Equalized assessed valuation of the county decreased in 2020 for the first time since 2014, falling by 0.21%. The increase for the total 2020 tax levy which is collected in 2021 was 0.9%. While the Districts 2020 operating tax levy grew by 2.8%, despite the decline in property values, the tax levy for debt service fell by 1.1% from the result of a bond refunding from 2019. Property values for the 2021 tax levy, collected in 2022 increased by 1.23%. Areas within the county with higher valued properties still saw a decline this past calendar year.

In addition to the assessed valuation impact on revenues, concessionaire, permits, program admissions, charges for service/sales and golf revenues are impacted by economic conditions including the pandemic.

- *District Approved Rates* while certain property tax rates are set by statute, the District Board has authority to set rates for permits, rents, fines, and all business-type activities.
- Grant Revenue nonrecurring grants are less predictable and often distort year-to-year comparisons.
- *Market Impacts on Investment Income* the District's investment income will fluctuate based on market conditions, rates, and investable balances.

#### **Expenses:**

- *Programs* individual programs may be added or deleted to meet changing community needs.
- Authorized Personnel changes in service demand and budget restrictions may cause the District to increase/decrease authorized staffing. Staffing costs (salary and related benefits) represent 60% of the District's operating costs and 38% of total expenditures.
- Salary and wages the ability to attract and retain human and intellectual resources requires the District to
  maintain competitive salary ranges in the marketplace. This may be a challenge when the District is
  experiencing budget constraints or a downturn in property values or the economy.
- *Inflation* the District is a major consumer of certain commodities such as gasoline, utilities, and operating supplies. Some functions may experience unusual commodity-specific increases.

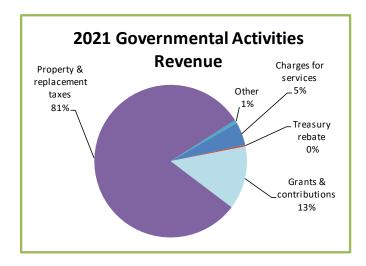
#### **CURRENT PERIOD IMPACTS**

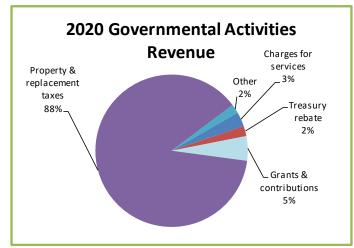
#### GOVERNMENTAL ACTIVITIES

#### **Revenues:**

For the fiscal period ended December 31, 2021, total revenues from governmental activities were \$64,180,357 which represents an increase of \$8,463,956 (15.2%) from the previous fiscal period.

- In FY 2021 property tax revenue increased by \$2,013,856 or 4.2%. Total property taxes collected were \$49,831,304. The increase for FY 2021 was budgeted to go up by only 0.9%. Property tax revenues were impacted by a timing of revenue recognition caused by a delay in collections from Lake County for FY 2020. The final installment payments from the County for the 2019 tax levy (collected in 2020) totaled \$988,853 and were not received until mid-April of 2021, thus they could not be recognized during FY 2020 and were reported as revenue in 2021. The planned increase of only 0.9% over the previous year was the result of a bond refinancing that took place during 2019 which reduced the debt service portion of the tax levy.
- Personal property replacements taxes (PPRT) for the year were \$1,929,236 or 3% of overall revenues. The PPRT for the year increased \$920,989 or 91.3% over the prior year due to higher than expected collections as the result of improving economic conditions and by legislative changes by the State of Illinois.
- Charges for services were \$3,354,211 and represent 5.2% of total revenue. This was an increase of 15% over the previous fiscal period. These charges include permits, concessionaire, easements, licenses, charges for service\sales and miscellaneous revenues. Revenues increased \$438,123 from the previous period as social restrictions imposed COVID19 were eased and economic conditions improved. During the lockdowns in 2020 the District lost revenue on most of its permits, land and building rentals and concessionaire activities.
- Grants and contributions increased \$5,714,508 and represent 13.5% of the revenue. This was an increase of 196.6% over the previous fiscal period. The District recognized two large capital contributions during the year from the State and Federal government.
- Other revenues decreased \$623,519 and represents 0.7% of revenue. A majority of the decrease was from interest earnings on investments. Rates of return decreased during the fiscal period due to the impact of the pandemic and fluctuations in bond prices resulted in a large market value loss.

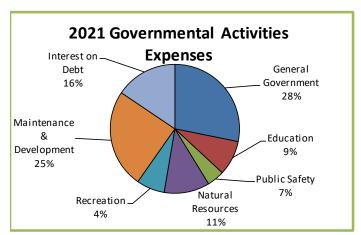


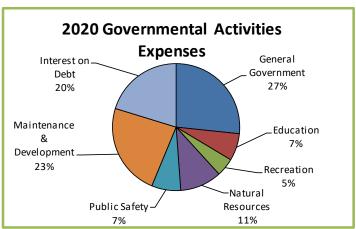


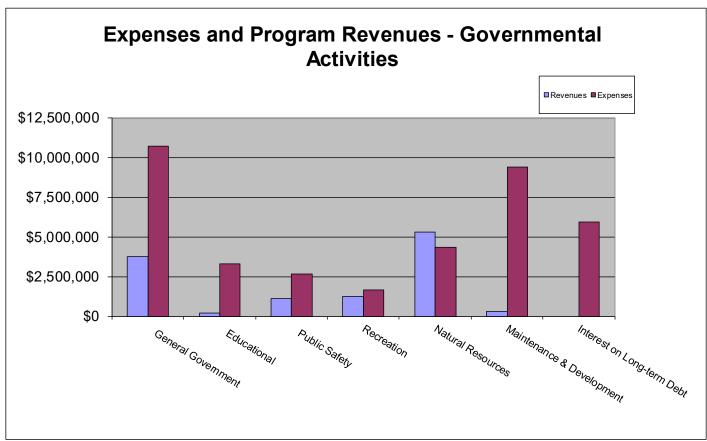
#### **Expenses:**

Total governmental activity expenses were \$38,096,210 for fiscal period 2021, an decrease of 5.9% or \$2,405,703. Operating expenditures were down in all expenditure functions. The District's pension fund (IMRF) recorded higher than expected investment returns for the year which resulted in a reduction to retirement expenses and deferrals of \$4.6 million. Aside from the pension adjustment, normal operating expenses began to return to pre-pandemic levels and higher inflation during the year also increased operational costs. Operating expenses increased by \$1.5 million or 5.5% over the previous year.

General Government activities, including land acquisition, represent 28% of expenses; and Maintenance and Development expenses represent 25%. Other functions of the District include Education (9%), Public Safety (7%), Natural Resources (11%), Recreation (4%) and interest and fiscal charges on long-term debt (16%).







#### **BUSINESS-TYPE ACTIVITIES**

#### **Revenue:**

Total operating revenues from golf course activities increased \$438,221 or 9.1%. Greens fees increased 7.8% (\$226,871) compared to 2020, golf cart rentals were up by 6.1% (\$66,500) and pro shop and food and beverage sales were up 20.5% (\$121,375) and driving range revenue was up by 19.4% (\$36,526). During the pandemic golf was one of the few sporting activities that were allowed to continue with some restrictions. As a result of that, there was a large increase in the number of rounds played during 2020. That trend continued into 2021 and as restrictions were gradually lifted the revenues for food and beverage service and pro-shop sales recovered quickly.

#### **Expenses**:

Operating expenses for golf increased slightly by \$56,683 (1.5%). This was due mostly to favorable actuarial adjustments for the Districts net pension liability and associated deferrals. Golf operations benefited from a reduction of \$477,231 to personal services as a result of the pension adjustments. Spending on commodities changed very little year over year while spending on contractual services was down \$85,270 (10.4%) from 2020. Most of the reduction was from lower unemployment insurance costs (\$60,997) and lower repair costs on equipment (\$66,460). These reductions were offset by increased costs in electricity (\$21,566) and computer fees (\$25,333). The increase in electricity was a result of the caterer who ran the food and beverage services at the ThunderHawk golf course walking away from their contract in which they covered part of the electrical costs in June of 2020.

#### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

#### **Governmental Funds**

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal period. The 18 month transition period will affect the comparison of the funds statements in the same way as it impacted the Government-wide statements.

As of December 31, 2021, the District's governmental funds reported combined ending fund balances of \$58,677,267 (page 21), an increase of \$410,698 from December 31, 2020. The increase was attributable mostly to favorable operations in the General Fund (\$1.6 million) and an increase in the Debt Service fund balance (\$0.7 million). These increases were offset by a decrease in the Development Levy Fund (\$0.8 million) and non-major fund balances (\$1.1 million). These decreases were caused by planned spending on capital projects. Fund balance is categorized as follows: \$594,515 as non-spendable for inventory and prepaid expenses; \$21,542,508 is subject to externally enforceable legal restrictions and therefore categorized as restricted; \$282,285 is categorized as committed for special projects; \$26,338,445 is constrained by limitations the District has imposed and is categorized as assigned; and \$9,919,874 constitutes unassigned fund balance of the Governmental Funds.

The General Fund is the chief operating fund of the District. As of December 31, 2021, the total fund balance of the General Fund was \$29,907,085, of which \$9,919,874 was unassigned, this compares to \$28,310,856 and \$14,930,874, respectively, at the end of 2020. The unassigned fund balance provides for cash flow and emergency needs that may arise. During the period the fund had an excess of revenues over expenditures and other sources and uses of funds of \$1,596,229 and the unassigned fund balance decreased by \$5,010,268. The decrease in unassigned fund balance was a result of long-term planning for capital maintenance. The District budgets a 10 year Capital Improvement Program (CIP) and has assigned funds to provide for infrastructure replacement in the CIP for the next 10 years. Funds restricted for CIP were increased by \$6,343,820 million in the last budget cycle. Revenues increased by \$1,717,878 (8.5%) during 2021. Property taxes increased by \$707,313 or 4.3%. Investment income decreased by \$393,556 (61.9%) from market value adjustments on the District's investment in municipal bonds. Replacement taxes increased by \$920,989 (91.3%), charges for services and sales increased \$722,860 (188.8%), permits increased \$572,153 (118.3%) and land and building rentals and programs and admissions increased a combined \$225,629 or 143.1%. Other revenues decreased by \$72,971. Grants and contributions fell by \$965,151 as there were two large one-time grants received in 2020. During 2020 the pandemic and the restrictions on in person gatherings caused in person programs to be cancelled, picnic shelter permits were not allowed and the districts rental facilities and museum had to be closed. As restrictions were lifted in 2021, non-tax revenues began to recover, some better than others. Expenditures increased by \$1,658,932 or 9.0% from the previous period. Capital outlays increased \$425,490 or 118.2% from the previous period. Salaries and benefits made up 71.1% of the General Fund operating expenses for the year. This was down slightly from last year. The District experience a large amount of staff turnover during the year. A good portion of this was from planned retirements. As restrictions from the pandemic were lifted during the year, operating activities of the District started to return to normal. Most of the summer seasonal staff was hired, in person programs began again and shelter permits and rental facilities began operating again. Spending on program supplies and maintenance supplies were increased as operations returned to near normal. Spending for general government was up by 2.6%, education was up by 6.9%, public safety was up by 4.9%, recreation was down 7.9% and maintenance and development was up 15.9%.

The *Land Development Fund* pays for restoration, improvement, and development of existing preserves. As of December 31, 2021, the total fund balance was \$9,775,631, all of which is restricted for development purposes. This fund provides partial funding for the District's Capital Improvement Plan. During the period the fund had an excess of expenditures over revenues of \$786,844. The District spent only \$1,343,992 on capital outlays for the capital improvement plan budget of \$7,405,711. Tax revenues in the fund were up from the prior period by \$317,583 (5.2%) and investment income was down \$197,183 (98.0%). Grants and donations revenue were also down by \$789,538 (85.2%). Operating expenses for the period increased by \$310,528 (4.4%) over the previous period. Salaries and benefits increased by \$127,675 (3.2%) and commodities and contractual spending increased a combined \$59,738 (3.1%) over the previous year. Spending on capital outlays increased by \$123,116 (10.1%) over last year.

The *Debt Service Fund* has a total fund balance of \$2,178,374, all of which is restricted for the payment of debt service. The fund balance increased \$668,258 from 2020. The property taxes for debt service on outstanding bonds are increased 1% by the county over what is needed to account for uncollectable tax payments. This accounted for part of the increase. During the year the District refunded three outstanding debt issues. On April 22, 2021, the District issued \$58,820,000 in General Obligation Refunding Bonds, Series 2021, with an interest rate of 1.398% to refund \$31,025,000 of Series 2010A Build America Bonds and to refund \$33,790,000 of Series 2010B Build America Bonds. The net present value savings for this transaction was \$10,076,463. This also accounted for the decline in the treasury rebate revenue for the year since BUILD America Bonds are subsidized by the Federal Government. Also, on December 2, 2021, the District issued \$14,925,000 in General Obligation Refunding Bonds, Series 2021A, with an interest rate of 1.4240285% to refund \$16,855,000 of outstanding Series 2013 bonds. The net present savings value for this transaction was \$1,464,423.

#### **Proprietary Funds**

The District's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The change in net position for the enterprise and internal service funds was an increase of \$1,721,658.

Operating revenues for the proprietary funds increased by 8.5% or \$498,772 over the prior period. This increase is attributable mostly to the increased activity at the golf courses due to the pandemic. Equipment replacement fees in the internal service funds increased by \$60,550 or 6.0% and enterprise fund revenues increased by \$438,221 or 9.1%. During the pandemic lockdown, golf was one of the few sporting activities that were allowed to open in the state of Illinois. The increased activity for golf in 2020 continued into 2021.

Operating expenses increased by \$62,422 or 1.8% when compared to the last period.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

General Fund revenues were over budget by \$1,502,725 for FY2021. Property tax revenues were \$182,984 over budget due mostly to the County of Lake settling the final 2019 tax in April of 2021. The General Fund received \$303,171 in mid-April from the County for the 2019 levy. This was too late to include in 2020. Usually the final payment is received in December each year. The County Board changed the number of tax installments due from tax payers from two to four during the year in order to provide some relief to the tax payers because of the economic hardships cause by the pandemic. This created some unanticipated challenges for the software system that manages property tax billing and collection, thus creating the delay. Charges for sales and services and permits were over budget by \$16,776 and \$446,218 respectively as pandemic restrictions eased during the year revenues rebounded. Replacement taxes were over budget for the period by \$1,129,236 due to higher than expected collections as the result of improving economic conditions and by legislative changes by the State of Illinois. Interest income was \$239,759 under budget for the period due to market value adjustments on the municipal bonds held by the District. Programs and admissions were down \$43,245 from what was budgeted. As pandemic restrictions were eased many of the District's non-tax revenues began to recover to pre-COVID levels, however due to the timing of the easing many revenues were not able to recover fully. Land and Building revenues were \$127,650 under budget for the period. Grants and donations were \$69,153 over budget and other revenues were \$69,036 over budget due to ordinance violations and insurance claims.

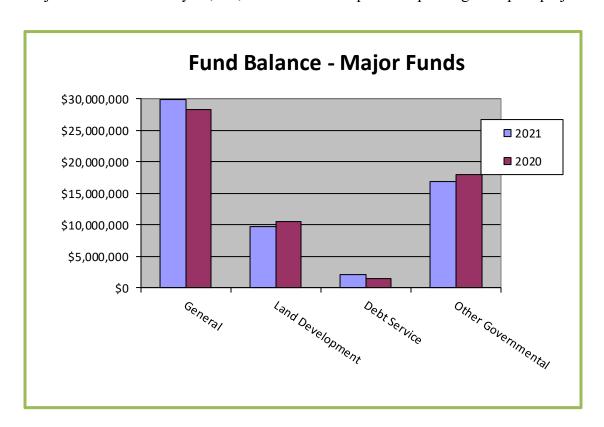
The District spent \$20,124,137 or \$1.0% of its \$24,847,380 final budget. General government is under budget \$347,970 due to salaries (\$299,194), health insurance (\$108,374), workers compensation insurance (\$29,844), unemployment insurance (\$41,140), loss prevention (\$37,612), miscellaneous contractuals (\$53,067), professional development (\$49,753), pre-employment physicals (\$18,714), telephone (\$31,437), other insurance (\$23,376), online communications (\$24,758) and fees to the county (\$21,582) coming in under budget. This was offset by legal fees (\$141,180) retiree sick leave conversion (\$27,401) and consulting fees (\$53,581) that were over budget. Education was under budget \$263,817 due to vacant positions and staff turnover (\$116,437), reduced operating supplies (\$11,205), utilities (\$14,560), Advertising (\$49,226), professional development (\$10,893) and miscellaneous contractual costs (\$28,015) coming in under budget. The Public Safety function was under budget by \$207,854 due to vacant positions and professional development. Recreation was \$224,027 below budget due to vacant positions (\$138,849), equipment maintenance supplies (\$39,216) and repairs and maintenance on buildings and equipment (\$20,766) being lower than anticipated during the period. The Maintenance and Development function was under budget \$294,935 as a result of vacant full-time positions

during the period (\$157,574), seasonal positions (\$78,786) and repairs and maintenance on buildings, grounds and equipment (\$56,807) being less than expected. Capital outlay was under budget by \$3,384,640. Several projects were delayed and are currently underway.

#### **GOVERNMENTAL FUND BALANCES**

Total governmental fund balances increased by \$410,698. The increase was mostly a result of favorable operating results in the General Fund and an increase in the Debt Service Fund. These increases were offset by reductions in the Development Levy and non-major funds planned spending on capital project.

- The General Fund balance increased by \$1,596,229 due to higher than expected revenues and lower than expected spending on capital projects. Project delays reduced anticipated spending.
- The Land Development Fund's fund balance decreased by \$786,844 due mostly to spending on capital projects. The District had planned for a reduction to the Land Development fund balance in the amount of \$3,456,147 for the revised budget due to \$7,405,711 in capital project spending. Delays on projects occurred during the period.
- The Debt Service fund balance increased by \$668,258 due to an increase in anticipated tax revenues and two bond refundings the District did during 2021.
- Non-major funds decreased by \$1,066,945 due to due to planned spending on capital projects.



#### CAPITAL ASSET AND DEBT MANAGEMENT

At the end of fiscal period 2021 the District has invested \$854.4 million in a variety of capital assets as reflected on the following schedule. This investment in capital assets includes land, buildings, improvements other than buildings, machinery and equipment, artifacts and collectibles, and construction in progress. The total increase

in the District's investment in capital assets for the current fiscal period was \$6.2 million before the effects of depreciation. The majority of that change was from two large fixed asset contributions this year associated with capital projects fund in large part by Federal and State Capital Grants. The District entered into a project partnership agreement with the U.S. Army Corps of Engineers for the restoration of coastal habitats of Lake Michigan at the Ft. Sheridan preserve. The project was funded through a Great Lakes Fishery and Ecosystem Restoration grant that involved restoration of two ravines and the coast line at the site as well as the placement of an artificial off shore reef. The project was substantially completed during the year and turned over to the District for continued monitoring and upkeep. The cost of the project was approximately \$7 million in total with the District's share being approximately \$2.4 million. This resulted in contribution of \$4.6 million to the District.

The District also received a capital contribution from the State of Illinois Department of Transportation utilizing a Transportation Alternative Program Federal grant. The project included construction of an underpass beneath U.S. Route 45 at the Ethel's Woods Preserve. The total cost of the project was \$4.6 million with the Districts portion being \$1.6 million thus resulting in a capital contribution of \$3 million.

Table 3
Lake County Forest Preserve District
Capital Assets as of December 31, 2021 & 2020

		ımental ⁄ities		ess-type vities	Total District		
	2021	2020	2021	2021 2020		2020	
Land and land rights	\$ 574,840,574	\$ 574,505,138	\$ 6,818,464	\$ 6,818,464	\$581,659,038	\$ 581,323,602	
Land/course improvements	70,365,285	56,991,658	7,447,373	7,447,373	77,812,658	64,439,031	
Buildings	71,252,648	75,046,974	7,686,058	7,686,058	78,938,706	82,733,032	
Other improvements	16,612,011	16,698,679	-	-	16,612,011	16,698,679	
Vehicles, machinery, and eqpmt	13,503,894	13,625,571	3,987,917	3,777,997	17,491,811	17,403,568	
Furniture and fixtures	781,094	781,094	61,093	44,987	842,187	826,081	
Roads, trails, and bridges	69,886,783	63,918,193	1,566,152	1,566,152	71,452,935	65,484,345	
Museum artifacts and collectibles	1,486,679	1,484,029	-	-	1,486,679	1,484,029	
Construction in progress	8,059,255	17,760,069	-	-	8,059,255	17,760,069	
Total capital assets	826,788,223	820,811,405	27,567,057	27,341,031	854,355,280	848,152,436	
Less accumulated							
depreciation	95,434,812	93,066,708	10,669,757	10,269,357	106,104,569	103,336,065	
Capital assets net of							
depreciation	\$ 731,353,411	\$ 727,744,697	\$ 16,897,300	\$ 17,071,674	\$748,250,711	\$ 744,816,371	

More detailed information on capital asset activity can be found in the notes to the financial statements on pages 44-46.

## **Debt Outstanding**

At the end of the current fiscal period, the District has \$181.9 million of general obligation bonds outstanding. The last \$25 million of bonds, approved under the 2008 \$185 million bond referendum, were issued during the fiscal year ending June 30, 2016.

# Table 4 Lake County Forest Preserve District Outstanding Debt as of December 31, 2021 & 2020

	Govern	mental		Total			
	Activities			District			
	2021	2020		2021	2020		
General Obligation Bonds	\$181,865,000	\$206,810,000		\$181,865,000	\$206,810,000		

The District currently has no plans to seek additional referendum approved bonds. In 2021 refunding bonds issued by the District received the highest rating of Aaa from Moody's and AAA from Standard and Poor's. These ratings are a result of the District's solid tax base growth and strong financial operations. The ratings also credit the Forest Preserve District's diversified and expanding economic base, high wealth and income levels, sound financial management, high level of reserves, and moderate debt burden.

The District refinance three outstanding bonds during the year with two refinancing issues. The combined net present value savings was \$11,540,886.

The legal debt limit for the District is 2.30% of assessed valuation. The current debt limitation is \$625.4 million which significantly exceeds the District's current outstanding general obligation debt of \$181.2 million. Additional information on the District's long-term debt can be found in Note H, pages 49-51.

#### **ECONOMIC FACTORS**

Lake County is facing the same economic challenges as are all parts of the country from the COVID-19 pandemic, labor shortages, supply chain issues and high inflation. As the State of Illinois lifted pandemic restrictions, the District began to reopen its facilities and other services that had been closed. The District will continue to monitor the economic recovery from the pandemic and inflation and revise its 10-year operating forecasts accordingly. Real estate values had begun to stabilize from the 2008 Great Recession. The 2019 Equalized Assessed Valuation (EAV) increased 2.5% following an increase in 2018 of 2.22% and 4.43% in 2017. The EAV for 2020 declined by 0.21% however the EAV for 2021 increased by 1.22%. Recent news on home sales nationally have indicated that values are rising and the cost of new home construction has gone up because an increase in lumber costs. Lake County has a market valuation of \$82.4 billion in property values.

The county has a varied manufacturing and industrial base that adds to the relative stability of the county. Business activity within the county is diverse, including the home of the only Navy basic training base in the United States, an amusement park, and numerous varied manufacturing firms, real estate developers, retail stores and service providers. The county's sustainability in the current economy is primarily due to its location, with Lake Michigan to the east, Wisconsin to the north and the City of Chicago to the south. The county's communities include picturesque rural communities, highly developed urban centers, wealthy suburbs and tourist communities.

The uncertainty of actions that might be imposed by the State of Illinois still exists. Such actions as imposing a property tax freeze or further reductions in the personal property replacement tax would have an impact on the Districts' operations. The District will continue to forecast the impact of such actions and develop strategies to deal with these changes should they occur.

Requests for Information
This financial report is designed to provide our citizens, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to Director of Finance, Lake County Forest Preserve District, 1899 West Winchester Road, Libertyville, Illinois 60048.

# **BASIC FINANCIAL STATEMENTS**

			Prin	nary Government			
	Go	vernmental	Business-type				Component
		Activities		Activities		Total	Unit
ASSETS							
Current assets:	¢	CE 202 79C	ć	2 412 200	۲.	C0 71C 172	¢ 2.00F.400
Cash and investments Property taxes receivable, net	\$	65,303,786 50,353,319	\$	3,412,386	\$	68,716,172 50,353,319	\$ 3,695,408
Interest receivable		268,191		5,066		273,257	-
Grant receivable		647,364		3,000		647,364	_
Other receivable		233,990		21,776		255,766	2,558,447
Inventory		309,326		40,756		350,082	2,330,447
Other Assets		325,689		937		326,626	
Total current assets		117,441,665		3,480,921		120,922,586	6,253,855
Noncurrent assets:							
Net pension asset		9,474,916		790,760		10,265,676	-
Capital assets (not being depreciated)		654,751,793		14,265,837		669,017,630	-
Capital assets (net of accumulated depreciation)		76,601,618		2,631,463		79,233,081	
Total noncurrent assets		740,828,327		17,688,060		758,516,387	
Total assets		858,269,992		21,168,981		879,438,973	6,253,855
DEFERRED OUTFLOWS OF RESOURCES							
Deferred loss on refundings		1,305,225		-		1,305,225	_
Pension actuarial adjustments		1,501,905		205,035		1,706,940	-
OPEB valuation		99,538		9,101		108,639	-
Total deferred outflows of resources		2,906,668		214,136		3,120,804	
LIABILITIES							
Current liabilities:							
Accounts payable		1,352,140		15,189		1,367,329	-
Accrued payroll and payroll taxes		706,146		35,253		741,399	_
Other unearned revenue		96,157		193,671		289,828	_
Accrued interest payable		259,959		-		259,959	-
Other liabilities		1,156,055		27,921		1,183,976	-
Due within one year		17,429,288		6,904		17,436,192	-
Total current liabilities		20,999,745		278,938		21,278,683	
Noncurrent liabilities:							
Total OPEB liability		524,563		75,671		600,234	-
Due in more than one year		182,576,952		177,919		182,754,871	
Total noncurrent liabilities		183,101,515		253,590		183,355,105	
Total liabilities		204,101,260		532,528		204,633,788	
DEFERRED INFLOW OF RESOURCES							
Property taxes levied for a future period		49,463,016		_		49,463,016	_
Pension actuarial adjustments		11,124,687		1,149,658		12,274,345	_
OPEB valuation		44,560		4,536		49,096	_
Deferred gain on refunding		2,140,923		-		2,140,923	_
Total deferred inflows of resources		62,773,186		1,154,194		63,927,380	
NET POSITION							
Net investment in capital assets		538,227,314		16,897,300		555,124,614	-
Restricted for:		223,227,314		10,007,000		333,127,017	
Enabling legislation-Audit and insurance		2,487,702		-		2,487,702	-
Enabling legislation-FICA and Illinois Municipal Retirement		1,326,102		-		1,326,102	-
Tree Replacement		273,269		-		273,269	-
Debt Service		2,108,645		-		2,108,645	-
Pensions		9,474,916		790,760		10,265,676	-
Land and development		9,808,239		· =		9,808,239	-
With donor restrictions		-		-		-	5,905,942
Unrestricted		30,596,027		2,008,335		32,604,362	347,913
Total net position	\$	594,302,214	\$	19,696,395	\$	613,998,609	\$ 6,253,855

# Lake County Forest Preserve District (A component unit of Lake County, Illinois) Statement or Activities For the Year Ended Decemer 31, 2021

Net (Expense) Revenue and Changes in Net Position **Program Revenues** Primary Government Operating Grants and Capital Grants and Governmental Business-type Functions/Programs Expenses **Charges for Services** Contributions Contributions Activities Activities Total Component Unit **Primary government:** Governmental activities: \$ General government 10,734,380 \$ 260,225 20,000 \$ 3,479,410 (6,974,745) (6,974,745) 9,417,226 210.199 108,326 Maintenance & development (9,098,701) Ś (9,098,701) Public safety 2,683,543 1,130,163 (1,553,380) (1,553,380) Recreation 1,662,141 1,234,877 6.500 (420,764) (420,764) \$ Natural resources 4,344,743 388,786 208,677 4,695,198 947,918 947,918 \$ Education 3,327,664 129.961 47,981 54.989 (3.094.733) (3,094,733) Interest 5,926,513 (5,926,513)(5,926,513) 3,354,211 391,484 8,229,597 (26,120,918) Total governmental activities 38,096,210 (26,120,918) Business-type activities: Enterprise golf courses 3.915.861 5.268.235 1.352.374 1.352.374 Total primary government 42,012,071 8,622,446 \$ 391,484 \$ 8,229,597 \$ (26,120,918) \$ 1,352,374 \$ (24,768,544) Component units: Preservation Foundation 949,431 \$ 3,561,890 \$ 2,612,459 General revenues: Property and replacement taxes 51,760,540 51,760,540 Investment income 137,392 6,166 143,558 93,431 78,238 10,077 88,315 Insurance claim Gain (Loss) on disposal of capital assets 228.895 (41.111)187.784 Total general revenues 93,431 52,205,065 (24,868)52,180,197 Change in net position 26,084,147 1,327,506 27,411,653 2,705,890 Net position - beginning 568.218.067 18.368.889 586,586,956 3.547.965 594,302,214 19,696,395 613,998,609 6,253,855 Net position - ending

#### Lake County Forest Preserve District (A component unit of Lake County, Illinois) Balance Sheet Governmental Funds As of December 31, 2021

	Ge	neral Fund	Lanc	d Development Fund	Debt	Service Fund	Total N	Nonmajor Funds	Tota	Governmental Funds
ASSETS										
Cash and investments	\$	30,070,743	\$	10,355,610	\$	1,920,018	\$	17,643,727	\$	59,990,098
Property taxes receivable, net		18,266,692		6,689,244		22,751,534		2,645,849		50,353,319
Grant receivable		-		55,508		-		591,856		647,364
Interest receivable		146,348		55,602		842		42,651		245,443
Inventory		309,326		-		-		-		309,326
Other receivable		61,501		14,400		1,700		156,389		233,990
Other assets		272,573		12,615				<u>-</u>		285,188
Total assets	\$	49,127,183	\$	17,182,979	\$	24,674,094	\$	21,080,472	\$	112,064,728
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES										
Liabilities:										
Accounts payable	\$	293,556	\$	542,513	\$	-	Ś	482,293	\$	1,318,362
Accrued payroll & payroll tax	*	546,740	*	118,905	*	-	*	40,501	*	706,146
Other liabilities		549,953		91,924		-		514,178		1,156,055
Other unearned revenue		95,000		-		_		1,157		96,157
Total liabilities		1,485,249		753,342		-		1,038,129		3,276,720
Deferred inflows of resources:										
Unavailable property tax revenue		17,734,849		6,618,498		22,495,720		2,613,949		49,463,016
Unavailable grant revenue		<del></del>		55,508		<del></del>		591,857		647,365
Total deferred inflow of resources		17,734,849		6,674,006		22,495,720		3,205,806		50,110,381
Total liabilities and deferred inflows of resources		19,220,098		7,427,348		22,495,720		4,243,935		53,387,101
Fund balances(deficit):										
Nonspendable		581,900		12,615		-		_		594,515
Restricted		2,487,702		9,743,016		2,178,374		7,133,416		21,542,508
Committed		282,285		-		-		-		282,285
Assigned		16,635,324		_		_		9,703,121		26,338,445
Unassigned		9,919,874		_		_		5,700,121		9,919,874
Total fund balances	\$	29,907,085	\$	9,755,631	\$	2,178,374	\$	16,836,537	\$	58,677,627
Total liabilities, deferred inflow of resources and fund balances	\$	49,127,183	\$	17,182,979	\$	24,674,094	\$	21,080,472	\$	112,064,728
Amounts reported for governmental activities in the statement of										
Capital assets used in governmental activities are not financial res reported in the governmental funds. Pension related items are reported in the government-wide state			not							727,250,994
Governmental fund financial statements.										(147,866)
Revenues in the Statement of Activities that do not provide currer deferred inflows of resources in the funds.										647,365
Long-term liabilities, including bonds payable and related interest the current period and, therefore, are not reported in the govern	•		1							(200,266,199)
OPEB liabilities, are not due and payable in the current period and, therefore, are not reported in the governmental funds.										(469,585)
Deferred losses on refundings of debt are not considered to repretended, are not required in the funds.	esent a fin	ancial resource a	nd,							1,305,225
Deferred gains on refundings of debt are not considered to repre therefore, are not required in the funds.			d,							(2,140,923)
The net position of the internal service funds are included in the g	governmer	ital activities in								0.4
the statement of net position. Net position of governmental activities									\$	9,445,576 594,302,214

### Lake County Forest Preserve District

### (A component unit of Lake County, Illinois)

### Statement of Revenues, Expenditures and Changes in Fund Balances

#### Governmental Funds

For the Year Ended December 31, 2021

Revenues         General Fund         Fund         Debt Service Fund         Total Normaly Funds         Funds           Property taxes         \$ 17,056,91         \$ 6,467,132         \$ 23,388,296         \$ 2,908,602         \$ 49,833,30           Replacement taxes         1,929,236         \$ 1,009,236         \$ 1,009,236         \$ 1,009,236         \$ 1,009,236           Grants & Contributions         10,773         136,928         \$ 76,593         10,106,18           Treasury rebate         2 0,656         \$ 232,277         \$ 343,076         \$ 549,06           Charges for services and sales         1,105,676         \$ 2.0         \$ 343,076         \$ 549,06           Charges for services and sales         1,105,676         \$ 2.0         \$ 2,20         \$ 39,26           Ferentis         1,055,818         \$ 2.0         \$ 2,20         \$ 39,26           Forgers and admissions         1,76,705         \$ 2.2         \$ 2,20         \$ 39,26           Other revenue         1,9996         2,000         \$ 82,357         \$ 52,245,30           Othal revenue         1,9986         2,000         \$ 8,2457         \$ 52,465,33           Stependitures         \$ 1,9986         2,000         \$ 689,700         \$ 2,775,886         \$ 10,491,223			Land Development			Total Governmental
Property taxes		General Fund	Fund	Debt Service Fund	Total Nonmajor Funds	Funds
Peplacement taxes   1,929,236	Revenues					
New Name   No.	Property taxes	\$ 17,056,914	\$ 6,467,132	\$ 23,398,296	\$ 2,908,962	\$ 49,831,304
Paralle   Para	Replacement taxes	1,929,236	-	-	-	1,929,236
Peasury rebate	Investment income (loss)	60,241	4,101	32,950	45,633	142,925
Land and building rentals         206,630         -         -         434,076         5.93,706           Charges for services and sales         1,105,676         -         -         1,105,676           Permits         1,055,818         -         -         2,250         39,426           Programs and admissions         176,705         -         -         82,357         272,843           Other revenue         169,986         20,500         -         82,357         272,843           Total revenues         21,906,135         6,628,661         23,663,523         4,148,215         56,346,534           Expenditures           Current           General government         7,025,637         -         689,700         2,775,886         10,491,223           Education         2,234,970         -         689,700         2,775,886         10,491,223           Education         8,44,683         -         -         6,725         2,241,695           Public safety         3,118,509         -         -         6,725         2,241,695           Public safety         3,118,509         -         -         1,25,486         10,22,216           Beccreation	Grants & contributions	107,753	136,928	-	765,937	1,010,618
Permits   1,105,676	Treasury rebate	-	-	232,277	-	232,277
Eventifits         1,055,818         -         -         1,055,818         1,055,818         -         1,055,818         2,250         39,426         39,426         1,067,055         -         -         2,250         39,426         176,705         Cher revenue         169,986         20,500         -         82,357         272,833         727,833         75,728,33         75,728,33         75,728,33         75,728,33         75,728,33         75,728,33         75,728,33         75,728,33         75,728,33         75,728,33         75,728,33         75,728,33         75,728,33         75,728,33         75,728,33         75,728,33         75,728,33         75,728,33         75,346,53         75,345,53         75,345,53         75,345,53         75,345,53         75,345,53         75,345,53         75,345,53         75,345,53         75,345,53         75,345,53	Land and building rentals	206,630	-	-	343,076	549,706
Programs and allicenses   37,176	Charges for services and sales	1,105,676	-	-	-	1,105,676
Programs and admissions         176,705         -         -         -         176,705           Other revenue         159,986         20,500         82,357         272,843           Total revenues         21,906,135         6,628,661         23,663,523         4,148,215         56,346,534           Expenditures           Current:           General government         7,025,637         -         689,700         2,775,886         10,491,223           Education         2,234,970         -         689,700         2,775,886         10,491,223           Education         3,118,509         -         -         -         6,725         2,241,695           Public safety         3,118,509         -         -         -         -         3,118,509           Recreation         844,683         -         -         -         2,241,695           Natural resources         -         2,029,147         -         402,271         2,431,418           Debt services         -         -         17,020,000         -         17,020,000           Interest and fiscal charges         -         -         5,986,422         -         2,105,304         4,234,624	Permits	1,055,818	-	-	-	1,055,818
Other revenue         169,986         20,500         —         82,357         272,843           Total revenues         21,906,135         6,628,661         23,663,523         4,148,215         56,346,534           Expenditures         Urrent:           Current:         Ceneral government         7,025,637         —         689,700         2,775,886         10,491,223           Education         2,234,970         —         —         6,725         2,241,693           Public safety         3,118,509         —         —         6,725         2,241,693           Recreation         844,683         —         —         125,486         10,282,862           Natural resources         —         2,029,147         —         402,271         2,431,448           Debt service:         —         —         402,771         2,431,448         1,702,000         —         17,020,000           Interest and fiscal charges         —         —         5,986,422         —         2,105,304         4,234,624           Capital outlay         7,85,328         1,343,992         —         2,105,304         4,234,624           Total expenditures         20,124,137         7,415,505         23,696,122	Easements and licenses	37,176	-	-	2,250	39,426
Expenditures	Programs and admissions	176,705	-	-	-	176,705
Expenditures   Current:   Current:   Current:   Current:   Ceneral government   7,025,637   - 689,700   2,775,886   10,491,223   2,41,695   2,241,418   2,241,41	Other revenue	169,986	20,500	-	82,357	272,843
Current:   Ceneral government   7,025,637   689,700   2,775,886   10,491,223   Education   2,234,970   689,700   2,775,886   10,491,223   Education   2,234,970   689,700   6,725   2,241,695   Public safety   3,118,509   6   6,725   2,241,695   Public safety   3,118,509   6   6,725   6,725   2,241,695   Public safety   3,118,509   6   6,725   6,725   2,241,695   6,725	Total revenues			23,663,523	4,148,215	56,346,534
General government         7,025,637         689,700         2,775,886         10,491,223         Education         2,234,970         -         -         6,725         2,241,693         Perceation         3,118,509         -         -         -         6,725         2,241,693         Recreation         844,683         -         -         -         844,683         -         -         -         844,683         -         -         -         844,683         -         -         -         844,683         -         -         -         844,683         -         -         -         844,683         -         -         -         844,683         -         -         -         -         844,683         -         -         -         844,683         -	Expenditures					
Education         2,234,970         -         -         6,725         2,241,695           Public safety         3,118,509         -         -         -         3,118,509           Recreation         844,683         -         -         -         844,683           Maintenance & development         6,115,010         4,042,366         -         125,486         10,282,862           Natural resources         -         2,029,147         -         402,271         2,431,418           Debt service:         -         17,020,000         -         17,020,000           Interest and fiscal charges         -         -         5,986,422         -         5,986,422           Capital outlay:         785,328         1,343,992         -         2,105,304         4,234,624           Total expenditures         20,124,137         7,415,505         23,696,122         5,415,672         56,651,436           Excess (deficiency) of revenues over (under)         1,781,998         (786,844)         (32,599)         (1,267,457)         (304,902)           Other financing sources (uses)         1,781,998         78,6844)         (32,599)         (1,267,457)         304,902           Premium on bonds issued         1,4231         - <t< td=""><td>Current:</td><td></td><td></td><td></td><td></td><td></td></t<>	Current:					
Public safety   3,118,509   -   -   -   3,118,509     Recreation   844,683   -   -   -   844,683     1,028,2862   1,028,	General government	7,025,637	-	689,700	2,775,886	10,491,223
Recreation         844,683         -         -         -         1         844,683           Maintenance & development         6,115,010         4,042,366         -         125,486         10,282,862           Natural resources         -         2,029,147         -         402,271         2,431,418           Debt service:         -         -         17,020,000         -         17,020,000           Interest and fiscal charges         -         -         5,986,422         -         5,986,422           Capital outlay:         -         -         -         5,986,422         -         2,105,304         4,234,624           Total expenditures         20,124,137         7,415,505         23,696,122         5,415,672         56,651,436           Excess (deficiency) of revenues over (under)         1,781,998         (786,844)         (32,599)         (1,267,457)         (304,902)           Other financing sources (uses)           Sale of capital assets         14,231         -         -         512         14,743           Issuance of debt         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,	Education	2,234,970	-	-	6,725	2,241,695
Maintenance & development         6,115,010         4,042,366         -         125,486         10,282,862           Natural resources         -         2,029,147         -         402,271         2,431,418           Debt service:         -         -         17,020,000         -         17,020,000           Interest and fiscal charges         -         -         5,986,422         -         5,986,422           Capital outlay:         -         -         5,986,422         -         2,105,304         4,234,624           Total expenditures         20,124,137         7,415,505         23,696,122         5,415,672         56,651,436           Excess (deficiency) of revenues over (under)         20,124,137         7,415,505         23,696,122         5,415,672         56,651,436           Excess (deficiency) of revenues over (under)         1,781,998         (786,844)         (32,599)         (1,267,457)         (304,902)           Other financing sources (uses)         1,781,998         78,6844)         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000 <td>Public safety</td> <td>3,118,509</td> <td>-</td> <td>-</td> <td>-</td> <td>3,118,509</td>	Public safety	3,118,509	-	-	-	3,118,509
Natural resources	Recreation	844,683	-	-	-	844,683
Debt service:         Principal         -         -         17,020,000         -         17,020,000           Interest and fiscal charges         -         -         5,986,422         -         5,986,422           Capital outlay:         -         -         2,015,304         4,234,624           Total expenditures         20,124,137         7,415,505         23,696,122         5,415,672         56,651,436           Excess (deficiency) of revenues over (under) expenditures         1,781,998         (786,844)         (32,599)         (1,267,457)         (304,902)           Other financing sources (uses)         14,231         -         -         512         14,743           Issuance of debt         73,745,000         73,745,000         73,745,000           Premium on bonds issued         10,043,144         10,043,144         10,043,144           Payment to escrow agent         (83,087,287)         (83,087,287)         (83,087,287)           Transfers in         -         -         200,000         200,000           Total other financing sources (uses)         (185,769)         -         700,857         200,512         715,600           Net change in fund balances         1,596,229         (786,844)         668,258         (1,066,945)         41	Maintenance & development	6,115,010	4,042,366	-	125,486	10,282,862
Principal         -         -         17,020,000         -         17,020,000           Interest and fiscal charges         -         -         5,986,422         -         5,986,422           Capital outlay:         -         2,105,304         4,234,624           Total expenditures         20,124,137         7,415,505         23,696,122         5,415,672         56,651,436           Excess (deficiency) of revenues over (under) expenditures         1,781,998         (786,844)         (32,599)         (1,267,457)         (304,902)           Other financing sources (uses)         -         -         512         14,743           Issuance of debt         73,745,000         73,745,000         73,745,000           Premium on bonds issued         10,043,144         10,043,144         10,043,144         10,043,144         10,043,144         10,043,144         10,043,144         10,043,144         10,043,144         10,043,144         10,043,144         10,043,144         10,043,144         10,043,040         10,043,040         10,043,040         10,043,040         10,043,040         10,043,040         10,043,040         10,043,040         10,043,040         10,043,040         10,043,040         10,043,040         10,043,040         10,043,040         10,043,040         10,043,040         1	Natural resources	-	2,029,147	-	402,271	2,431,418
Interest and fiscal charges	Debt service:					
Capital outlay:         785,328         1,343,992         -         2,105,304         4,234,624           Total expenditures         20,124,137         7,415,505         23,696,122         5,415,672         56,651,436           Excess (deficiency) of revenues over (under) expenditures         1,781,998         (786,844)         (32,599)         (1,267,457)         (304,902)           Other financing sources (uses)         3         73,745,000 </td <td>Principal</td> <td>-</td> <td>-</td> <td>17,020,000</td> <td>-</td> <td>17,020,000</td>	Principal	-	-	17,020,000	-	17,020,000
Capital outlay:         785,328         1,343,992         -         2,105,304         4,234,624           Total expenditures         20,124,137         7,415,505         23,696,122         5,415,672         56,651,436           Excess (deficiency) of revenues over (under) expenditures         1,781,998         (786,844)         (32,599)         (1,267,457)         (304,902)           Other financing sources (uses)         3         73,745,000 </td <td>Interest and fiscal charges</td> <td>-</td> <td>-</td> <td>5,986,422</td> <td>-</td> <td>5,986,422</td>	Interest and fiscal charges	-	-	5,986,422	-	5,986,422
Total expenditures         20,124,137         7,415,505         23,696,122         5,415,672         56,651,436           Excess (deficiency) of revenues over (under) expenditures         1,781,998         (786,844)         (32,599)         (1,267,457)         (304,902)           Other financing sources (uses)           Sale of capital assets         14,231         -         -         512         14,743           Issuance of debt         73,745,000         73,745,000         73,745,000           Premium on bonds issued         10,043,144         10,043,144           Payment to escrow agent         (83,087,287)         (83,087,287)           Transfers in         -         -         200,000           Total other financing sources (uses)         (200,000)         -         200,000           Total other financing sources (uses)         (1,85,769)         -         700,857         200,512         715,600           Net change in fund balances         1,596,229         (786,844)         668,258         (1,066,945)         410,698           Fund balances, beginning of year         28,310,856         10,542,475         1,510,116         17,903,482         58,266,929	Capital outlay:					
Total expenditures         20,124,137         7,415,505         23,696,122         5,415,672         56,651,436           Excess (deficiency) of revenues over (under) expenditures         1,781,998         (786,844)         (32,599)         (1,267,457)         (304,902)           Other financing sources (uses)           Sale of capital assets         14,231         -         -         512         14,743           Issuance of debt         73,745,000         73,745,000         73,745,000           Premium on bonds issued         10,043,144         10,043,144           Payment to escrow agent         (83,087,287)         (83,087,287)           Transfers in         -         -         200,000           Total other financing sources (uses)         (200,000)         -         200,000           Total other financing sources (uses)         (1,85,769)         -         700,857         200,512         715,600           Net change in fund balances         1,596,229         (786,844)         668,258         (1,066,945)         410,698           Fund balances, beginning of year         28,310,856         10,542,475         1,510,116         17,903,482         58,266,929	•	785,328	1,343,992	-	2,105,304	4,234,624
Excess (deficiency) of revenues over (under) expenditures	•			23,696,122		
Other financing sources (uses)         Sale of capital assets       14,231       -       -       512       14,743         Issuance of debt       73,745,000       73,745,000       73,745,000         Premium on bonds issued       10,043,144       10,043,144         Payment to escrow agent       (83,087,287)       (83,087,287)         Transfers in       -       -       200,000         Transfers out       (200,000)       -       200,000         Total other financing sources (uses)       (185,769)       -       700,857       200,512       715,600         Net change in fund balances       1,596,229       (786,844)       668,258       (1,066,945)       410,698         Fund balances, beginning of year       28,310,856       10,542,475       1,510,116       17,903,482       58,266,929	Excess (deficiency) of revenues over (under)		· ·			
Sale of capital assets         14,231         -         -         512         14,743           Issuance of debt         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         73,745,000         10,043,144         10,043,144         10,043,144         10,043,144         10,043,144         10,043,144         10,043,144         10,043,144         10,043,144         10,043,144         10,000,000         200,000         200,000         200,000         200,000         200,000         10,000		1,781,998	(786,844)	(32,599)	(1,267,457)	(304,902)
Sale of capital assets         14,231         -         -         512         14,743           Issuance of debt         73,745,000         73,745,000         73,745,000           Premium on bonds issued         10,043,144         10,043,144           Payment to escrow agent         (83,087,287)         200,000           Transfers in         -         -         200,000           Transfers out         (200,000)         -         200,000           Total other financing sources (uses)         (185,769)         -         700,857         200,512         715,600           Net change in fund balances         1,596,229         (786,844)         668,258         (1,066,945)         410,698           Fund balances, beginning of year         28,310,856         10,542,475         1,510,116         17,903,482         58,266,929	Other financing sources (uses)					
Issuance of debt         73,745,000         73,745,000           Premium on bonds issued         10,043,144         10,043,144           Payment to escrow agent         (83,087,287)         (83,087,287)           Transfers in         -         -         200,000           Transfers out         (200,000)         -         200,000           Total other financing sources (uses)         (185,769)         -         700,857         200,512         715,600           Net change in fund balances         1,596,229         (786,844)         668,258         (1,066,945)         410,698           Fund balances, beginning of year         28,310,856         10,542,475         1,510,116         17,903,482         58,266,929	, ,	14 221	_	_	512	14 743
Premium on bonds issued         10,043,144         10,043,144           Payment to escrow agent         (83,087,287)         (83,087,287)           Transfers in         -         -         200,000           Transfers out         (200,000)         -         200,000           Total other financing sources (uses)         (185,769)         -         700,857         200,512         715,600           Net change in fund balances         1,596,229         (786,844)         668,258         (1,066,945)         410,698           Fund balances, beginning of year         28,310,856         10,542,475         1,510,116         17,903,482         58,266,929	'	14,231		73.745.000	312	•
Transfers in Transfers out Transfers out Total other financing sources (uses)         -         -         -         -         200,000 (200,000)         200,000 (200,000)         -         (200,000)         -         (200,000)         -         715,600         -         715,600         -						
Transfers in Transfers out Transfers out Total other financing sources (uses)         -         -         -         -         200,000 (200,000)         200,000 (200,000)         -         (200,000)         -         (200,000)         -         715,600         -         715,600         -	Payment to escrow agent			(83.087.287)		(83.087.287)
Transfers out         (200,000)         -         (200,000)           Total other financing sources (uses)         (185,769)         -         700,857         200,512         715,600           Net change in fund balances         1,596,229         (786,844)         668,258         (1,066,945)         410,698           Fund balances, beginning of year         28,310,856         10,542,475         1,510,116         17,903,482         58,266,929				(03,007,207)	200,000	
Total other financing sources (uses)         (185,769)         -         700,857         200,512         715,600           Net change in fund balances         1,596,229         (786,844)         668,258         (1,066,945)         410,698           Fund balances, beginning of year         28,310,856         10,542,475         1,510,116         17,903,482         58,266,929		(200,000)	_		200,000	· · · · · · · · · · · · · · · · · · ·
Net change in fund balances     1,596,229     (786,844)     668,258     (1,066,945)     410,698       Fund balances, beginning of year     28,310,856     10,542,475     1,510,116     17,903,482     58,266,929				700 957	200 512	
Fund balances, beginning of year         28,310,856         10,542,475         1,510,116         17,903,482         58,266,929	rotal other illianting sources (uses)	(105,709)	·	700,837	200,312	/13,600
	Net change in fund balances	1,596,229	(786,844)	668,258	(1,066,945)	410,698
Fund balances, ending of year \$ 29,907,085 \$ 9,755,631 \$ 2,178,374 \$ 16,836,537 \$ 58,677,627	Fund balances, beginning of year				17,903,482	
	Fund balances, ending of year	\$ 29,907,085	\$ 9,755,631	\$ 2,178,374	\$ 16,836,537	\$ 58,677,627

(A component unit of Lake County, Illinois)
Reconciliation of the Statement of Revenues, Expenditures, and
Changes in Fund Balances of Governmental Funds
to the Statement of Activities
For the Year Ended December 31, 2021

Amounts reported for governmental activities in the statement of activities are different because: Net change in fund balances - total governmental funds. 410,698 Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period. 3,908,952 Pension liabilities and related deferred inflows and outflows of resources are not due and payable in the current period and therefore are not reported in the fund financial statements. Increase in net pension Asset 7,478,237 Deferred outflows related to pension 1,095,621 Deferred inflows related to pension (3,952,052)Revenues in the Statement of Activities that do not provide current financial resources are deferred inflows of resources in the funds. This is the amount by which deferred inflows of resources in the prior year exceeded deferred inflow of resources in the current year. 149,751 The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of longterm debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred outflow of resources or liabilities and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items. 16,379,050 Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. 219,738 Internal service funds are reported separately in the fund financial statements. 394,152

The notes to the financial statements are an integral part of this statement.

Change in net position of governmental activities.

26,084,147

# Lake County Forest Preserve District (A component unit of Lake County, Illinois) Statement of Net Position Proprietary Funds As of December 31, 2021

		ype Activities	Governmen Activities	
		prise Golf	Internal Service Fund	
	C	Courses		Funds
ASSETS				
Current assets:				
Cash and investments	\$	3,412,386		13,689
Interest receivable		5,066		22,748
Other receivable		21,777		-
Prepaid expenses		937		40,501
Inventory		40,756		
Total current assets		3,480,921	5,3	76,938
Noncurrent assets:				
Net pension asset		790,760		-
Land		6,818,464		-
Land and course improvements		7,447,373		-
Buildings and improvements		7,686,058		-
Vehicles, machinery, & equipment		3,987,917	9,3	04,469
Furnitures and fixtures		61,093		-
Roads, trails and bridges		1,566,152		-
Less accumulated depreciation		(10,669,757)	(5,20	02,053)
Total noncurrent assets		17,688,060	4,1	02,416
Total assets		21,168,981	9,4	79,354
DEFERRED OUTFLOWS OF RESOURCES				
Pension actuarial adjustments		205,035		-
OPEB valuation		9,101		_
Total deferred outflows of resources		214,136		
LIABILITIES				
Current liabilities:				
Accounts payable		15,189		33,778
Accrued payroll & payroll tax		35,253		-
Compensated absences payable		6,904		-
Other liabilities		27,921		-
Other unearned revenue		193,671		-
Total current liabilities		278,938		33,778
Noncurrent liabilities:				
Compensated absences payable		177,919		-
Net OPEB liability		75,671		-
Total noncurrent liabilities		253,590		-
Total liabilities		532,528		33,778
DEFERRED INFLOW OF RESOURCES				
Pension actuarial adjustments		1,149,658		_
OPEB valuation		4,536		_
Total deferred inflows of resources		1,154,194		_
NET POSITION				
Net investment in capital assets		16,897,300	4.1	02,416
Restricted for pensions		790,760	.,_	-
Unrestricted		2,008,335	5.3	43,160
Total net position	\$	19,696,395		45,576
-	<u> </u>			

# Lake County Forest Preserve District (A component unit of Lake County, Illinois) Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds

# For the Year Ended December 31, 2021

	Business-type	Governmental
	Activities Enterprise Golf	Activities
	Courses	Internal Service Funds
ODEDATING DEVENUES	Courses	Internal Service Funds
OPERATING REVENUES	45.050	
Season passes	\$ 16,060	\$ -
Green fees	3,126,812	4.005.200
Equipment replacement charges	1 150 220	1,065,380
Gas cart rental Hand cart rental	1,150,220	-
	5,627	-
Club rental	10.720	-
Permanent starts	10,730	-
Practice range	224,474	-
Pro shop	169,804	-
Food & beverage concessions	544,088	-
Concessionaire and other	2 200	-
Land and building rentals	2,200	-
Other revenue	18,218	4.005.200
Total operating revenues	5,268,235	1,065,380
OPERATING EXPENSES		
Personal services	1 077 262	
Commodities	1,877,363 592,940	20,926
Contractuals	734,556	92,915
Food & beverage concessions	133,672	92,913
Merchandise	129,154	-
Total operating expenses	3,467,684	113,841
Operating income (loss) before depreciation	1,800,551	951,539
operating income (loss) before depreciation	1,000,331	931,339
Depreciation	448,177	810,705
Operating income(loss)	1,352,374	140,834
NONOPERATING REVENUES (EXPENSES)		
Gain (loss) on sale of capital assets	(41,111)	214,152
Investment income	6,166	(5,533)
Insurance Claim	10,077	(3,333)
Total nonoperating revenues (expenses)	(24,868)	208,619
		· · · · · · · · · · · · · · · · · · ·
Income (loss) before contributions and transfers	1,327,506	349,453
Capital contributions	-	44,699
Change in net position	1,327,506	394,152
Total net position - beginning	18,368,889	9,051,424
Total net position - ending	\$ 19,696,395	\$ 9,445,576

#### Lake County Forest Preserve District (A component unit of Lake County, Illinois) Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2021

	Busine	ess-type Activities		vernmental Activities
	Ent	erprise Golf Courses	Interna	l Service Funds
Cash flows from operating activities		Courses		
Receipts from customers and users	\$	5,267,073	\$	-
Receipts from interfund services provided		(0= 050)		1,065,380
Payments for interfund services provided Payments to employees		(25,360)		-
Payments to suppliers of goods and services		(2,337,547) (1,715,131)		(347,002)
Net cash provided by operating activities		1,189,035		718,378
Cash flows from capital and related financing activities				
Acquisition of capital assets Settlement received from loss of capital assets		(314,914) 10,077		(490,030)
Proceeds from sale of capital assets		<u> </u>		239,859
Net cash used by capital and related financing activities	-	(304,837)		(250,171)
Cash flows from investing activities				
Interest received		24,637		81,506
Purchase of investments Proceeds from the sales of investments		(2,161,300) 1,227,512		(1,054,000) 32,495
Net cash provided/(used) by investing activities		(909,151)		(939,999)
Net increase/(decrease) in cash and cash equivalents		(24,953)		(471,792)
Cash and cash equivalents at beginning of period		35,355		488,636
Cash and cash equivalents at end of the period	\$	10,402	\$	16,844
Cash and cash equivalents per cash flow statements	\$ \$	10,402	\$	16,844
Investments		3,401,984		5,296,845
Cash and investments per statement of net position	\$	3,412,386	\$	5,313,689
Reconciliation of operating income (loss) to net cash provided by operating activities:				
Operating Income (loss) Adjustments to reconcile operating income (loss) to net cash provided by operating activities:	\$	1,352,374	\$	140,834
Depreciation Changes in assets, deferred outflows, liabilities and		448,177		810,705
deferred inflows:				
Accounts payable		(47,421)		(228,493)
Other liabilities Other unearned revenue		(111,059) 9,669		-
Compensated absences		16,398		-
Pension actuarial adjustments - deferred outflows		(127,574)		_
		(12.,5,4)		
Pension actuarial adjustments - deferred inflows Pension liability		424,271 (773,928)		-
OPEB actuarial adjustments - deferred outflows		1,870		
OPEB actuarial adjustments - deferred inflows		(454)		
OPEB liability		(6,636)		
Other receivables		(5,136)		- (4.669)
Prepaid expense Inventories		(937) 3,551		(4,668)
Accrued payroll and payroll taxes		5,869		-
Net cash provided by operating activities	\$	1,189,035	\$	718,378
Noncach investing capital and financing activities				
Noncash investing, capital, and financing activities Contribution of capital assets from other funds	\$	-	\$	44,699
Loss on early retirement of capital asset	\$	(41,111)		
Increase (decrease) in fair value of investments	\$	(23,253)	\$	(85,038)

(A component unit of Lake County, Illinois)

# INDEX FOR THE NOTES TO THE FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2021

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(Continued)

(A component unit of Lake County, Illinois)

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(A component unit of Lake County, Illinois)

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(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and For the Year Ended December 31, 2021

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Lake County Forest Preserve District (the District) was created by referendum on November 4, 1958, and is governed by the Downstate Forest Preserve District Act, Illinois Compiled Statutes, Chapter 701. The boundaries of the District are co-terminus with the boundaries of Lake County. The District exists for the purpose of acquiring, developing and maintaining land in its natural state; to protect and preserve the flora, fauna, and scenic beauty; for the education, pleasure, and recreation of the public; for flood control and water management; and for other purposes as conferred by statute.

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The more significant of the District's accounting policies are described below.

#### 1. Reporting Entity

This report includes all the funds of the District. The reporting entity for the District consists of (a) the primary government, and (b) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable for the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government is also financially accountable if an organization is fiscally dependent on, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government regardless of whether the organization has (1) a separately elected governing board, (2) a governing board appointed by a higher level of government, or (3) a jointly appointed board. Financial benefit or financial burden is created if any one of the following relationships exists: 1) The primary government is legally entitled to or has access to the component unit's resources; 2) The primary government is legally required or has assumed the obligation to finance the deficits or, provide support to, the component unit; 3) The primary government is obligated in some manner for the other component unit's debt.

A legally separate, tax exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents, (2) the primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization, (3) the economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. Blended component units, although legally separate entities, are, in substance, part of the government's operations and are reported with similar funds of the primary government.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and For the Year Ended December 31, 2021

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 1. Reporting Entity (Continued)

The financial statements include the Preservation Foundation of the Lake County Forest Preserve (Preservation Foundation) as a component unit. The Preservation Foundation is a legally separate organization. The Board of the Foundation is different than the Board of the District but includes two appointed members from the District Board and also includes the Districts Executive Director as an Ex-Officio. There is a financial benefit or burden relationship between the Preservation Foundation and the District, and management has an operational responsibility for the Preservation Foundation. The financial resources held by the Preservation Foundation are significant to the District and are held almost entirely for the direct benefit of the District. As a result, the Preservation Foundation's financial statements have been presented as a discretely presented column in the financial statements. Separately issued financial statements of the Preservation Foundation may be obtained from the Preservation Foundation's office at 1899 W. Winchester Road, Libertvville, IL 60048.

The District is a municipal corporation governed by a 21 member board. The accompanying financial statements present the District and its component unit. The District is considered a discretely presented component unit of Lake County, Illinois, since the County Board is also the Board of Commissioners for the District.

#### 2. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all activities of the District. Eliminations have been made to minimize the double-counting of internal activities. However, interfund services provided and used are not eliminated in the process of consolidation. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Net Position presents the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference reported in three categories:

**Net investment in capital assets** consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds and other debt that are attributable to the acquisition, construction or improvement of those assets. Deferred outflows of resources that are attributable to capital asset acquisition or the related debt are also included.

**Restricted net position** results when constraints placed on net position use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Unrestricted net position consists of net position that does not meet the criteria of the two preceding categories.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and For the Year Ended December 31, 2021

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 2. Government-wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. The fund financial statements, governmental funds report up to five components of fund balance: nonspendable, restricted, committed, assigned and unassigned, which are explained in further detail in Note A-11.

#### 3. Fund Accounting

The District uses funds to report on its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain District functions or activities.

Funds of the District are classified into the following categories: governmental and proprietary.

Governmental funds are used to account for all or most of the District's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of capital assets (capital projects funds), and the servicing of general long-term debt (debt service funds). The general fund is used to account for all activities of the District not accounted for in some other fund.

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the District (internal service funds).

#### 4. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and For the Year Ended December 31, 2021

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 4. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting for its budgetary basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures and expenditures related to compensated absences, claims, and judgments are recorded only when payment is due.

Property taxes, licenses, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Property taxes are considered available if they are collected within 60 days of the end of the current fiscal period.

The District reports the following major governmental funds:

The *general fund* is the District's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The *land development fund* is a special revenue fund which accounts for the costs incurred for maintaining and developing the land owned by the District. Resources are provided by a special tax levy restricted to this purpose, and federal and local grants for improvements and restoration.

The *debt service fund* accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The District reports the following major proprietary funds:

The *golf courses fund* accounts for the operation of the Countryside, Brae Loch, and ThunderHawk golf courses. All activities necessary to provide the service are accounted for in this fund including, but not limited to, administration, operations, maintenance, and depreciation.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and For the Year Ended December 31, 2021

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 4. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Additionally, the government reports the following fund type:

The *internal service funds* account for the use of motor vehicles, computers, and equipment. The internal service funds consist of the Vehicle Replacement, Information Technology Replacement, and Equipment Replacement funds.

As a general rule, the some effect of interfund activity has been eliminated from the government-wide financial statements. However, interfund services provided and used are not eliminated in the process of consolidation.

Amounts reported as program revenues include 1) charges to customers for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. All taxes are reported as general revenues.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the golf courses fund, and of the District's internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The District reports unearned revenue and deferred inflows of resources on its financial statements. Deferred inflows of resources arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenue arises when resources are received by the District before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when revenue recognition criteria are met, or when the District has a legal claim to the resources, the liability for unearned revenue and deferred inflows of resources are removed from the financial statements and revenue is recognized.

#### 5. Cash Equivalents

For purposes of the statement of cash flows, the District's proprietary fund types consider all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and For the Year Ended December 31, 2021

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 6. Investments

Investments are stated at fair value.

#### 7. Inventories

Inventories held for resale are valued at the lower of cost or market and inventories of supplies are valued at cost. Inventories of governmental funds, if any, are recorded as expenditures when consumed rather than when purchased.

#### 8. Capital Assets

Capital assets, which include property, plant, and equipment, collections, and infrastructure assets (e.g. roads, trails, bridges, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded using the acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	25 - 50
Other improvements	10 - 25
Vehicles	5 - 12
Machinery and equipment	5 - 20
Furniture and fixtures	10
Roads, trails, and bridges	10

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and For the Year Ended December 31, 2021

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 9. Compensated Absences

It is the District's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vested pay, in the event of termination in accordance with the District's policy, is accrued when incurred in the government-wide and proprietary fund financial statements.

#### 10. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, as well as deferred amounts on refundings, if material, are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium, discount, and deferred amount on refunding. Bond issuance costs are expensed in the period incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 11. Fund Equity

The District implemented GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, during fiscal year 2009. In the fund financial statements, governmental funds report up to five components of fund balance: nonspendable, restricted, committed, assigned and unassigned. Nonspendable fund balance cannot be spent because of its form. Restricted fund balance has limitations imposed by enabling legislation or an outside party. Committed fund balance is a limitation imposed by the Board of Commissioners by a majority vote of a resolution or ordinance which are considered equally binding and require a majority vote by Board of Commissioners to rescind. Assigned fund balance has limitations imposed by the purchasing ordinance which require board approval for amounts over \$25,000 and president or director approval for amounts under \$25,000. Unassigned fund balance in the General Fund is the net resources in excess of what can properly be classified in one of the above four categories described.

The District considers restricted amounts to have been spent first when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, followed by committed amounts then assigned amounts. Unassigned amounts are used only after the other categories of fund balance have been fully utilized.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and For the Year Ended December 31, 2021

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 12. Interfund Transactions

Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers.

### 13. Use of Estimates

In preparing financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### NOTE B - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# 1. Explanation of certain differences between the governmental funds balance sheet and the government-wide statement of net position

One element of that reconciliation explains that "Long-term liabilities, including bonds payable and related interest, are not due and payable in the current period and, therefore, are not reported in the governmental funds." The details of this difference are as follows:

Bonds payable	Ş	(181,865,000)
Add: Discount/Premium on bond issues (to be amortized as interest expense)		(16,118,600)
Accrued interest payable		(259,959)
Compensated absences	_	(2,022,640)
Net adjustment to reduce fund balance - total governmental funds to		
arrive at net position - governmental activities	\$_	(200,266,199)

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and For the Year Ended December 31, 2021

# $\frac{\text{NOTE B}}{\text{Continued}} - \frac{\text{RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS}}{\text{(Continued)}}$

1. Explanation of certain differences between the governmental funds balance sheet and the government-wide statement of net position (Continued)

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.

Governmental capital assets net of depreciation, excluding internal service funds	\$	727,250,994
Pension related items are reported in the government-wide statements but not in the Governm fund financial statements. The details of this difference are as follows:	ental	
Net pension asset  Deferred outflow related to pension expense  Deferred inflows related to pension expense	\$	9,474,916 1,501,905 (11,124,687)
Net adjustment to reduce fund balance - total governmental funds to arrive at net position - governmental activities	\$	(147,866)
Revenues in the Statement of Activities that do not provide current financial resources are deferred inflows of resources in the funds.		
Unavailable grant revenue		647,365
Net adjustment to reduce fund balance - total governmental funds to arrive at net position - governmental activities	\$	647,365
OPEB related items, are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
Total OPEB liability Deferred outflow related to OPEB expense Deferred inflows related to OPEB expense	\$	(524,563) 99,538 (44,560)
Net adjustment to reduce fund balance - total governmental funds to arrive at net position - governmental activities	\$	(469,585)
Deferred losses on refundings of debt are not considered to represent a financial resource and, therefore, are not required in the funds.		
Deferred loss on refundings	\$	1,305,225
Deferred gains on refundings of debt are not considered to represent a financial resource and, therefore, are not required in the funds.		
Deferred gain on refundings	\$	(2,140,923)

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and For the Year Ended December 31, 2021

# <u>NOTE B</u> - <u>RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS</u> (Continued)

2. Explanation of certain differences between the governmental funds statement of revenues, expenditures and changes in fund balances and the government-wide statement of activities

One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this difference are as follows:

Capital outlay	\$ 2,198,393
Contributed Capital	7,411,025
Depreciation expense	 (5,700,466)
Net adjustment to reduce net changes in fund balances - total governmental funds to arrive at changes in net position of	
governmental activities	\$ 3,908,952

Another element of that reconciliation states that "The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this difference are as follows:

Principal repayments on general obligation debt	17,020,000
Issuance of refunding debt	(73,745,000)
Payment to escrow agent	83,087,287
Interest on debt refunding	(1,417,287)
Premium on issuance of refunding debt	(10,043,144)
Amortization of issuance premium/discount	1,511,234
Amortization of deferred charges on refunding and bond accounting gain/loss(net)	(109,055)
Accrued interest	75,015
Net adjustment to increase net changes in fund balances - total	
governmental funds to arrive at changes in net position of	
governmental activities.	\$ 16,379,050

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and For the Year Ended December 31, 2021

# <u>NOTE B</u> - <u>RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS</u> (Continued)

2. Explanation of certain differences between the governmental funds statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities (Continued)

Another element of that reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds." The details of this difference are as follows:

Compensated absences (net)	\$	166,755
Accrued other postemployment benefits	_	52,983
Net adjustment to reduce net changes in fund balances - total governmental funds to arrive at changes in net position of governmental activities.	\$ <sub>_</sub>	219,738

Another element of that reconciliation states that "District pension contributions are reported as expenditures in the government fund when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension liability/asset is measured a year before the District's report date. Pension expense, which is the change in the net pension liability adjusted for changes in deferred outflows and inflows of resources related to pensions is reported in the Statement of Activities. The details of this difference are as follows:

Net pension liability/asset	\$ 7,478,237
Deferred outflow related to pension expense	1,095,621
Deferred inflows related to pension expense	 (3,952,052)
Net adjustment to reduce net changes in fund balances - total governmental funds to arrive at changes in net position of	
governmental activities.	\$ 4,621,806

Another element of that reconciliation states that "Some revenues reported in the statement of activities are deferred and not reported as revenues in governmental funds." The details of this difference are as follows:

Unavailable grants and contributions	·	(149,751)
Net adjustment to reduce net changes in fund balances - total governmental funds to arrive at changes in net position of governmental activities.	\$	(149,751)

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and For the Year Ended December 31, 2021

#### NOTE C - DEPOSITS AND INVESTMENTS

The District maintains a cash and investment pool that is available for use by most funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "cash and investments." In addition, investments are separately held by several of the District's funds. The District's investment policy, which is more restrictive than state statute, allows the District to invest in the following:

Securities issued or guaranteed by the United States.

Interest-bearing accounts of banks

Insured accounts of an Illinois credit union chartered under United States or Illinois law.

Money market mutual funds with portfolios of securities issued or guaranteed by the United States or agreements to repurchase these same types of obligations.

Funds authorized by the Public Funds Investment Act.

As of December 31, 2021, the District's cash and investments consisted of the following:

	Government - Wide
Cash and investments	\$ 68,716,172

For disclosure purposes, this amount is segregated into three components: 1) cash on hand; 2) deposits with financial institutions, money markets, certificates of deposit and public checking account; and 3) other investments, which consist of investments in municipal bonds, the Illinois Metropolitan Investment Funds and government agencies securities as follows:

	 Total	Risks
Cash on hand	\$ 13,010	n\a
Deposits with financial institutions	12,632,222	Custodial, credit
Institutional government money market	18,676,164	Credit
Investments	 37,394,776	Credit, interest rate
	\$ 68,716,172	and concentration of credit

As of December 31, 2021, the District had the following investments and maturities:

_		Investment Maturities (In Years)						
Fair Value		L	ess than 1		1-5			
\$	1,868,948 \$		1,253,617	\$	615,331			
	916		-		916			
_	35,524,912		8,544,298		26,980,614			
\$	37,394,776	\$	9,797,915	\$	27,596,861			
	\$ \$ \$	\$ 1,868,948 \$ 916 35,524,912	Fair Value L  \$ 1,868,948 \$ 916 35,524,912	Fair Value Less than 1  \$ 1,868,948 \$ 1,253,617	Fair Value     Less than 1       \$ 1,868,948 \$ 1,253,617 \$ 916 - 35,524,912     8,544,298			

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and For the Year Ended December 31, 2021

#### NOTE C - DEPOSITS AND INVESTMENTS (Continued)

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The District has the following as of 12/31/2021:

#### Investments Measured at Fair Value

Investments by fair value	12/31/2021	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Debt securities				
Negotiable certificates of deposit IMET 1-3 yr fund	1,868,948 916	-	1,868,948 916	-
Municipal bonds Total debt securities	\$ 35,524,912 \$ 37,394,776	\$ -	35,524,912 \$ 37,394,776	\$ -

Debt securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities and participating investment contracts classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique; Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

The Illinois Metropolitan Investment Fund (IMET) was developed in July 1996 as a cooperative endeavor to assist Illinois municipalities with the investment of their intermediate-term dollars. IMET was established as a not-for-profit investment fund under the Illinois Municipal Code. IMET maintains the Convenience fund at amortized cost (2a7 like pool) through daily adjustments in interest earnings. The fair value of the District's investments in the funds is the same as the value of the pool shares. The pool is audited annually by an outside independent auditor and copies of the report are available to participants. All funds deposited in the pool are classified as investments even though some could be withdrawn on a day's notice. Although not subject to direct regulatory oversight, the fund is administered in accordance with the provision of the Illinois Public Investment Act, 30ILCS 235.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and For the Year Ended December 31, 2021

#### NOTE C - DEPOSITS AND INVESTMENTS (Continued)

Interest Rate Risk. The District's investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The objective is to maintain a core portfolio with maturities in the one-to-three year range.

Credit Risk. State law limits investments in commercial paper, corporate bonds and mutual bonds funds to the top two ratings, and municipal bonds with the top four ratings issued by nationally recognized statistical rating organizations. The District's investment policy does not impose further limits on investment choices. As of December 31, 2021, Illinois Metropolitan Investment Convenience Fund was rated AAA by Standard and Poor's. The District's investment in Municipal Bonds were rated AAA (\$2,211,420), AA (\$24,376,657), A (\$8,936,835) by Standard and Poor's and Moody's Investor Services. Investments in negotiable certificates of deposit are not rated.

Custodial Credit Risk. In the case of deposits, this is the risk that, in the event of a bank failure, the District's deposits may not be returned. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The District's investment policy states that the investments should have a collateralization ratio of 110%. As of December 31, 2021, the District was not exposed to custodial credit risk.

Concentration of Credit Risk. It is the policy of the District to diversify its investment portfolio. Investments shall be diversified to eliminate the risk of loss resulting in overconcentration in a security, maturity, issuer, or class of securities. Disclosure is required when an investment with a single issuer exceeds 5% of investments. As of December 31, 2021 the district owned one municipal bond that exceeded 5%. Those were Chicago Transit Authority Sales Tax Refunding Bonds Series 2020B Taxable dated 9/3/2020 at 5.1%.

#### **NOTE D - RECEIVABLES - TAXES**

The District's property tax is levied each calendar year on all taxable real property located in the District. The District must file its tax levy ordinance by the last Tuesday in December of each year. Taxes levied in one calendar year become due and payable in two installments in June and September during the following calendar year. The levy becomes an enforceable lien against the property as of January 1 of the levy year.

Based on prior history, an allowance for uncollectable property tax levy revenues of \$182,391 is included in property taxes receivable, net for the end of the year.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

# NOTE E - CAPITAL ASSETS

Capital asset activity for the period ended December 31, 2021 was as follows:

1.	Governmental activities	_	Beginning Balance	_	Increases	_	Decreases	Ending Balance
	Capital assets not being depreciated							
	Land and land rights	\$	574,505,138	\$	444,432		108,996 \$	574,840,574
	Land improvements		56,991,658		13,374,357		730	70,365,285
	Museum artifacts and collectibles		1,484,029		4,989		2,339	1,486,679
	Construction in progress	_	17,760,069	_	10,324,531	_	20,025,345	8,059,255
	Total capital assets not being depreciated	i _	650,740,894	_	24,148,309	_	20,137,410	654,751,793
	Capital assets being depreciated							
	Buildings and improvements		75,046,974		227,780		4,022,106	71,252,648
	Other improvements		16,698,679		27,689		114,357	16,612,011
	Vehicles, machinery, and equipment		13,625,571		788,474		910,151	13,503,894
	Furniture and fixtures		781,094		-		-	781,094
	Roads, trails, bridges and tunnels	-	63,918,193	_	5,968,590			69,886,783
	Total capital assets being depreciated	_	170,070,511	_	7,012,533	_	5,046,614	172,036,430
	Less accumulated depreciation for:							
	Buildings and improvements		26,731,990		1,864,069		3,199,336	25,396,723
	Other improvements		9,069,170		792,636		114,359	9,747,447
	Vehicles, machinery, and equipment		8,860,650		919,569		829,372	8,950,847
	Furniture and fixtures		675,486		14,688			690,174
	Roads, trails, and bridges	_	47,729,412	_	2,920,209	_		50,649,621
	Total accumulated depreciation	_	93,066,708	_	6,511,171	_	4,143,067	95,434,812
	Total capital assets being							
	depreciated, net	_	77,003,803	_	501,362	_	903,547	76,601,618
	Governmental activities							
	capital assets, net	\$	727,744,697	\$_	24,649,671	\$_	21,040,957 \$	731,353,411

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

NOTE E - CAPITAL ASSETS (Continued)  2. Business-type activities		Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated Land and land rights Land improvements	\$_	6,818,464 \$ 7,447,373	- \$ 	- \$ 	6,818,464 7,447,373
Total capital assets not being depreciate	d _	14,265,837	<u> </u>		14,265,837
Capital assets being depreciated Buildings and improvements Vehicles, machinery, and equipment Furniture and fixtures Roads, trails, and bridges		7,686,058 3,777,997 44,987 1,566,152	298,808 16,106	- 88,888 - -	7,686,058 3,987,917 61,093 1,566,152
Total capital assets being depreciated	_	13,075,194	314,914	88,888	13,301,220
Less accumulated depreciation for: Buildings and improvements Vehicles, machinery, and equipment Furniture and fixtures Roads, trails, and bridges		6,205,130 3,061,104 44,987 958,136	123,553 230,191 940 93,493	47,777	6,328,683 3,243,518 45,927 1,051,629
Total accumulated depreciation	_	10,269,357	448,177	47,777	10,669,757
Total capital assets being depreciated, net	_	2,805,837	(133,263)	41,111	2,631,463
Business-type activities capital assets, net	\$ <u>_</u>	17,071,674 \$	(133,263) \$	41,111 \$_	16,897,300

(A component unit of Lake County, Illinois) NOTES TO THE FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2021

NOTE E - CAPITAL ASSETS (Continued)	
3. Depreciation Expense	
Depreciation expense was charged to functions/programs of the District as follows:	
Governmental activities	
General government	\$ 2,634,486
Education	617,543
Recreation	902,042
Maintenance and development	511,818
Natural Resources	1,034,577
Capital assets held by the government's internal service funds are charged to the	
various functions based on their usage of the assets	 810,705
Total depreciation expense - governmental activities	\$ 6,511,171
Business-type activities	
Golf courses	\$ 448,177

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### NOTE F - TRANSFERS

The following transfers were made during fiscal year 2021:

To Fund:	From Fund:	_	Amount
Nonmajor Governmental Funds (Capital Facilities Improvement)	General Fund	\$	200,000
Reason: Transfer of funds toward	ds future infrastructure improvements		
Total transfers to governmental funds		_	\$ 200,000
Total transfers from governmental funds	S		\$ 200,000

### NOTE G - LEASES AND CONTRACTS

The golf courses and Independence Grove lease their golf carts under an operating lease. Rent expense was \$195,315 for the year ended December 31, 2021. Future minimum lease payments are:

Fiscal Year	Amount
2022	237,615
2023	237,615
2024	237,615
2025	237,615
2026	237,615
	\$ 1,188,075

The District has numerous agreements for the leasing of District land for farming. Rental income for the year ended December 31, 2021 was \$343,076. Scheduled future minimum rental income is as follows:

Fiscal Year	Amount
2022	343,076
2023	212,632
2024	94,938
	\$ 650,646

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

### NOTE G - LEASES AND CONTRACTS - (Continued)

The District assumed a cellular tower lease agreement on April 16, 2014, with the purchase of the Larsen-Schwanbeck property. The lease agreement has ten years remaining and ends in 2030. Rental income for the year ended December 31, 2021 was \$13,886. Scheduled future minimum lease income is as follows:

Fiscal Year	Amount
2022	15,969
2023	15,969
2024	15,969
2025	15,969
2026	18,365
2027-2030	73,458
	\$ 155,699

The District leases their copiers under an operating lease. Rent expense was \$18,959 for the year ended December 31, 2021. Future minimum lease payments are:

Fiscal Year	Amount
2022	21,675
2023	22,051
2024	23,016
2025	23,016
2026	23,016
	\$ 112,773

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### NOTE H - LONG-TERM DEBT

#### 1. Changes in Long-Term Liabilities

Long-term liability activity for the period ended December 31, 2021 was as follows:

		Beginning Balance	Additions		Reductions	Ending Balance	Due Within One Year
Governmental activities	-	Dalatice	Additions		Reductions	Balance	One real
General obligation bonds Add unamortized amou	\$ nts:	206,810,000	\$ 73,745,000	\$	98,690,000	\$ 181,865,000	\$ 15,805,000
Premium		7,622,940	10,043,144		1,547,484	16,118,600	1,528,893
Discount	_	(36,250)		_	(36,250)	-	 
Total bonds payable	_	214,396,690	83,788,144		100,201,234	197,983,600	17,333,893
Compensated absences		2,189,395	60,834		227,589	2,022,640	95,395
Total OPEB Liability		591,919	-		67,356	524,563	-
Governmental activity long-term liabilities	\$	217,178,004	\$ 83,848,978	\$	100,496,179	\$ 200,530,803	\$ 17,429,288

Compensated absences and total OPEB included in the governmental activities are liquidated by the General, Development Levy, and Land Acquisition Funds.

	Beginning Balance		Additions	Reductions	Ending Balance	Due Within One Year
Business-type activities Compensated absences Total OPEB Liability	\$ 168,425 82,307	\$	16,398 -	\$ 6,636	\$ 184,823 75,671	\$ 6,904
Business-type activity long-term liabilities	\$ 250,732	\$_	16,398	\$ 6,636	\$ 260,494	\$ 6,904

Compensated absences and total OPEB included in the business-type activities are liquidated by the Golf Course Fund.

The Internal Service Funds predominantly serve the governmental funds. Accordingly, their long-term liabilities are included as part of the above totals for governmental activities.

Prior year defeasance of debt. In prior years the District defeased general obligation bonds by placing the proceeds of the new bonds in an irrevocable trust account to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and liabilities for the defeased bonds are not included in the District's financial statements. At December 31, 2021, all of the defeased bonds have been paid in full.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### NOTE H - LONG-TERM DEBT (Continued)

#### 2. General Obligation Bonds

Debt outstanding as of December 31, 2021 consisted of the following:

	Interest	Final Maturity	Amour	its		
	Rate (%)	Date	Issued	Outstanding		
General obligation bonds:				_		
Series 2014A	2.00 - 3.00	2026	28,920,000	12,710,000		
Series 2015	3.00 - 3.75	2033	25,010,000	22,285,000		
Series 2016A	2.00 - 5.00	2028	43,915,000	35,380,000		
Series 2016B	2.00 - 5.00	2028	24,200,000	21,305,000		
Series 2019	2.625 - 5.00	2035	22,060,000	21,015,000		
Series 2021	2.00 - 5.00	2034	58,820,000	54,245,000		
Series 2021A	2.00 - 5.00	2033	14,925,000	14,925,000		
				\$181,865,000		

On December 2, 2021, the District issued \$14,925,000 in General Obligation Refunding Bonds, Series 2021A, with an interest rate of 1.4240285% to refund \$16,855,000 of Series 2013 with interest rates between 2.00% and 3.00%. The net proceeds of \$16,979,010 (including a reoffering premium of \$2,128,172 and payment of \$194,637 in underwriting fees and other issuance costs) were used to purchase Serial Bonds. The bonds were deposited in an irrevocable trust with an escrow agent to provide for use to call the refunded outstanding General Obligation Bonds, Series 2013, in the amount of \$16,855,000 from the bondholders on December 15, 2021. As a result, the liability for these bonds have been removed from the District's financial statements.

The cash flow requirements on the refunded debt prior to the advance refunding was \$20,206,850 from December 15, 2022 through December 15, 2033. The cash flow requirements on the refunding bonds are \$18,592,855 from December 15, 2022 through December 15, 2033. The current refunding resulted in an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$1,464,423.

On April 22, 2021, the District issued \$58,820,000 in General Obligation Refunding Bonds, Series 2021, with an interest rate of 1.3978771% to refund \$31,025,000 of Series 2010A Build America Bonds with interest rates between 4.71% to 6.00% and to refund \$33,790,000 of Series 2010B Build America Bonds with interest rates between 4.20% and 5.51%. The net proceeds of \$66,471,459 (including a reoffering premium of \$7,914,972 and payment of \$498,464 in underwriting fees and other issuance costs) were used to purchase Serial Bonds. The bonds were deposited in an irrevocable trust with an escrow agent to provide for use to call the refunded outstanding General Obligation Bonds, Series 2010A and 2010B, in the amount of \$66,232,286 from the bondholders on June 15, 2021. As a result, the liability for these bonds have been removed from the District's financial statements.

The cash flow requirements on the refunded debt prior to the advance refunding was \$84,388,267 from December 15, 2021 through December 15, 2034. The cash flow requirements on the refunding bonds are \$73,180,378 from December 15, 2021 through December 15, 2034. The current refunding resulted in an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$10,076,463.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

# NOTE H - LONG-TERM DEBT (Continued)

# 2. General Obligation Bonds (Continued)

The annual requirements to amortize general obligation debt outstanding as of December 31, 2021, including interest payments are as follows:

Fiscal Year	 Governmental Activities				
Ending December 31,	 Principal	Interest			
2022	\$ 15,805,000 \$	6,217,387			
2023	16,540,000	5,504,731			
2024	17,275,000	4,779,331			
2025	17,860,000	4,209,981			
2026	18,470,000	3,619,131			
2027-2031	68,435,000	9,355,925			
2032-2035	 27,480,000	1,276,494			
	\$ 181,865,000 \$	34,962,981			

The schedule of the District's legal debt margin as of December 31, 2021 is as follows:

Assessed valuation 2021	\$ _	27,189,381,520
Statutory debt limitation (2.3% of assessed valuation) Less general obligation bonds	\$ _	625,355,775 (181,865,000)
Legal debt margin	\$_	443,490,775

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

# NOTE I - FUND BALANCE CLASSIFICATIONS

The District reported the following fund balance restrictions, commitments and assignments at December 31, 2021:

Restricted for:			Fund:
Audit and insurance costs	\$	2,487,702	General Fund
Land acquisition and development		15,300,782	Land Development and Development Bond Projects
Debt service		2,178,374	Debt Service Fund
FICA and IMRF costs		1,302,381	Nonmajor governmental funds (Retirement Fund)
Tree Replacement		273,269	Nonmajor governmental funds
Total restricted	\$	21,542,508	
Committed for:			Fund :
Ft. Sheridan Cemetery		282,285	General Fund
Total committed	\$	282,285	
	-		
Assigned for:			Fund :
Wetlands		550,149	General Fund
Carry over		442,263	General Fund
Capital spending planned		15,642,912	General Fund
Special projects		4,540,186	Nonmajor governmental funds
			(Easements & Special Projects)
Land management and preparation		1,726,974	Nonmajor governmental funds
Ç			(Land Preparation & Farmland Management )
State forfeiture funds		19,625	Nonmajor governmental funds
		,	(State Forfeiture)
Building improvements		2,794,669	Nonmajor governmental funds
5 1		, - ,	( Capital Facilities Improvement)
Grants and donations		621,667	Nonmajor governmental funds
2.2		==,00.	(Grants and Donations Fund)
Total assigned	\$	26,338,445	(S. S. IS and Sonations Falla)

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### **NOTE J - RISK MANAGEMENT**

The Lake County Forest Preserve District is exposed to various risks related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and net income losses.

Since 1985, the District has been a member of the Park District Risk Management Agency (PDRMA) Property/Casualty Program. PDRMA is a public entity risk pool consisting of park and forest preserve districts, special recreation associations and certain non-profit organizations serving the needs of public entities formed in accordance with terms of an intergovernmental cooperative agreement among its members. Property, general liability, automobile liability, crime, boiler and machinery, public officials' liability, employment practices liability, and workers' compensation and pollution liability coverage is provided in excess of specified limits for the members, acting as a single insurable unit.

For the period from January 1, 2021 to January 1, 2022, liability losses exceeding the per occurrence self-insured and reinsurance limits would be the responsibility of the Lake County Forest Preserve District. Actual losses have not exceeded the coverage over the past three years.

As a member of PDRMA's Property/Casualty Program, the District is represented on the Property/Casualty Program Council and the Membership Assembly and is entitled to one vote on each. The relationship between the District and PDRMA is governed by a contract and by-laws that have been adopted by resolution of the District's governing body. The District is contractually obligated to make all annual and supplementary contributions to PDRMA; to report claims on a timely basis, cooperate with PDRMA, its claims administrator, and attorneys in claims investigation and settlement; and to follow risk management procedures as outlined by PDRMA. Members have a contractual obligation to fund any deficit of PDRMA attributable to a membership year during which they were a member.

PDRMA is responsible for administering the self-insurance program and purchasing excess insurance according to the direction of the Program Council. PDRMA also provides its members with risk management services, including the defense of and settlement of claims, and establishes reasonable and necessary loss reduction and prevention procedures to be followed by the members.

The following represents a summary of PDRMA's balance sheet at December 31, 2021, and the statement of revenues and expenses for the period ended December 31, 2021. The District's portion of the overall equity of the pool is 4.031%, or \$2,301,605.

Assets	\$ 77,156,496
Deferred Outflow of Resources - Pension	871,829
Liabilities	19,465,811
Deferred Inflow of Resources - Pension	1,466,716
Net Position	57,095,798
Operating Revenues	17,390,850
Nonoperating Revenues	2,635,445
Expenditures	19,688,616

Since 96.36% of PDRMA's liabilities are reserves for losses and loss adjustment expenses, which are based on an actuarial estimate of the ultimate losses incurred, the Net Position is impacted annually as more recent loss information becomes available.

A complete financial statement for the agency can be obtained from the PDRMA's administrative offices at P.O. Box 4320, Wheaton, Illinois 60189-4320.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### **NOTE K - CONTINGENT LIABILITIES AND COMMITMENTS**

#### 1. Litigation

There are several pending lawsuits in which the District is involved. Management estimates that the potential claims against the District if not covered by insurance resulting from such litigation would not materially affect the financial statements of the District.

#### 2. Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures which may be disallowed by the grantor cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

#### 3. Encumbrances

The District had the following encumbrances outstanding as of December 31, 2021:

General Fund	\$ 1,242,707
Land Development Fund	1,094,254
Development Bond Projects Fund	660,979
Nonmajor Governmental Funds	370,627
Grants and Donation Fund	521,164
Internal Service Funds	227,345

These amounts are reflected in the District's fund balance categories (restricted, committed and assigned).

#### 4. Construction Commitments

The District had certain contracts in its funds for the construction of various projects which were in process at December 31, 2021. The remaining commitments under these contracts approximate:

<u>Function</u>	
General Government	\$ 185,031
Maintenance & development	580,683
	\$ 765.714

#### NOTE L - DEFINED BENEFIT PENSION PLANS

#### 1. Plan Description

The District's defined benefit pension plan for Regular and Sheriff's Law Enforcement Personnel (SLEP) employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The District's plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent, multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available report that includes financial statements and required supplementary information. That report may be obtained on-line at www.imrf.org.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### NOTE L - DEFINED BENEFIT PENSION PLANS (Continued)

#### 2. Benefits Provided

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date). All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement. Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in the amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- \* 3% of the original pension amount, or
- \* 1/2 of the increase in the Consumer Price Index of the original pension amount.

#### 3. Employees Covered by Benefit Terms

As of December 31, 2021, the following employees were covered by the benefit terms:

1141171	JLLI
224	11
224	5
200	19
648	35
	224 224 200

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(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### NOTE L - DEFINED BENEFIT PENSION PLANS (Continued)

#### 4. Contributions

As set by statute, the District's Regular Plan Members are required to contribute 4.5% for IMRF and 7.5% for SLEP of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The District's annual contribution rate for calendar year 2020 was 11.72% for IMRF and 15.62% for SLEP. The District's annual contribution rate for calendar year 2021 was 11.51% for IMRF and 16.52% for SLEP. For the fiscal period ended 2021, the District contributed \$1,524,222 for IMRF and \$287,384 for SLEP to the plan. The District also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

#### 5. Net Pension Liability/Asset

The District's net pension asset was measured as of December 31, 2021. The total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of that date. For purposes of measuring the net pension asset, deferred outflows of resources, deferred inflows of resources, pension expense and expenditures associated with the District's contribution requirements, information about the fiduciary net position of the plans and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported within the separately issued plan financial statements. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with terms of the plan. Investments are reported at fair value.

#### Aggregate Totals

The aggregate amount of pension liabilities, pension assets, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense for the IMRF and SLEP pension plans as of December 31, 2021 are as follows:

	_	IMRF Pension Plan	 SLEP Pension Plan	 Total
Net Pension Asset	\$	8,765,344	\$ 1,500,332	\$ 10,265,676
Deferred Outflows of Resources Related to Pensions	\$	1,404,129	\$ 302,811	\$ 1,706,940
Deferred Inflows of Resources Related to Pensions	\$	10,790,518	\$ 1,483,827	\$ 12,274,345
Pension Income	\$	2,947,726	\$ 339,705	\$ 3,287,431

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### NOTE L - DEFINED BENEFIT PENSION PLANS (Continued)

#### 7. Actuarial Assumptions

The following are the methods and assumptions used to determine the total pension liability at December 31, 2021 for both plans (IMFR and SLEP):

- \* The Actuarial Cost Method used was Entry Age Normal.
- \* The Asset Valuation Method used was Market Value of Assets.
- \* The Inflation Rate was assumed to by 2.25%
- \* Salary Increases were expected to be 2.85% to 13.75%, including inflation.
- \* The Investment Rate of Return was assumed to be 7.25%.
- \* **Projected Retirement Age** was from the Experience-base table of rates that are specific to the type of eligibility condition. Last updated for the 2020 valuation pursuant to an experience study from years 2017 to 2019.
- \* Mortality for non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020.
- \* Mortality for disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted)tables, and future mortality improvements projected using scale MP-2020.
- \* Mortality for active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.
- \* The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates for each major asset class are summarized in the following table:

		Long-Term
	Portfolio Target	<b>Expected Real</b>
Asset Class	Percentage	Rate of Return
Domestic Equity	39%	4.50%
International Equity	15%	5.75%
Fixed Income	25%	2.00%
Real Estate	10%	5.90%
Alternative Investments	10%	4.30-8.10%
Cash Equivalents	1%	1.70%
Total	100%	

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### NOTE L - DEFINED BENEFIT PENSION PLANS (Continued)

#### 8. Single Discount Rate

A Single Discount Rate of 7.25% for IMRF and 7.25% for SLEP was used to measure the total pension liability. The projections of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20 year general obligation bonds with an average of AA credit rating (which is published by the Bond Buyer) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 1.84%, and the resulting single discount rate is 7.25%

## 9. Changes in Net Pension Liability/(Asset)

<u>IMRF</u>	Total Pension Plan Fiduciary		Net Pension (Asset)
	Liability (A)	Net Position (B)	(A) - (B)
Balances at December 31, 2020	\$ 83,674,931	\$ 85,188,091	(1,513,160)
Changes for the year:			
Service Cost	1,213,289	-	1,213,289
Interest on the Total Pension Liability	5,976,888	-	5,976,888
Changes of Benefit Terms	-	-	-
Differences Between Expected and Actual	2,038,875	-	2,038,875
Changes of Assumptions	-	-	-
Contributions - Employer	-	1,524,222	(1,524,222)
Contributions - Employees	-	650,398	(650,398)
Net Investment Income	-	13,837,940	(13,837,940)
Benefit Payments, including Refunds			
of Employee Contributions	(3,683,477)	(3,683,477)	-
Other ( Net Transfer)	<u> </u>	468,676	(468,676)
Net Changes	5,545,575	12,797,759	(7,252,184)
Balances at December 31, 2021	\$ 89,220,506	\$ 97,985,850	\$ (8,765,344)

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### NOTE L - DEFINED BENEFIT PENSION PLANS (Continued)

<u>SLEP</u>	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension (Asset) (A) - (B)
Balances at December 31, 2020	\$ 10,881,037	\$ 11,381,388	(500,351)
Changes for the year:			
Service Cost	305,790	-	305,790
Interest on the Total Pension Liability	787,665	-	787,665
Changes of Benefit Terms	-	-	-
Differences Between Expected and Actual			
Experience of the Total Pension Liability	184,869	-	184,869
Changes of Assumptions	-	-	-
Contributions - Employer	-	287,384	(287,384)
Contributions - Employees	-	137,058	(137,058)
Net Investment Income	-	1,793,729	(1,793,729)
Benefit Payments, including Refunds			
of Employee Contributions	(339,176)	(339,176)	-
Other ( Net Transfer)		60,134	(60,134)
Net Changes	939,148	1,939,129	(999,981)
Balances at December 31, 2021	\$ 11,820,185	\$ 13,320,517	\$ (1,500,332)

#### 10. Sensitivity of the Net Pension Liability/(Asset) to Changes in the Discount Rate

The following presents the plan's net pension liability/(Asset), calculated using a Single Discount Rate of 7.25% for IMRF and 7.25% for SLEP, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

		Current Single Discount Rate	
<u>IMRF</u>	1% Lower 6.25%	Assumption 7.25%	1% Higher 8.25%
Net Pension Liability	\$ 99,842,344	\$ 89,220,506	\$ 80,708,654
Plan Fiduciary Net Pension	97,985,850	97,985,850	97,985,850
Net Pension Liability/(Asset)	\$ 1,856,494	\$ (8,765,344)	\$ (17,277,196)
<u>SLEP</u>	1% Lower 6.25%	Current Single Discount Rate Assumption 7.25%	1% Higher 8.25%
Net Pension Liability	\$ 13,412,990	\$ 11,820,185	\$ 10,509,849
Plan Fiduciary Net Pension	13,320,517	13,320,517	13,320,517
Net Pension Liability/(Asset)	\$ 92,473	\$ (1,500,332)	\$ (2,810,668)

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### NOTE L - DEFINED BENEFIT PENSION PLANS (Continued)

#### 11. Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the period ended December 31, 2021 the District recognized pension income of \$3,287,431, for IMRF \$2,947,726 and \$339,705 for SLEP. At December 31, 2021 the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

IMRF  Deferred Amounts to be Recognized in Pension Expense in	Deferred Outflows of Resources		Deferred Inflow Resources	
Future Periods Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings on pension plan investments.	\$	1,404,129 - -	\$	168,263 218,498 10,403,757
Total Deferred Amounts Related to Pensions	\$ 1,404,129		\$ :	10,790,518
<u>SLEP</u>	О	Deferred utflows of Resources		d Inflow of ources
Deferred Amounts to be Recognized in Pension Expense in				
Future Periods Differences between expected and actual experience Changes of Assumptions Net difference between projected and pension plan investments.	\$	220,355 82,456	\$	154,906 59,700 1,269,221
Total Deferred Amounts Related to Pensions	\$	302,811	\$	1,483,827

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### NOTE L - DEFINED BENEFIT PENSION PLANS (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

<u>IMRF</u>	Net Deferred Outflows of
Year Ending December 31,	Resources
2022	\$ (1,928,270)
2023	(3,434,030)
2024	(2,484,187)
2025	(1,539,902)
2026	-
Thereafter	<del>_</del>
Total	<u>\$ (9,386,389)</u>
<u>SLEP</u>	Net Deferred Outflows of
Year Ending December 31,	Resources
2022	\$ (282,924)
2023	(421,881)
2024	(294,528)
2025	(181,683)
2026	-
Thereafter	
Total	\$ (1,181,016 <u>)</u>

12. Changes of assumption or other inputs that affected measurement of the total pension liability since the prior measurement date

	<u>2021</u>	<u>2020</u>
Investment rate of return - IMRF	7.25%	7.25%
Investment rate of return - SLEP	7.25%	7.25%
Municipal bond rate	1.84%	2.00%
Adjustment factor for market value - IMRF	0.001267315	0.003211435
Adjustment factor for market value - SLEP	0.001267315	0.003211435

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### NOTE M - OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### 1. Plan Description

The District's Health Insurance Plan (the Plan) is a single-employer defined benefit health care plan administered by the District. The Plan provides limited health care coverage at 100% of the active premium rate. The state of Illinois requires IMRF employers who offer health insurance to their active employees to offer the same health insurance to disabled members, retirees, and surviving spouses at the same premium rate for active employees. Therefore, an implicit rate subsidy exists for retirees (that is, the difference between the premium rate charged to retirees for the benefit and the estimated rate that would be applicable to those retirees if that benefit were acquired for them as a separate group) resulting from the participation in postemployment healthcare plans that cover both active employees and retirees. The plan operates on a pay-as-you-go funding basis. No assets are accumulated or dedicated to funding the retiree health insurance benefits.

#### 2. Funding Policy

The contribution requirements for retired plan members and the District are established and may be amended by the Finance and Administration Committee. The required contribution is based on projected pay-as-you-go funding requirements. For fiscal period 2021, the District's contribution, which was 100% implicit, was \$95,469.

#### 3. Employees Covered by Benefit Terms

At January 1, 2020, the actuarial valuation date, the following employees were covered by the benefit terms:

Active employees	177
Inactive Employees Entitled But Not Yet Receiving Benefits	-
Inactive Employees Currently Receiving Benefits	9
	186

#### 4. Total OPEB Liability

The District's total OPEB liability of \$600,234 was measured as of 12/31/2021, and was determined by an actuarial valuation as of 12/30/2020.

Inflation	3.00%
Health Care Trend Rates	
Initial Health Care Cost Trend Rate	
- Medical Plans	5.50%
- Dental Plans	2.00%
Ultimate Health Care Cost Trend Rate	
- Medical Plans	4.50%
- Dental Plans	NA
Election at Retirement	80.00%
Discount Rate	2.25%

Since the District funds the plan on a pay-as-you-go basis, the discount rate is based on the S&P Municipal Bond 20-Year High Grade Rate Index as of December 31, 2021.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### NOTE M - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Rates of Mortality, Retirement and Disability were from those found in the December 31, 2019 IMRF Actuarial Valuation Report.

The actuarial assumptions used in the December 31, 2021 valuation were based on the Fiscal Year 2020 GASB 75 Actuarial Report dated January 20, 2021.

#### 5. Changes in Total OPEB Liability

Changes in the District's total OPEB liability for the period ended December 31, 2021 was as follows:

	-	Total OPEB
		Liability
Balance at December 31, 2020	\$	674,226
Service Cost		15,392
Interest		12,091
Changes in Assumptions and Other Inputs		(6,006)
Benefit Payments		(95,469)
Net Changes		(73,992)
Balance at December 31, 2021	\$	600,234

#### 6. Sensitivity of the Total OPEB Liability to Changes in the Discount Rate and Health Care Trend

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.25%) or 1-percentage-point higher (3.25%) than the current discount rate:

		Current	
Discount Rate	1% Increase	Discount Rate	1% Decrease
Total OPEB Liability	\$ 581,972 \$	600,234 \$	619,123

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using health care trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

			Current	
Healthcare Trend		1% Increase	1% Decrease	
Total OPEB Liability	\$_	627,010 \$	600,234	575,402

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### NOTE M - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

#### 7. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the period ended December 31, 2021, the District recognized an decrease of OPEB expense of \$5,073. The District reported deferred outflows and inflows of resources related to OPEB from the following sources:

		Deferred	Deferred		
	(	Outflow of	Inflow of		
		Resources	Resources		
Difference between expected and actual experience	\$	- \$	32,010		
Changes in assumptions		108,639	17,086		
	\$	108,639 \$	49,096		

The amounts reported as deferred outflows and inflows of resources related to OPEB (\$108,639 and \$49,096) will be recognized in OPEB expense as follows:

Fiscal Year	Outflows	Inflows	Net Amount
2022	\$ 20,850 \$	11,067	(9,783)
2023	20,850	11,067	(9,783)
2024	20,850	11,067	(9,783)
2025	18,955	8,916	(10,039)
2026	15,155	4,599	(10,556)
Thereafter	11,979	2,380	(9,599)
Total	\$ 108,639 \$	49,096	(59,543)

#### NOTE N - NEW ACCOUNTING PRONOUNCEMENTS

The following is a description of GASB authoritative pronouncements which have been issued but not yet adopted by the District.

GASB Statement No. 87, *Leases* will be effective for District beginning with its year ending December 31, 2022. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### NOTE N - NEW ACCOUNTING PRONOUNCEMENTS (Continued)

GASB Statement No. 91, Conduit Debt Obligations will be effective for the District beginning with its year ending December 31, 2022. The objective of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures.

GASB Statement No. 92, Omnibus 2020 has provisions that will impact the District beginning with its year ending December 31, 2022 and others than will impact its year ending December 31, 2021. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements.

GASB Statement No. 93, Replacement of Interbank Offered Rates, will be effective for the District beginning with its year ending December 31, 2022. The objective of this Statement is to address those and other accounting and financial reporting implications that result from the replacement of an IBOR.

GASB Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements, will be effective for the District beginning with its year ending December 31, 2023. The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements.

GASB Statement No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance, Is effective immediately for the District. The objective of this Statement is to provide temporary relief to governments and other stakeholders in light of the COVID-19 pandemic by postponing the effective dates for the above Statements by one year, except for Statement No. 87 which will be postponed for a year and a half.

GASB Statement No. 96, Subscription-Based Information Technology Arrangements, will be effective for the District beginning with its year ending December 31, 2023. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended.

GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans, will be effective for the District beginning immediately for certain portions and others portions will be effective with the District's year ending December 31, 2022.

GASB Statement No. 99, Omnibus 2022 has provisions that will impact the District beginning with its year ending December 31, 2023 and others than will impact its year ending December 31, 2024. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements and accounting and financial reporting for financial guarantees.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### NOTE N - NEW ACCOUNTING PRONOUNCEMENTS (Continued)

GASB Statement No. 100, Accounting Changes and Error Corrections, will be effective for the District beginning with its year ending December 31, 2024. The objective of the statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent and comparable information for making decisions or assessing accountability.

Management of the District is still in the process of determining what effect, if any, the above Statements will have on the basic financial statements and related disclosures.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### **NOTE O - COMPONENT UNIT**

#### 1. Nature of Activities and Summary of Significant Accounting Policies

#### **Organization and Nature of Activities**

The Preservation Foundation of the Lake County Forest Preserves (the Foundation) was established on February 20, 2007 as an Illinois not-for-profit corporation to provide financial assistance to benefit the Lake County Forest Preserve District's (the District) mission. The Foundation raises funds for a variety of purposes, including land acquisition, habitat restoration, development of trails or other amenities and educational programs. The Foundation is a component unit of the District.

The Foundation follows accounting standards established by the Financial Accounting Standards Board (FASB) to ensure consistent reporting of financial condition, results of activities and cash flows. References to Generally Accepted Accounting Principles (GAAP) in these footnotes are to the FASB Accounting Standards Codification, sometimes referred to as the Codification or ASC.

A summary of the Foundation's significant accounting policies follows:

#### **Basis of Accounting**

The financial statements of the Foundation are prepared using the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America for nonprofit organizations.

#### **Net Assets**

The Foundation's net assets, revenues, gains and losses are classified based on the existence or absence of donor-imposed restrictions. Accordingly, net assets of the Foundation and changes therein are classified and reported as follows:

**Net Assets Without Donor Restrictions** - Net assets that are not subject to donor-imposed stipulations.

**Net Assets With Donor Restrictions** - Net assets subject to donor-imposed stipulations. Some donor-imposed restrictions are temporary in nature, such as those that will be met by the passage of time or other events specified by the donor. Other donor-imposed restrictions are perpetual in nature, where the donor stipulates that resources must be maintained in perpetuity. Donor-imposed restrictions are released when a restriction expires, that is, when the stipulated time has elapsed, when the stipulated purpose for which the resource restricted has been fulfilled, or both.

#### **Cash and Cash Equivalents**

The Foundation considers all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents. The Foundation maintains its cash in bank deposit accounts which at times, may exceed federally insured limits. The Foundation has not experienced any losses in such accounts. The Foundation believes it is not exposed to any significant credit risk on cash and cash equivalents.

#### Investments

In accordance with the standards relating to accounting for certain investments held by not-for-profit organizations, the Foundation records investments at their fair or appraised values, and both realized and unrealized gains and losses are reflected in the statement of activities.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### **NOTE O - COMPONENT UNIT (Continued)**

#### Land Held for Resale

In fiscal year 2014, the Foundation received a donation of land for which it intends to sell. Land held for resale is recorded at the lower of cost or fair value less costs to sell. The Foundation has recorded this land at \$456,000 at December 31, 2021 and 2020, which was determined through independent evaluations of the current market value.

#### Pledges Receivable

Pledges receivable, which includes unconditional promises to give, are reported at net realizable value and discounted to present value if not expected to be collected within one year. The discounts on those amounts are computed using risk-adjusted interest rates applicable to the years in which the promises are received. Amortization of the discounts is included in contributions revenue in the statement of activities. The allowance for uncollectible pledges is based on management's estimate of the collectability of identified receivables. Management believes all pledges receivable are collectible and, therefore, no allowance is necessary as of December 31, 2021 and 2020.

#### Contributions

The Organization recognizes contributions when cash, securities or other assets or an unconditional promise to give is received. Conditional promises to give - that is, those with a measurable performance or other barrier and a right of return - are not recognized until the conditions on which they depend have been met.

#### **In-Kind Contributions**

The Foundation records various types of in-kind support including rent, professional services and various supplies. Contributions of tangible assets are recognized at fair market value when received. Contributed rent consists of office space provided to the Foundation by the District at no charge and is based on a square foot market value calculated by the District. Contributed professional services are recognized if the services received either create or enhance long-lived assets, or require specialized skills, and would need to be purchased if not provided by donation. Such values are reflected in the statement of activities as both revenue and expense. The total amount of in-kind contributions received from the District was \$410,273 and \$474,667 for the years ended December 31, 2021 and 2020, respectively. There were no amounts of in-kind contributions received from sources other than the District for the years ended December 31, 2021 and 2020.

#### **Income Taxes**

The Foundation has received notification that it qualifies as a tax-exempt organization under Section 501(c)(3) of the U.S. Internal Revenue Code and corresponding provisions of State law and, accordingly, is not subject to federal or state income taxes. However, any unrelated business income may be subject to taxation.

The Foundation follows the accounting standards for contingencies in evaluating uncertain tax positions. The guidance prescribes recognition threshold principles for the financial statement recognition of tax positions taken or expected to be taken on a tax return that are not certain to be realized. No liability has been recognized by the Foundation for uncertain tax positions as of December 31, 2021 and 2020. The Foundation's tax returns are subject to review and examination by federal and state authorities.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### **NOTE O - COMPONENT UNIT (Continued)**

#### **Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### **Accounting Pronouncement Not Yet Effective**

During September 2020, the Financial Accounting Standards Board (FASB) issued Accounting Standards Update (ASU) No. 2020-07, *Presentation and Disclosures by Not-for-Profit Entities for Contributed Nonfinancial Assets*. ASU No. 2020-07 improves financial reporting by providing new presentation and disclosure requirements about contributed nonfinancial assets, including additional disclosure requirements for recognized contributed services. The standard will be required to be applied retrospectively for annual periods beginning after June 15, 2021. The Foundation is currently assessing the effect that ASU No. 2020-07 will have on its financial statements.

#### **Subsequent Events**

The Foundation has evaluated subsequent events for potential recognition and/or disclosure through June 24, 2022, the date the financial statements were approved and available to be issued.

#### 2. Investments and Fair Value

#### Fair Value Hierarchy

Fair value is defined in the guidance as the exchange price that would be received to sell an asset or paid to transfer a liability (an exit price) in the principal or most advantageous market for the assets or liabilities in an orderly transaction between market participants at the measurement date. Under this guidance, a three-level hierarchy is used for fair value measurements which is based upon the transparency of information, such as pricing source, used in the valuation of an asset or liability as of the measurement date.

Financial instruments measured and reported at fair value are classified and disclosed in one of the following three categories.

- Level 1 Inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities that the reporting entity can access at the measurement date.
- Level 2 Inputs other than quoted prices included in Level 1 that are observable for the asset or liability, either directly or indirectly. This includes quoted prices for similar assets or liabilities in active markets, quoted prices for identical or similar assets or liabilities in markets that are not active, inputs other than quoted prices that are observable for the asset or liability, or market-corroborated inputs.
- Level 3 Inputs are unobservable for the asset or liability. Unobservable inputs reflect the assumptions that market participants would use in pricing the asset or liability (including assumptions about risk) using the best information available in the circumstances, which may include using the reporting entity's own data.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### **NOTE O - COMPONENT UNIT (Continued)**

#### **Valuation Techniques and Inputs**

Level 1 - Level 1 assets include investments in stocks and exchange traded funds (EFTs), fixed income securities and mutual funds for which quoted prices are readily available.

There have been no changes in the techniques and inputs used as of December 31, 2021 and 2020.

In certain cases, the inputs used to measure fair value may fall into different levels of the fair value hierarchy. In such cases, the level in the fair value hierarchy within which the fair value measurement in its entirety falls has been determined based on the lowest level input that is significant to the fair value measurement in its entirety. The assessment of the significance of a particular input to the fair value measurement in its entirety requires judgment and considers factors specific to the asset or liability.

While the Foundation believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different estimate of fair value at the reporting date.

The following table presents information about the Foundation's assets measured at fair value on a recurring basis as of December 31, 2021 based upon the three-tier hierarchy:

	 Total		_evel 1	Le	vel 2	Level 3	
Stocks and ETFs Mutual funds	\$ 763,999 57,942	\$	763,999 57,942	\$	- -	\$	- -
Subtotal	821,941	\$	821,941	\$	-	\$	-
Short term investments*	 23,940						
Total investments	\$ 845,881						

<sup>\*</sup> Certain investments that are measured at cost have not been classified in the fair value hierarchy.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

## **NOTE O - COMPONENT UNIT (Continued)**

## 3. Pledges Receivable, Net

Pledges receivable at December 31 consists of the following:

	 2021
Gross unconditional promises to give Less unamortized discount	\$ 2,571,083 (12,636)
Net unconditional promises to give	\$ 2,558,447
Amounts due in: Less than one year One to five years	\$ 2,318,683 252,400
	\$ 2,571,083

Amounts that are expected to be collected after one year have been discounted at 2.26 percent and are reflected in the financial statements at their net present value.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

## **NOTE O - COMPONENT UNIT (Continued)**

#### 4. Net Assets With Donor Restrictions

Net assets with donor restrictions are restricted for the following purposes or periods at December 31, 2021:

	 2021
Subject to expenditure for specified purpose:	
Education	\$ 186,450
Natural resources	2,070,362
Facilities	5,000
Operations and infrastructure	11,423
Planning and land preservation	1,152
Fall Golf Classic	53,516
Fred Fest	36,930
Gratitude in the Woods	 4,663
	2,369,496
Cubicat to the passage of time.	
Subject to the passage of time:	2 245 264
Pledges receivable	 2,215,364
Endowments:	
Subject to appropriations and expenditure when a specified	
event occurs:	
Restricted by donors for:	
Education programs	12,248
Middlefork Savanna	12,573
Grassy Lake	337,303
General operations of Lake County Forest Preserve	
District	18,860
Habitat Restoration	835,659
Adopt an acre	2,889
Adopt a trail	555
Benches	81,495
1000 Oaks	 19,500
Total endowments	 1,321,082
	\$ 5,905,942

Net assets were released from donor restrictions by incurring expenses satisfying the restricted purpose or by occurrence of the passage of time or other events specified by the donors totaled \$461,544 for the year ended December 31, 2021.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### **NOTE O - COMPONENT UNIT (Continued)**

#### 5. Functional Allocation of Expenses

Expenses consisted of the following for the year ended December 31, 2021:

	Management Program and General Fundraising		Total			
Grants	\$	533,188	\$ -	\$ -	\$	533,188
Bank and credit card fees		-	613	4,071		4,684
Professional services		-	620	666		1,286
In-kind contribution of:						
Salaries		-	58,836	226,044		284,880
Benefits		-	12,641	25,988		38,629
Commodities		-	1,823	1,823		3,646
Professional services		-	36,519	36,519		73,038
Rent			 <u> </u>	 10,080		10,080
Total	\$	533,188	\$ 111,052	\$ 305,191	\$	949,431

The financial statements report certain categories of expenses that are attributable to one or more program or supporting functions. Therefore, expenses require allocation on a reasonable basis that is consistently applied. Rent expense and other occupancy costs are allocated based on occupied space. Costs of categories such as salaries, benefits, commodities and professional services are allocated based on estimates of time and effort.

The Foundation and the District are organizations affiliated through common members of their respective Boards. The Foundation provides grants to the District for supporting projects such as the museum exhibits and restoration projects. The total amounts provided to the District during the year ended December 31, 2021 was \$281,188 and included in grants in the above tables.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### **NOTE O - COMPONENT UNIT (Continued)**

#### 6. Endowment

The Foundation's endowment (the Endowment) consist of nine separate donor restricted endowment funds. The purposes of the endowment funds are 1) to supports education programs each year, 2) to support the Middlefork Savanna, 3) to be used toward the general operations of the Lake County Forest Preserve District, 4) to support Grassy Lake, 5) to be used for habitat restoration, 6) to be used for the adopt an acre program, 7) to be used for the adopt a trail program, 8) to be used for benches and 9) to be used for 1000 Oaks.

The Foundation's Board of Directors have interpreted the Uniform Prudent Management of Institutional Funds Act (UPMIFA) enacted in the State of Illinois as requiring the preservation of the fair value of the original gift as of the gift date of the donor-restricted endowment funds absent explicit donor stipulations to the contrary. At December 31, 2021, there were no such donor stipulations. As a result of this interpretation, we retain in perpetuity (a) the original value of initial and subsequent gifts amounts (including promises to give net of discount and allowance for doubtful accounts) donated to the endowment and (b) any accumulations to the endowment made in accordance with the direction of the applicable donor gift instrument at the time the accumulation is added to the fund.

Donor-restricted amount not retained in perpetuity are subject to appropriations for expenditure by us in a manner consistent with the standard of prudence prescribed by UPMIFA. In accordance with UPMIFA, the Foundation considers the following factors in making a determination to appropriate or accumulate donor-restricted endowment funds:

- 1. The duration and preservation of the fund
- 2. The purposes of the Foundation and the donor-restricted endowment fund
- 3. General economic conditions
- 4. The possible effect of inflation and deflation
- 5. The expected total return from income and the appreciation of investments
- 6. Other resources of the Foundation
- 7. The investment policies of the Foundation

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### **NOTE O - COMPONENT UNIT (Continued)**

As of December 31, 2021, endowment net asset composition by type of fund consisted of the following:

	December 31, 2021						
	Without Restric			ith Donor estrictions		Total	
Donor-restricted endowment funds: Original donor-restricted gift amount and amounts required to be maintained in							
perpetuity by donor Earnings in excess of appropriations	\$		\$	1,180,384 140,698	\$	1,180,384 140,698	
	\$		\$	1,321,082	\$	1,321,082	

Changes in endowment net assets for the year ended December 31, 2021 are as follows:

	Without Donor With Donor Restrictions Restrictions			Total		
Endowment, net assets December 31, 2020	\$	-	\$	1,074,953	\$	1,074,953
Contributions Investment income		<u>-</u>		153,050 93,079		153,050 93,079
Endowment, net assets December 31, 2021	\$		\$	1,321,082	\$	1,321,082

#### **Investment and Spending Policies**

The Foundation has adopted investment and spending policies for the Endowment that attempt to provide a predictable stream of funding for operations while seeking to maintain the purchasing power of the endowment assets. Over time, long-term rates of return should be equal to an amount sufficient to maintain the purchasing power of the Endowment assets, to provide the necessary capital to fund the spending policy, and to cover the costs of managing the Endowment investments. The target minimum rate of return is five percent annually over a five-year market cycle. Actual returns in any given year may vary from this amount. To satisfy this long-term rate-of-return objective, the investment portfolio is structured on a total-return approach through which investment returns are achieved through both capital appreciation (realized and unrealized) and current yield (interest and dividends).

The Foundation adopted a spending policy in February 2019 that allows for annual distributions from the Endowment of up to four percent of the average total market value of the Endowment principal over the previous 12 quarters. There were no appropriations from the endowment for the year ended December 31, 2021.

(A component unit of Lake County, Illinois)
NOTES TO THE FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2021

#### **NOTE O - COMPONENT UNIT (Continued)**

#### 7. Liquidity and Funds Available

The Foundation's financial assets available for general expenditure as of December 31, 2021, that is, without donor or other restrictions limiting their use, within one year of the statement of financial position date, comprise the following:

	2021
Cash and cash equivalents Investments Pledges receivable, net	\$ 2,393,527 845,881 2,558,447
Tioagos Toostvasio, Hot	 2,000,117
Total financial assets	5,797,855
Less donor restricted amounts not available within one year	 (3,274,577)
Total financial assets available for general expenditures within one year	\$ 2,523,278

The Foundation has a policy of using cash and investments in marketable securities to meet cash needs for grants and general expenditures as needed.

# REQUIRED SUPPLEMENTARY INFORMATION

(A component unit of Lake County, Illinois)

Schedule of Pension Contributions
Illinois Municipal Retirement Fund/Sheriff's Law Enforcement Plan
REQUIRED SUPPLEMENTARY INFORMATION
For the Year Ended December 31, 2021

IMRF Plan	n	la	Р	F	R	M	ı	
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Fiscal Year Ending December 31,	Actuarial Determined Contribution	_C	Actual ontribution	Со	Infunded ntribution eficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll
2012	\$ 1,384,274	\$	1,384,274	\$	-	\$ 11,731,773	11.80%
2013	\$ 1,466,946	\$	1,466,946	\$	-	\$ 11,725,454	12.51%
2014	\$ 1,297,055	\$	1,348,256	\$	(51,201)	\$ 11,268,938	11.96%
2015	\$ 1,413,407	\$	1,425,772	\$	(12,365)	\$ 11,967,886	11.91%
2016	\$ 1,433,385	\$	1,433,385	\$	-	\$ 11,559,556	12.40%
2017	\$ 1,466,007	\$	1,482,330	\$	(16,323)	\$ 11,728,058	12.64%
2018	\$ 1,445,705	\$	1,445,705	\$	-	\$ 12,067,658	11.98%
2019	\$ 1,258,324	\$	1,258,323	\$	1	\$ 12,633,771	9.96%
2020	\$ 1,512,047	\$	1,512,046	\$	1	\$ 12,901,425	11.72%
2021	\$ 1,510,558	\$	1,524,222	\$	(13,664)	\$ 13,238,894	11.51%

**Notes to Schedule:** Estimated based on contribution rate of 11.41% and convered valuation of payroll of 13,238,894.

Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2020 Contributions Rate\*

#### Methods and Assumptions Used to Determine 2021 Contribution Rates:

Actuarial Cost Method: Aggregate entry age normal Amortization Method: Level percentage of payroll, closed

Remaining Amortization Period: 22-year closed period

Asset Valuation Method: 5-year smoothed market; 20% corridor

Wage Growth: 3.25%

Price Inflation: 2.50%, approximate; No explicit price inflation

assumption is used in this valuation

Salary Increases: 3.35% to 14.25%, including inflation

Investment Rate of Return: 7.25%

Retirement Age: Experience-based table of rates that are specific to the

type of eligibility condition; last updated for the 2017 valuation pursuant to an experience study of the period

2014 to 2016.

Mortality: For non-disabled retirees, an IMRF specific mortality table was

used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational

projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

Other Information:

Notes: There were no benefit changes during the year

(A component unit of Lake County, Illinois)

**Schedule of Pension Contributions** Illinois Municipal Retirement Fund/Sheriff's Law Enforcement Plan REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended December 31, 2021

Sheriff's Law Enforcement Personnel Plan

Fiscal Year Ending December 31,	Det	ctuarial ermined tribution	Actual atribution	Cor	nfunded ntribution eficiency Excess)	Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll
2012	\$	244,967	\$ 244,967	\$	_	\$ 1,328,962	18.43%
2013	\$	305,717	\$ 305,717	\$	-	\$ 1,429,152	21.39%
2014	\$	243,924	\$ 243,924	\$	-	\$ 1,349,139	18.08%
2015	\$	269,724	\$ 269,725	\$	(1)	\$ 1,523,005	17.71%
2016	\$	232,580	\$ 232,838	\$	(258)	\$ 1,481,399	15.72%
2017	\$	242,545	\$ 244,211	\$	(1,666)	\$ 1,542,909	15.83%
2018	\$	236,488	\$ 236,488	\$	-	\$ 1,580,801	14.96%
2019	\$	219,965	\$ 219,965	\$	-	\$ 1,611,466	13.65%
2020	\$	262,685	\$ 262,685	\$	-	\$ 1,681,721	15.62%
2021	\$	287,509	\$ 287,384	\$	125	\$ 1,739,317	16.52%

Notes to Schedule: Estimated based on contribution rate of 15.63% and convered valuation of payroll of 1 739 317

Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2020 Contributions Rate\*

#### Methods and Assumptions Used to Determine 2021 Contribution Rates:

Actuarial Cost Method: Aggregate entry age = normal Amortization Method: Level percentage of payroll, closed

Remaining Amortization Period: 22-year closed period

Asset Valuation Method: 5-year smoothed market; 20% corridor

Wage Growth: 3.25%

Price Inflation: 2.50%, approximate; No explicit price inflation

assumption is used in this valuation 3.35% to 14.25%, including inflation

Salary Increases: Investment Rate of Return:

7.25%

Retirement Age: Experience-based table of rates that are specific to the

type of eligibility condition; last updated for the 2017 valuation pursuant to an experience study of the period

2014 to 2016.

For non-disabled retirees, an IMRF specific mortality table was Mortality:

> used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific

rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

Other Information:

There were no benefit changes during the year Notes:

LAKE COUNTY FOREST PRESERVE DISTRICT (A component unit of Lake County, Illinois)

Schedule of Changes in Net Pension Liability and Related Ratios Illinois Municipal Retirement Fund/Sheriff's Law Enforcement Plan REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended December 31, 2021

				IMRF Plan						
	2021		2020	2019	2018	2017		2016	2015	2014
Total Pension Liability										
Service Cost	\$ 1,213,289	\$	1,315,073 \$	1,261,738 \$	1,142,908	1,260,	324 \$	1,291,502	\$ 1,239,731	\$ 1,325,778
Interest on the Total Pension Liability	5,976,888		5,784,867	5,504,652	5,225,419	5,107,	129	4,950,228	4,606,110	4,157,410
Difference between Expected and Actual	2,038,875		(419,833)	193,186	608,597	18,0	085	(1,775,155)	908,311	685,889
Assumption Changes	-		(545,174)	-	2,185,213	(2,070,6	94)	(261,369)	172,527	1,865,732
Benefit Payments and Refunds	(3,683,477)		(3,187,482)	(3,054,913)	(2,880,233)	(2,477,6	40)	(2,247,711)	(2,114,789)	(1,739,464)
Net Changes in Total Pension Liability	5,545,575		2,947,451	3,904,663	6,281,904	1,837,	204	1,957,495	4,811,890	6,295,345
Total Pension Liability-beginning	83,674,931		80,727,480	76,822,817	70,540,913	68,703,	709	66,746,214	61,934,324	55,638,979
Total Pension Liability-ending (a)	\$ 89.220.506	Ś	83.674.931 \$	80.727.480 \$	76.822.817	70.540.	913 Ś	68.703.709	\$ 66.746.214	\$ 61.934.324
Plan Fiduciary Net Pension										
Employer Contributions	\$ 1,524,222	\$	1,512,046 \$	1,258,323 \$	1,445,705 \$	1,482,3	30 \$	1,433,385	\$ 1,425,772	\$ 1,348,256
Employee Contributions	650,398		602,594	602,412	549,061	566,9	69	523,115	571,942	524,758
Pension Plan Net Investment Income	13,837,940		10,535,658	11,823,094	(3,283,594)	9,990,4	19	3,860,273	279,649	3,212,918
Benefit Payments and Refunds	(3,683,477)		(3,187,482)	(3,054,913)	(2,880,233)	(2,477,6	40)	(2,247,711)	(2,114,789)	(1,739,464)
Other	468,676		210,615	76,044	1,023,684	(656,0	97)	(88,016)	(582,838)	37,835
Net Change in Plan Fiduciary Net Pension	12,797,759		9,673,431	10,704,960	(3,145,377)	8,905,9	81	3,481,046	(420,264)	3,384,303
Plan Fiduciary Net Pension-beginning	85,188,091		75,514,660	64,809,700	67,955,077	59,049,0	96	55,568,050	55,988,314	52,604,011
Plan Fiduciary Net Pension-ending (b)	\$ 97.985.850	Ś	85.188.091 \$	75.514.660 \$	64.809.700 \$	67.955.0	77 Ś	59.049.096	\$ 55.568.050	\$ 55.988.314
Net Pension Liability/(Asset)-ending (a)-(b)	(8,765,344)		(1,513,160)	5,212,820	12,013,117	2,585,8	36	9,654,613	11,178,164	5,946,010
Plan Fiduciary Net Pension as a Percentage of										
	109.82%		101.81%	93.54%	84.36%	96.3	20/	85.95%	83.25%	90.40%
Total Pension Liability										
Covered Payroll	\$ 13,238,894	\$	12,901,425 \$	12,633,771 \$	12,067,658 \$	11,728,0	58 \$	11,559,556	\$ 11,967,886	\$ 11,268,938
Net Pension Liability as a Percentage of Covered										
Payroll	-66.21%		-11.73%	41.26%	99.55%	22.0	)5%	83.52%	93.40%	52.76%

Notes to Schedule:
This Schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

The following are changes of assumption or other inputs that affected measurement of the total pension liability since the prior measurement date:

	2021	2020	2019	2018	2017	2016	2015	2014	
Investment rate of return - IMRF	7.25%	7.25%	7.25%	7.25%	7.50%	7.50%	7.50%	7.50%	
Adjustment factor for market value - IMPE	0.0012673150	0.0032114350	0.0006568620	0.0027705476	0.0000820765	0.002057409	0.000163582	0.00730151	

LAKE COUNTY FOREST PRESERVE DISTRICT (A component unit of Lake County, Illinois)

Schedule of Changes in Net Pension Liability and Related Ratios Illinois Municipal Retirement Fund/Sheriff's Law Enforcement Plan REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended December 31, 2021

			Sheriff's Law En	forcement Persor	nnel Plan (SLEP)				
	2021		2020	2019	2018	2017	2016	2015	2014
otal Pension Liability									
Service Cost	\$ 305,790	\$	320,940 \$	307,627 \$	294,697	\$ 303,110 \$	301,447 \$	279,680 \$	258,894
Interest on the Total Pension Liability	787,665		745,442	674,931	628,922	597,637	565,718	509,679	478,256
Difference between Expected and Actual	184,869		(85,461)	212,408	(109,266)	(246,294)	(251,481)	96,246	(257,596)
Assumption Changes	-		(93,029)	-	287,454	(39,127)	(10,575)	10,181	72,653
Benefit Payments and Refunds	(339,176)		(256,684)	(201,421)	(167,604)	(220,368)	(160,492)	(138,327)	(148,924)
Net Changes in Total Pension Liability	939,148		631,208	993,545	934,203	394,958	444,617	757,459	403,283
Total Pension Liability-beginning	10,881,037		10,249,829	9,256,284	8,322,081	7,927,123	7,482,506	6,725,047	6,321,764
Total Pension Liability-ending (a)	\$ 11,820,185	\$	10,881,037 \$	10,249,829 \$	9,256,284	\$ 8,322,081 \$	7,927,123 \$	7,482,506 \$	6,725,047
Plan Fiduciary Net Pension									
Employer Contributions	\$ 287,384	Ś	262.685 \$	219.965 \$	236.488	244,211 \$	232,838 \$	269,725 \$	243,924
Employee Contributions	137.058	•	126.129	120,860	118.560	116.458	111.214	127,394	101,186
Pension Plan Net Investment Income	1,793,729		1,342,350	1,398,623	(314,702)	1,163,948	458,218	32,483	360,257
Benefit Payments and Refunds	(339,176)		(256,684)	(201,421)	(167,604)	(220,368)	(160,492)	(138,327)	(148,924
Other	60.134		27.136	59.296	68.890	(114.393)	9.611	(158,994)	3.085
Net Change in Plan Fiduciary Net Pension	1,939,129		1,501,616	1,597,323	(58,368)	1,189,856	651,389	132,281	559,528
Plan Fiduciary Net Pension-beginning	11.381.388		9.879.772	8.282.449	8.340.817	7.150.961	6.499.572	6.367.291	5.807.763
Plan Fiduciary Net Pension-ending (b)	\$ 13,320,517	Ś	11,381,388 \$	9,879,772 \$	8,282,449		7,150,961 \$	6,499,572 \$	6,367,291
Net Pension Liability/(Asset)-ending (a)-(b)	(1,500,332)		(500,351)	370,057	973,835	(18,736)	776,162	982,934	357,756
lan Fiduciary Net Pension as a Percentage of									
otal Pension Liability	112.69%		104.60%	96.39%	89.48%	100.23%	90.21%	86.86%	94.68%
Covered Payroll	\$ 1,739,317	Ś	1,681,721 \$	1,611,466 \$	1,580,801	1,542,909 \$	1,481,399 \$	1,523,005 \$	1,348,139
et Pension Liability as a Percentage of Covered	+ =,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Ψ.	-,,/ 4	_,,	_,_ 50,001	_,_ :_,505	_,,000	-,,000	_,0,_0
,	-86.26%		-29.75%	22.96%	61.60%	-1.21%	52.39%	64.54%	26.529
ayroll	-00.20%		-23.13/0	22.50%	01.00%	-1.2170	32.33/0	04.34/0	20.327

This Schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

The following are changes of assumption or other inputs that affected measurement of the total pension liability since the prior measurement date:

	2021	2020	2019	2018	2017	2016	2015	2014	
Investment rate of return - SLEP	7.25%	7.25%	7.25%	7.25%	7.50%	7.50%	7.50%	7.50%	
Adjustment factor for market value - SLEP	0.0012673150	0.0032114350	0.0006568629	0.0027705476	0.0000820765	0.002057409	0.000163582	0.00739151	

(A component unit of Lake County, Illinois)
Schedule of Changes in Total OPEB Liability and Related Ratios
For the Year Ended December 31, 2021

	2021 2020		2019		2018			
Total OPEB liability								
Service cost	\$	15,392	\$	13,258	\$	20,844	\$	16,531
Interest	Ψ.	12,091	Ψ.	18,536	Ψ.	27,832	Ψ.	19,939
Changes of benefit terms		,		-				-
Differences between expected and actual experience		-		(5,899)		-		(58,645)
Changes of assumptions		(6,006)		81,732		(6,886)		4,697
Benefit payments, including refunds of member contributions		(95,469)		(49,951)		(61,840)		(80,643)
Other changes		-		22,987		(788)		45,177
Net change in total OPEB liability		(73,992)		80,663		(20,838)		(52,944)
Total OPEB liability - beginning		674,226		593,563		614,401		667,345
Total OPEB liability - ending (a)	\$	600,234	\$	674,226	\$	593,563	\$	614,401
Plan fiduciary net position								
Employer contributions	\$	-	\$	-	\$	-	\$	-
Employee contributions		-		-		-		-
Net investment income		-		-		-		-
Benefit payments, including refunds of member contributions		-		-		-		-
Administration		-		-		-		-
Other (net transfer)				-	_			
Net change in plan fiduciary net position		-		-		-		-
Plan fiduciary net position - beginning		<u>-</u>			_		_	
Plan fiduciary net position - ending (b)	\$	-	\$		\$		\$	
District's total OPEB liability - ending (a) - (b)	\$	600,234	\$	674,226	\$	593,563	\$	614,401
Plan fiduciary net position as a percentage of the total								
OPEB liability		0.00%		0.00%		0.00%		0.00%
Covered payroll	\$	14,968,429	\$	14,391,917	\$	13,733,632	\$	12,946,486
District's total OPEB liability as a percentage of covered-								
payroll		4.01%		4.68%		4.32%		4.75%

#### Notes to Schedule:

The District implemented GASB Statement No. 75 in fiscal year 2018. Information prior to fiscal year 2018 is not available.

(A component unit of Lake County, Illinois)
Schedule of Employer OPEB Contributions
For the Year Ended December 31, 2021

	2021		2020		2019		2018	
Actuarially determined contribution	\$	-	\$	-	\$	-	\$	-
Contributions in relation to the actuarially determined contribution  Contribution deficiency (excess)	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>
Covered- payroll	\$	14,391,917	\$	14,391,917	\$	13,733,632	\$	12,946,486
Contributions as a percentage of covered-payroll		0.00%		0.00%		0.00%		0.00%

Actives less than 1 year

Actives 3 or more years

Actives between 1-3 years

#### Notes to Schedule:

The District implemented GASB Statement No. 75 in fiscal year 2018. Information prior to fiscal year 2018 is not available.

#### Valuation date:

Actuary valuations are as of December 31 of the fiscal year prior to the fiscal year in which the net OPEB liability is reported.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry age normal Amortization method Straight line Remaining amortization period 7.9 years Asset valuation method Market value Election at retirement 0.00% Election at retirement 10.00% Election at retirement 70.00% Salary increases 4.00% 1.93% Investment rate of return 5.50% Healthcare cost trend rate - initial Healthcare cost trend rate - ultimate 4.50% RP-2014 CHBCA Mortality

Other information:

There were no benefit changes during the year.

# Lake County Forest Preserve District

# (A component unit of Lake County, Illinois)

# Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual General Fund

For the Year Ended December 31, 2021

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget
Revenues				
Property taxes	\$ 16,873,930	\$ 16,873,930	\$ 17,056,914	\$ 182,984
Replacement taxes	800,000	800,000	1,929,236	1,129,236
Investment income	300,000	300,000	60,241	(239,759)
Grants & contributions	38,600	38,600	107,753	69,153
Land and building rentals	334,280	334,280	206,630	(127,650)
Charges for services and sales	1,053,900	1,088,900	1,105,676	16,776
Permits	609,600	609,600	1,055,818	446,218
Easements and licenses	37,200	37,200	37,176	(24)
Programs and admissions	219,950	219,950	176,705	(43,245)
Other revenue	100,950	100,950	169,986	69,036
Total revenues	20,368,410	20,403,410	21,906,135	1,502,725
Expenditures				
Current:				
General government	7,231,025	7,373,607	7,025,637	(347,970)
Education	2,437,525	2,498,787	2,234,970	(263,817)
Public safety	3,320,770	3,326,363	3,118,509	(207,854)
Recreation	1,048,510	1,068,710	844,683	(224,027)
Maintenance & development	6,409,945	6,409,945	6,115,010	(294,935)
Capital outlay	1,473,796	4,169,968	785,328	(3,384,640)
Total expenditures	21,921,571	24,847,380	20,124,137	(4,723,243)
Excess (deficiency) of revenues over expenditures	(1,553,161)	(4,443,970)	1,781,998	6,225,968
Other financing sources (uses)				
Sale of capital assets	5,000	5,000	14,231	9,231
Transfers out	(200,000)	(200,000)	(200,000)	
Total other financing sources (uses)	(195,000)	(195,000)	(185,769)	9,231
	(	(		
Net change in fund balance	(1,748,161)	(4,638,970)	1,596,229	6,235,199
Fund balances, beginning of year			28,310,856	
•				
Fund balances, end of year			\$ 29,907,085	

See independent auditors' report and notes to required supplementary information.

# Lake County Forest Preserve District

# (A component unit of Lake County, Illinois)

# Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Land Development Fund

# For the Year Ended December 31, 2021

	Budgeted			Variance with
	Original	Final	Actual	Final Budget
Revenues				
Property taxes	\$ 6,426,150	\$ 6,426,150	\$ 6,467,132	\$ 40,982
Investment income	106,000	106,000	4,101	(101,899)
Charges for services and sales	-	-		-
Grants & contributions	3,102,650	3,931,479	136,928	(3,794,551)
Other revenue	1,000	1,000	20,500	19,500
Total revenues	9,635,800	10,464,629	6,628,661	(3,835,968)
Expenditures Current: Maintenance & development Natural resources Capital outlay Total expenditures	4,201,040 1,980,570 4,089,745 10,271,355	4,231,128 2,283,937 7,405,711 13,920,776	4,042,366 2,029,147 1,343,992 7,415,505	(188,762) (254,790) (6,061,719) (6,505,271)
Net change in fund balance	\$ (635,555)	\$ (3,456,147)	(786,844)	\$ 2,669,303
Fund balances, beginning of period			10,542,475	
Fund balances, end of period			\$ 9,755,631	

See independent auditors' report and notes to required supplementary information.

(A component unit of Lake County, Illinois)

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

For the Year Ended December 31, 2021

#### NOTE A - LEGAL COMPLIANCE AND ACCOUNTABILITY

#### **Budgets**

The District uses the modified accrual basis of accounting adjusted for encumbrances for its budgetary basis of accounting. Annual appropriated budgets are adopted for all funds. All appropriations lapse at fiscal year-end.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- a. In October , the Finance Committee, after reviewing the recommendations of the two Standing Committees, submits to the President and Board a proposed capital and operating budget for the fiscal year commencing December 1. The budget includes proposed expenditures and the means of financing them. The Board adopts the budget at its regular October meeting.
- b. The budget is legally enacted through the passage of the Annual Appropriation Ordinance, pursuant to statute and the District's Rules of Order and Operational Procedures, prior to the last day of the first quarter of the fiscal year. This Ordinance includes additional available funds for contingencies that may arise during the fiscal year and all bond proceeds.
- c. After adoption of the Annual Appropriation Ordinance, no further appropriations may be made, except by a two-thirds majority vote of the Board. The Board may make appropriations in excess of those authorized by the Appropriations Ordinance in order to meet an immediate emergency. The legal level of control is at the individual fund level. Total expenditures may not exceed total appropriations. Unencumbered appropriations lapse at fiscal year-end for all fund types.
- d. Annual appropriated budgets are adopted for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds, and Enterprise Funds.
- e. As of December 31, 2021, there was a budget amendment for \$18,496,615 to reflect carryover projects budgeted but not completed in fiscal year 2020. There were several budget amendments totaling \$814,770 for grants and donations awarded to the District during the year. In addition, there were budget amendments totaling \$2,053,013 for increased capital spending and operating activities approved by the Board.
- f. Encumbrance accounting is employed in the governmental funds to reserve that portion of the applicable appropriation for the future expenditure of resources under purchase orders, contracts, and other commitments. Encumbrances outstanding at year-end are reported as restricted or assigned fund balances and do not constitute expenditures or liabilities.

# **SUPPLEMENTARY INFORMATION**

# Lake County Forest Preserve District

# (A component unit of Lake County, Illinois)

# Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Debt Service Fund

# For the Year Ended December 31, 2021

	Budgeted Amounts					Var	Variance with	
	Original		Final		Actual	Fin	Final Budget	
Revenues								
Property taxes	\$ 23,236	,810	\$ 23	,236,810	\$ 23,398,296	\$	161,486	
Investment income	54	,300		54,300	32,950		(21,350)	
Treasury rebate	1,162	,590	1	,162,590	232,277		(930,313)	
Total revenues	24,453	,700	24	,453,700	23,663,523		(790,177)	
Expenditures								
Current:								
General government		-		-	689,700		689,700	
Debt service:								
Principal	16,130	,000	16	,130,000	17,020,000		890,000	
Interest and fiscal charges	8,043	,200	8	,043,200	5,986,422	(	2,056,778)	
Total expenditures	24,173	,200	24	,173,200	23,696,122		(477,078)	
Excess(deficiency) of revenues under								
expenditures	280	,500		280,500	(32,599)		(313,099)	
Other financing sources (uses)								
Proceeds from debt issued		-		-	73,745,000		73,745,000	
Premium on issuance of debt		-		-	10,043,144		10,043,144	
Payment to escrow agency					(83,087,287)	(8	3,087,287)	
Total other financing sources (uses)		-		_	700,857		700,857	
Net change in fund balance	\$ 280,	500	\$	280,500	668,258	\$	387,758	
Fund balances, beginning of period					1,510,116			
Fund balances, end of period					\$ 2,178,374			

#### **NONMAJOR GOVERNMENTAL FUNDS**

#### **SPECIAL REVENUE FUNDS**

Special revenue funds are used to account for revenues that are restricted, committed or assigned to expenditures for particular purposes.

#### Retirement Fund

To account for employer contributions to the Illinois Municipal Retirement Fund, the Sheriff's Law Enforcement Retirement Plan, and Federal Insurance Compensation Act.

#### State Forfeiture Fund

To account for forfeiture funds received from the State.

#### **Easements and Special Projects Fund**

To account for easements and special projects.

#### **Land Preparation Fund**

To account for the funds used for projects or improvements on newly acquired sites.

#### Farmland Management Fund

To account for money used to restore and manage lands that are farmed or have been removed from or impacted by farming.

#### Tree Replacement Fund

To account for the money received from the collection of fees paid to the District for trees removed as part of easement agreements.

#### **Donations and Grants Fund**

To account for money received from nonenterprise fund sources and held by a governmental unit in the capacity of trustee for individuals, governmental entities, and nonpublic organizations.

#### **CAPITAL PROJECTS FUND**

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

### **Land Acquisition Fund**

To account for bond funds to be used for the purpose of acquiring land in the District.

#### **Development Bond Projects Fund**

To account for bond funds to be used for the purpose of constructing, acquiring, and improving major capital facilities in the District.

#### **Capital Facilities Improvement Fund**

To account for financial resources to be used for the purpose of constructing, acquiring, and improving major capital facilities in the District.

# Lake County Forest Preserve District (A component unit of Lake County, Illinois) Combining Balance Sheet Nonmajor Governmental Funds As of December 31, 2021

				Special	Revenu	ıe						
	Re	etirement Fund		Forfeiture Fund		sements & cial Projects Fund	Pr	Land eparation Fund	Mar	irmland nagement Fund	Rep	Tree lacement Fund
ASSETS Cash and investments	\$	1,458,555	\$	19,625	\$	4,569,349	Ś	1,230,204	\$	394,146	\$	273,269
Property taxes receivable, net	,	2,645,849	•	-	•	-	,	-	,	-	•	-
Interest receivable Grants receivable		-		-		20,743		3,911		10		-
Other receivable		-		-		-		-		120,273		-
Other assets Total assets	\$	4,104,404	\$	19,625	\$	4,590,092	\$	1,234,115	\$	514,429	\$	273,269
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES												
Liabilities												
Accounts payable	\$	-	\$	-	\$	5,400	\$	-	\$	7,845	\$	-
Accrued payroll & payroll tax Other liabilities		40,501 147,573		-		44,506		- 8,233		4,335		-
Due to other fund		-		-		-		-		-		-
Other unearned revenue Total liabilities		188,074				49,906		1,157 9,390		12,180		
		100,07				.5,500		3,030		12,100		
Deferred inflows of resources												
Unavailable property tax revenue Unavailable grant revenue		2,613,949		-		-		-		-		-
Total deferred inflows of resources		2,613,949		-		-						
Total liabilities and deferred inflows of												
resources		2,802,023		<u>-</u>		49,906		9,390		12,180		
Fund balances(deficits)												
Restricted		1,302,381		-		-		-		-		273,269
Committed Assigned		-		- 19,625		- 4,540,186		- 1,224,725		- 502,249		-
Unassigned				<u>-</u>		<u> </u>		-		<u> </u>		
Total fund balances(deficits)		1,302,381		19,625		4,540,186		1,224,725		502,249		273,269
Total liabilities, deferred inflows of resources												
and fund balances	\$	4,104,404	\$	19,625	\$	4,590,092	\$	1,234,115	\$	514,429	\$	273,269

# Lake County Forest Preserve District (A component unit of Lake County, Illinois) Combining Balance Sheet Nonmajor Governmental Funds As of December 31, 2021

						oital Projects	Ca		 ecial Revenue	S
		tal Facilities provement Fund		velopment nd Project Fund		d Acquistion Fund	Lar	Total	itions and int Fund	
- 2,645,4 79 17,758 42, - 367,907 591,	\$	2,954,621 - 10,079 - 31,196	\$	6,113,558 - 7,679 367,907 4,800	\$	- - - -	\$	8,575,548 2,645,849 24,893 223,949 120,393	\$ 630,400 - 229 223,949 120	\$
96 \$ 9,489,840 \$ 21,080,4	\$	2,995,896	\$	6,493,944	\$		\$	11,590,632	\$ 854,698	\$
27 465,437 \$ 482,:		102.627	\$	202 010	\$		\$	16,856	3,611	\$
27		182,627 -	Þ	282,810	Ş	-	Ş	40,501	3,011	Ş
		18,600		285,460		-		210,118	5,471	
<u>-</u> 1,		-		-		-		- 1,157	-	
		201,227		568,270				268,632	9,082	
- 2,613, - 367,908 591,		- -		- 367,908		- -		2,613,949 223,949	- 223,949	
- 367,908 3,205,8		-		367,908		-		2,837,898	223,949	
7 1,137,405 4,243,9		201,227		936,178				3,106,530	 233,031	
- 5,557,766 7,133,		-		5,557,766		-		1,575,650	-	
		- 2,794,669		-		-		6,908,452	- 621,667	
69 8,352,435 16,836,5		2,794,669		5,557,766			_	8,484,102	621,667	
96 \$ 9,489,840 \$ 21,080,	Ś	2,995,896	\$	6,493,944	\$	_	\$	11,590,632	\$ 854,698	\$

# Lake County Forest Preserve District (A component unit of Lake County, Illinois) Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2021

			Spec	cial Revenue						
	Retirement Fund	tate ture Fund		sements & cial Projects Fund	Prepa	and aration und	Mar	armland nagement Fund	Rep	Tree lacement Fund
Revenues										
Property taxes Investment income(loss)	\$ 2,908,962 4,005	\$ - 25	\$	24,430	\$	(1,268)	\$	- 695	\$	- 874
Grants & contributions	4,003	-		24,430		(1,200)		- 095		- 0/4
Land and building rentals	_	_		-		_		343,076		-
Easements and licenses	-	_		2,250		-		-		-
Other revenue		1,558		<u> </u>		13,886		35,709		
Total revenues	\$ 2,912,967	\$ 1,583	\$	26,680	\$	12,618	\$	379,480	\$	874
Expenditures										
Current:										
General government	2,762,343	_		13,543		_		_		_
Education	-	_		-		_		_		-
Maintenance & development	-	_		-		48,080		_		_
Natural resources	-	-		-		-		338,500		-
Capital outlay		 		27,185		_		-		-
Total expenditures	2,762,343	 -		40,728		48,080		338,500		
Excess (deficiency) of revenues over										
expenditures	150,624	1,583		(14,048)	(	35,462)		40,980		874
Other financing sources (uses)										
Sale of capital assets	-	_		-		_		_		-
Transfers in	-	-		-		_		-		-
Transfers out	-	-		-		-		-		-
Total other financing sources (uses)		-								
Net change in fund balances	150,624	1,583		(14,048)	(	35,462)		40,980		874
Fund balances(deficits) - beginning	1,151,757	18,042		4,554,234	1,	260,187		461,269		272,395
Fund balances(deficits) - ending	\$ 1,302,381	\$ 19,625	\$	4,540,186	\$ 1,	224,725	\$	502,249	\$	273,269

# Lake County Forest Preserve District (A component unit of Lake County, Illinois) Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds

Special Reve	enue		Capi	tal Projects								
								Capital				
				Land		velopment	F	acilities			Tota	al Nonmajo
Donations and			Ac	quisition	Во	nd Project	Imp	rovement			Go	vernmental
Grant Fund		Total		Fund		Fund		Fund		Total		Funds
\$ -	\$	2,908,962	\$		\$		٠.		\$		\$	2,908,962
919	Ş	2,908,962	Ş	-	Ş	5,929	\$	10,024	Ş	15,953	Ş	45,633
				262,000				10,024				
196,803		196,803		362,000		207,134				569,134		765,937
-		343,076		-		-		-		-		343,076
_		2,250		-		-						2,250
		51,160						31,197		31,197		82,357
\$ 197,729	\$	3,531,931	\$	362,000	\$	213,063	\$	41,221	\$	616,284	\$	4,148,215
-		2,775,886		-		-		-		-		2,775,886
6,725		6,725		-		-		-		-		6,725
77,406		125,486		_		-		-		-		125,486
63,771		402,271		_		-		-		-		402,271
118,086		145,271		73,382		1,584,030		302,621		1,960,033		2,105,304
265,988		3,455,639		73,382		1,584,030		302,621		1,960,033		5,415,672
(68,259)		76,292		288,618		(1,370,967)		(261,400)		(1,343,749)		(1,267,457
450		450		62		-		-		62		512
-		-		-		-		200,000		200,000		200,000
450	-	450		62		<del></del>		200,000	-	200,062		200,512
130		130			-			200,000		200,002		200,312
(67,809)		76,742		288,680		(1,370,967)		(61,400)		(1,143,687)		(1,066,945
689,476		8,407,360		(288,680)		6,928,733		2,856,069		9,496,122		17,903,482
\$ 621,667	\$	8,484,102	\$		\$	5,557,766	\$	2,794,669	\$	8,352,435	\$	16,836,537

### (A component unit of Lake County, Illinois)

## Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Retirement Fund

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget
Revenues				
Property taxes	\$ 2,897,380	\$ 2,897,380	\$ 2,908,962	\$ 11,582
Investment income	15,500	15,500	4,005	(11,495)
Total revenues	2,912,880	2,912,880	2,912,967	87
Expenditures Current:				
General government	2,847,040	2,847,040	2,762,343	(84,697)
Net change in fund balance	\$ 65,840	\$ 65,840	150,624	\$ 84,784
Fund balances, beginning of period			1,151,757	
Fund balances, end of period			\$ 1,302,381	

### (A component unit of Lake County, Illinois)

## Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual State Forfeiture Fund

	E	Budgeted	Amo	unts			Vari	ance with
	Ori	ginal		Final	A	ctual	Fina	al Budget
Revenues								
Investment income	\$	100	\$	100	\$	25	\$	(75)
Other income				_		1,558		1,558
Total revenues		100		100		1,583		1,483
Expenditures Capital outlay				13,000				(13,000)
Net change in fund balance	\$	100	\$	(12,900)		1,583	\$	14,483
Fund balances, beginning of period Fund balances, end of period					\$	18,042 19,625		

## (A component unit of Lake County, Illinois) Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual

### Easements & Special Projects Fund For the Year Ended December 31, 2021

	0	Budgeted riginal		ints Final	Δ	actual		iance with al Budget
Revenues								
Investment income	\$	42,500	\$	42,500	\$	24,430	\$	(18,070)
Easements and licenses				_		2,250		2,250
Total revenues		42,500		42,500		26,680		(15,820)
Expenditures Current:								
General government		10,000		10,000		13,543		3,543
Capital outlay			3	3,818,400		27,185	(	3,791,215)
Total expenditures		10,000	3	3,828,400		40,728	(	3,787,672)
Net change in fund balance	\$	32,500	\$ (3	,785,900)		(14,048)		3,771,852
Fund balances, beginning of period					4	,554,234		
Fund balances, end of period					\$ 4	,540,186		

### (A component unit of Lake County, Illinois)

## Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Land Preparation Fund

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget
Revenues	Original	IIIIaI	Actual	Tillal Buuget
Investment income(loss) Other revenue	\$ 10,000 13,890	\$ 10,000 13,890	\$ (1,268) 13,886	\$ (11,268) (4)
Total revenues	23,890	23,890	12,618	(11,272)
Expenditures  Maintenance & development	150,000	150,000	48,080	(101,920)
Net change in fund balance	\$ (126,110)	\$ (126,110)	(35,462)	\$ 90,648
Fund balances, beginning of period Fund balances, end of period			1,260,187 \$ 1,224,725	

## Lake County Forest Preserve District (A component unit of Lake County, Illinois)

## (A component unit of Lake County, Illinois) Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual

## Farmland Management Fund

For the	Year	Ended	December	· 31,	2021
---------	------	-------	----------	-------	------

	Budgeted Original	I Amounts Final	Actual	Variance with Final Budget
Revenues				
Investment income	\$ 5,000	\$ 5,000	\$ 695	\$ (4,305)
Land and building rentals	361,930	361,930	343,076	(18,854)
Other revenue	22,300	22,300	35,709	13,409
Total revenues	389,230	389,230	379,480	(9,750)
Expenditures Natural resources	388,140	471,605	338,500	(133,105)
Net change in fund balance	1,090	(82,375)	40,980	123,355
Fund balances, beginning of period Fund balances, end of period			\$ 502,249	

## (A component unit of Lake County, Illinois) Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual

### Tree Replacement Fund

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget
Revenues				
Investment income	\$ 3,000	\$ 3,000	\$ 874	\$ (2,126)
Total revenues	3,000	3,000	874	(2,126)
Expenditures				
Capital outlay	37,439	140,914		(140,914)
Net change in fund balance	\$ (34,439)	\$ (137,914)	874	\$ 138,788
Fund balances, beginning of period			272,395	
Fund balances, end of periods			\$ 273,269	

### (A component unit of Lake County, Illinois)

### Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual **Donations and Grant Fund** For the Year Ended December 31, 2021

		Budgeted	l Amo	ounts			Vari	ance with
	C	riginal		Final		Actual	Fin	al Budget
Revenues								
Investment income	\$	4,100	\$	4,100	\$	919	\$	(3,181)
Grants & contributions		266,570		1,342,583		196,803	(	1,145,780)
Other revenue						7		7
Total revenues		270,670		1,346,683		197,729	(	1,148,954)
Expenditures								
Current:								
Education		6,000		6,000		6,725		725
Maintenance & development		154,570		154,570		77,406		(77,164)
Natural resources		=		142,109		63,771		(78,338)
Capital outlay		106,000		1,159,819		118,086	(	1,041,733)
Total expenditures		266,570		1,462,498		265,988	(	1,196,510)
Excess (deficiency) of revenues over								
expenditures		4,100		(115,815)		(68,259)		47,556
Other financing sources (uses)								
Sale of capital assets						450		450
Total other financing sources (uses)		-		-		450		450
Net change in fund balance	\$	4,100	\$	(115,815)		(67,809)	\$	48,006
Fund balances, beginning of period						689,476		
Fund balances, end of period					Ś	621,667		

### (A component unit of Lake County, Illinois)

## Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Land Acquisition Fund

		Amounts		Variance with
	Original	Final	Actual	Final Budget
Revenues				
Grants & Contributions	\$ -	\$ -	\$ 362,000	\$ 362,000
Total revenues			362,000	362,000
Expenditures				
Capital outlay	125,910	125,910	73,382	(52,528)
Total expenditures	125,910	125,910	73,382	(52,528)
Excess (deficiency) of revenues over expenditures	(125,910)	(125,910)	288,618	414,528
Other financing sources Sale of capital assets			62	62
Net change in fund balance	(125,910)	(125,910)	288,680	414,528
Fund balance(deficit), beginning of period  Fund balance(deficit), end of period			(288,680)	
Fund balance(deficit) , beginning of period	(125,910)	(125,910)		

### (A component unit of Lake County, Illinois)

# Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Development Bond Projects Fund For the Year Ended December 31, 2021

		Budgeted	Amo	unts		Vai	iance with
	0	riginal		Final	Actual	Fir	nal Budget
Revenues							
Investment income	\$	72,000	\$	72,000	5,929	\$	(66,071)
Grants & contributions				450,017	207,134		(242,883)
Total revenues		72,000		522,017	213,063		(308,954)
Expenditures Capital outlay				7,193,238	1,584,030		(5,609,208)
Net change in fund balance	\$	72,000	\$	(6,671,221)	\$ (1,370,967)	\$	5,300,254
Fund balances, beginning of period					6,928,733		
Fund balances, end of period					\$ 5,557,766		

## Lake County Forest Preserve District A component unit of Lake County, Illinois'

## (A component unit of Lake County, Illinois) Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual

### Capital Facilities Improvement Fund For the Year Ended December 31, 2021

	Budgeted Original	d Amounts Final	Actual	Variance with Final Budget
Revenues				
Investment income	\$ 27,000	\$ 27,000	\$ 10,024	\$ (16,976)
Other revenue			31,197	31,197
Total revenues	27,000	27,000	41,221	14,221
Expenditures Capital outlay	_	801,323	302,621	(498,702)
Capital Callay				(100), 02)
Excess (deficiency) of revenues over				
expenditures	27,000	(774,323)	(261,400)	481,726
Other financing sources Transfers in	200,000	200,000	200,000	
Net change in fund balance	\$ 227,000	\$ (574,323)	(61,400)	\$ 481,726
Fund balances, beginning of period			2,856,069	
Fund balances, end of period			\$ 2,794,669	

### INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost reimbursement basis. The internal service funds are used to recover the full cost of providing a service through user charges.

### Vehicle Replacement Fund

To account for the vehicle rental charges to departments. This fund was established to accumulate resources for the future funding of replacement vehicles. Organizational units are billed for rental charges at the rate established for each type of vehicle.

### Information Technology Replacement Fund

To account for the computer rental charges to departments. This fund was established to accumulate resources for the future funding of computer equipment.

### **Equipment Replacement Fund**

To account for the equipment rental charges to departments. This fund was established to accumulate resources for the future funding of equipment replacement.

# Lake County Forest Preserve District (A component unit of Lake County, Illinois) Combining Statement of Net Position Internal Service funds As of December 31, 2021

	Vehicle	IT	Equipment	Total
	Replacement	Replacement	Replacement	Government
	Fund	Fund	Fund	Activities
ASSETS				
Current assets:				
Cash and investments	\$ 2,043,099	\$ 1,459,467	\$ 1,811,123	\$ 5,313,689
Interest receivable	13,513	4,258	4,977	22,748
Prepaid expenses	-	40,501	-	40,501
Total current assets	2,056,612	1,504,226	1,816,100	5,376,938
Noncurrent assets:				
Vehicles, machinery, and equipment	4,662,369	1,232,515	3,409,585	9,304,469
Less accumulated depreciation	(2,579,356)	(820,754)	(1,801,943)	(5,202,053)
Total noncurrent assets	2,083,013	411,761	1,607,642	4,102,416
Total assets	4,139,625	1,915,987	3,423,742	9,479,354
LIABILITIES				
Current liabilities:				
Accounts payable		711	33,067	33,778
NET POSITION				
Net investment in capital assets	2,083,013	411,761	1,607,642	4,102,416
Unrestricted	2,056,612	1,503,515	1,783,033	5,343,160
Total net position	\$ 4,139,625	\$ 1,915,276	\$ 3,390,675	\$ 9,445,576

### (A component unit of Lake County, Illinois)

## Combining Statement of Revenues, Expenditures, and Changes in Net Position Internal Service Funds

	Vehicle Replacement	IT Replacement	Equipment Replacement	Total Governmental
	Fund	Fund	Fund	Activities
Operating Revenues				
Equipment replacement charges	\$ 491,280	\$ 323,470	\$ 250,630	\$ 1,065,380
Total operating revenues	491,280	323,470	250,630	1,065,380
Operating expenses				
Commodities	-	20,926	-	20,926
Contractuals	-	92,915	-	92,915
Total operating expenses		113,841		113,841
Operating income before depreciation	491,280	209,629	250,630	951,539
Depreciation	444,623	118,427	247,655	810,705
Operating income (loss)	46,657	91,202	2,975	140,834
Nonoperating revenues (expenses)				
Gain on sale capital asset	200,733	697	12,722	214,152
Investment income (loss)	(613)	(2,487)	(2,433)	(5,533)
Total nonoperating revenues (expenses)	200,120	(1,790)	10,289	208,619
Income before capital contributions	246,777	89,412	13,264	349,453
Contributions of capital assets			44,699	44,699
Change in net position	246,777	89,412	57,963	394,152
Total net position, beginning of Period	3,892,848	1,825,864	3,332,712	9,051,424
Total net position, end of Period	\$ 4,139,625	\$ 1,915,276	\$ 3,390,675	\$ 9,445,576

# Lake County Forest Preserve District (A component unit of Lake County, Illinois) Combining Statement of Cash Flows Internal Service Funds For the Year Ended December 31, 2021

	Vehicle	IT.		
	VEHICLE	IT	Equipment	Total
	Replacement	Replacement	Replacement	Governmental
	Fund	Fund	Fund	Activities
Cash flows from operating activities:				
Receipts from interfund services provided	491,280	323,470	250,630	1,065,380
Payments to suppliers of goods and services	(217,104)	(141,975)	12,077	(347,002)
Net cash provided by operating activities	274,176	181,495	262,707	718,378
Net cash provided by operating activities	274,170	101,493	202,707	710,378
Cash flows from noncapital financing activities				
Receipts from grants	-	_	_	-
Net cash provided by noncapital financing activities	_			
, , ,	_			
Cash flows from capital and related financing activities:				
Acquisition of capital assets	(360,438)	(83,234)	(46,358)	(490,030)
Proceeds from sale of capital assets	215,794	1,088	22,977	239,859
Net cash provided (used) by capital and related financing				
activities	(144,644)	(82,146)	(23,381)	(250,171)
	_			
Cash flows from investing activities:				
Interest received	44,294	15,430	21,782	81,506
Purchase of investments	(364,000)	(125,000)	(565,000)	(1,054,000)
Proceeds from sale of investments	43,706	10,571	(21,782)	32,495
Net cash provided (used) by investing activities	(276,000)	(98,999)	(565,000)	(939,999)
Increase (decrease) in cash and cash equivalents	(146,468)	350	(325,674)	(471,792)
Cash and cash equivalents at beginning of year	152,793	7,048	328,795	488,636
Cash and cash equivalents at end of year	\$ 6,325	\$ 7,398	\$ 3,121	\$ 16,844
Cash and cash equivalents per statement of cash flow	\$ 6,325	\$ 7,398	\$ 3,121	\$ 16,844
Investments	2,036,773	1,452,070	1,808,002	5,296,845
Cash and investments per statement of net position	\$ 2,043,098	\$ 1,459,468	\$ 1,811,123	\$ 5,313,689
cash and investments per statement of net position	<del>\$ 2,043,030</del>	<del>- 1,433,400</del>	7 1,011,125	3,313,003
Deconciliation of an eventing income (less) to not each				
Reconciliation of operating income (loss) to net cash				
provided (used) by operating activities:	ć 46.657	ć 04.202	ć 2.07F	ć 440.024
Operating income (loss)	\$ 46,657	\$ 91,202	\$ 2,975	\$ 140,834
Adjustments to reconcile operating income (loss) to net cash				
provided (used) by operating activities:	444.622	440 427	247.655	040 705
Depreciation	444,623	118,427	247,655	810,705
Changes in assets and liabilities:		(4.660)		(4.660)
Prepaid expense	(247.404)	(4,668)	12.077	(4,668)
Accounts payable	(217,104)	(23,466)	12,077	(228,493)
Net cash provided (used) by operating activities	\$ 274,176	\$ 181,495	\$ 262,707	\$ 718,378
Noncash investing capital and financing activities				
Noncash investing, capital, and financing activities Contribution of capital assets from other funds	ċ	ė	\$ 44,699	\$ 44,699
(Decrease) increase in fair value of investments	\$ - \$ (43,683)	\$ - \$ (17,253)	\$ 44,699 \$ (24,102)	\$ 44,699 \$ (85,038)
(Decircuse) increase in rail value of investments	(دەن,د+) ب	(17,233)	(۲۰۱۲) ک	(٥٥٠,٥٥) ب

# Lake County Forest Preserve District (A component unit of Lake County, Illinois) Combining Statement of Revenues, Expenses, and Changes in Net Position

### Enterprise Golf Courses For the Year Ended December 31, 2021

	Cou	ntryside Golf Course	e Loch Golf Course	Thun	derhawk Golf Course	202	1 Total Golf Courses
Operating revenues							
Season passes	\$	16,060	\$ -	\$	-	\$	16,060
Greens fees		1,546,653	340,396		1,239,763		3,126,812
Gas cart rental		635,475	158,439		356,306		1,150,220
Hand cart rental		1,310	32		4,285		5,627
Club rental		-	-		-		-
Permanent starts		5,380	-		5,350		10,730
Practice range		169,025	-		55,449		224,474
Pro shop		38,089	8,020		123,696		169,804
Food & beverage concessions		276,708	-		267,380		544,088
Concessionaire and other		-	-		-		-
Land and building rentals		-	-		2,200		2,200
Miscellaneous		9,296	 377		8,545		18,218
Total operating revenues		2,697,997	 507,264		2,062,975		5,268,235
Operating expenses							
Personal services		740,542	283,712		853,109		1,877,363
Commodities		297,738	83,643		211,559		592,940
Contractuals		341,155	105,728		287,673		734,556
Food & beverage concessions		76,390	-		57,282		133,672
Merchandise		30,003	1,982		97,170		129,154
Total operating expenses		1,485,828	475,064		1,506,792		3,467,684
Operating income before depreciation		1,212,169	32,200		556,183		1,800,551
Depreciation		153,413	 64,847		229,917		448,177
Operating income (loss)		1,058,755	 (32,647)		326,266		1,352,374
Nonoperating revenues							
Gain (loss) on sale of capital assets		-	-		(41,111)		(41,111)
Investment income (loss)		6,531	(365)		-		6,166
Insurance Claim		10,077	-		-		10,077
Total nonoperating revenues		16,607	(365)		(41,111)		(24,868)
Change in net position		1,075,363	(33,012)		285,155		1,327,506
Total net position - beginning		10,891,371	1,859,772		5,617,746		18,368,889
Total net position - ending	\$	11,966,734	\$ 1,826,760	\$	5,902,901	\$	19,696,395

### STATISTICAL SECTION - UNAUDITED

### STATISTICAL SECTION

This part of the Lake County Forest Preserve District's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information say about the government's overall financial health.

<u>Contents</u>	<u>Page</u>
Financial Trends These schedules contain trend information to help the reader understand how the government's financial performance has changed over time.	105 - 110
Revenue Capacity These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.	111 - 115
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.	116 - 119
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.	120 - 121
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.	122 - 124
Sources: Unless otherwise noted, the information in these schedules is	

derived from the comprehensive annual financial report for the relevant year.

(A component unit of Lake County, Illinois)

Net Position by Component

Last Ten Years

(Accrual Basis of Accounting)

	Calendar					Fiscal Year				
	Year 2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Government Activities	-									
Net investment in capital assets	538,227,314	521,843,943	\$ 510,540,422	\$ 481,937,893	\$ 471,475,617	\$ 465,679,539	\$ 451,716,433	\$ 431,029,147	\$ 424,561,937	\$ 391,810,639
Restricted	25,478,873	16,067,288	15,467,163	47,026,359	44,458,730	49,881,710	31,154,167	36,912,046	38,296,424	34,612,354
Unrestricted	30,596,027	30,306,836	26,995,994	34,491,151	34,699,865	34,394,147	57,355,174	53,684,022	52,892,754	59,467,197
Total Governmental activities net position	594,302,214	568,218,067	\$ 553,003,579	\$ 563,455,403	\$ 550,634,212	\$ 549,955,396	\$ 540,225,774	\$ 521,625,215	\$ 515,751,115	\$ 485,890,190
Business Activities										
Net investment in capital assets	16,897,300	17,071,674	\$ 17,435,409	\$ 17,106,509	\$ 17,404,131	\$ 17,812,663	\$ 18,231,845	\$ 18,390,800	\$ 18,656,267	\$ 35,672,025
Restricted	790,760	-	-	-	100,842	100,842	100,842	100,842	100,842	100,842
Unrestricted	2,008,335	1,297,215	(98,380)	613,742	594,433	990,708	1,076,308	2,297,685	2,463,295	2,223,253
Total Business-Type activities net position	\$ 19,696,395	\$ 18,368,889	\$ 17,337,029	\$ 17,720,251	\$ 18,099,406	\$ 18,904,213	\$ 19,408,995	\$ 20,789,327	\$ 21,220,404	\$ 37,996,120
Total Government										
Net investment in capital assets	\$ 555,124,614	\$ 538,915,617	\$ 527,975,831	\$ 499,044,402	\$ 488,879,748	\$ 483,492,202	\$ 469,948,278	\$ 449,419,947	\$ 443,218,204	\$ 427,482,664
Restricted	26,269,633	16,067,288	15,467,163	47,026,359	44,559,572	49,982,552	31,255,009	37,012,888	38,397,266	34,713,196
Unrestricted	32,604,362	31,604,051	26,897,614	35,104,893	35,294,298	35,384,855	58,431,482	55,981,707	55,356,049	61,690,450
Total Government activities net position	\$ 613,998,609	\$ 586,586,956	\$ 570,340,608	\$ 581,175,654	\$ 568,733,618	\$ 568,859,609	\$ 559,634,769	\$ 542,414,542	\$ 536,971,519	\$ 523,886,310
Common and Half										
Component Unit Restricted	E 00E 043	2 224 025	ć 2.4FF.12F	ć 1.702.700	ć 172677F	ć 1 F71 220	ć 1,022,021	ć 000.7C4	ć 200.00 <del>7</del>	ć 100 FFF
	5,905,942	3,334,025		\$ 1,703,799		\$ 1,571,339				
Unrestricted Total Component Unit	\$ 6,253,855	\$ 3,547,965	\$ 3,637,194	180,947 \$ 1,884,746	134,044 \$ 1,870,819	150,328 \$ 1,721,667	\$ 2,147,820	188,520 \$ 1,169,284	\$ 521,351	92,150 \$ 260,705
rotal component unit	5 درکرکرن د	ş 5,547,905	3,037,194	۶ 1,884,746	ş 1,870,819	ş 1,/21,00/	۶ <u>2,147,820</u>	۶ 1,109,284	ş 321,351	ş 200,705

Notes: LCFPD 1st Calendar Year is 2020

Fiscal year 2019 was an 18 month Fiscal Year for the transition to a Calendar Year.

Fiscal year 2018 GASB 75 was implemented.

Fiscal year 2014 shows restated net asset amount.

Fiscal year 2013 shows restated net asset amount.

(A component unit of Lake County, Illinois)
Change in Net Position
Last Ten Years
(Accrual Basis of Accounting)
(continued)

		Calendar									Fi	iscal Year								
	,	Year 2021		2020		2019		2018		2017		2016		2015		2014		2013		2012
Expenses																				
Government activities:																				
General government	\$	10,734,380	\$	12,044,860	\$	16,546,983	\$	10,372,661	\$	13,619,975	\$	13,445,895	\$	11,380,328	\$	14,554,928	\$	8,033,932	\$	11,929,450
Education		3,327,664		2,651,782		4,835,737		3,097,194		3,676,388		3,029,456		3,117,454		4,603,866		4,233,592		4,188,552
Public safety		2,683,543		2,693,884		4,567,231		2,939,687		3,251,044		3,255,082		2,756,093		2,570,971		2,910,119		2,525,746
Recreation		1,662,141		1,829,742		3,637,794		2,003,614		1,988,067		2,049,972		2,605,463		-		-		-
Natural resources		4,344,743		4,189,564		11,873,719		5,325,332		3,131,785		2,805,038		3,281,471		-		-		-
Maintenance and development		9,417,226		8,888,442		16,232,806		10,300,076		11,216,471		11,562,175		11,518,483		13,275,338		12,941,342		13,040,659
Interest		5,926,513		8,203,639		15,986,191		10,111,139		14,045,456		11,666,122		12,637,812		13,068,915		14,302,560		13,970,117
Total governmental activities expenses	\$	38,096,210	Ś	40,501,913	Ś	73,680,461	Ś	44,149,703	Ś	50,929,186	Ś	47,813,740	Ś	47,297,104		48,074,018	Ś	42,421,545		45,654,524
Business-type activities:	•	,,		-,,-				, -,		,,		,, -		, - , -		-,- ,		, ,		
* *	\$	3,915,861	Ś	3,859,178	Ś	5,882,232	Ś	3,913,242	Ś	4,455,137	Ś	4,371,272	Ś	4,382,538	Ś	4,262,428	Ś	5,384,473	Ś	4,165,194
Total business-type activities expenses		3.915.861		3,859,178		5,882,232		3.913.242		4,455,137		4,371,272		4,382,538		4,262,428		5,384,473		4,165,194
	\$	42,012,071	Ś	44,361,091	Ś	79,562,693	Ś	- / /	\$	55,384,323	\$		\$		\$	52,336,446	\$	47,806,018	Ś	49,819,718
=		, , , , ,		, ,				-,,-								_ ,,		,,-		
Component unit:	Ś	949,431	Ś	1,435,351	Ś	849,745	Ś	1,179,444	Ś	997,626	Ś	1,466,212	Ś	481,294	Ś	508,623	Ś	319,044	Ś	292,210
	Ś	949.431	Ś	1.435.351	Ś	849.745	Ś	1.179.444	Ś	997.626	Ś	1.466.212	Ś	481,294	Ś	508.623	Ś	319.044	Ś	292,210
Program Revenue Government activities:																				
Charges for services																				
General government	\$	260,225	\$	1,350,365	\$	2,245,574	\$	1,440,921	\$	1,506,264	\$	1,432,615	\$	1,488,705	\$	1,855,676	\$	1,914,725	\$	1,852,911
Education		129,961		36,807		329,156		184,893		193,259		223,164		235,101		417,543		390,317		461,300
Public safety		1,130,163		562,942		1,101,570		798,484		903,797		841,925		714,236		679,740		661,238		628,147
Recreation		1,234,877		494,716		2,275,241		1,459,749		1,454,170		1,488,305		1,411,869		-		-		-
Natural resources		388,786		373,531		896,641		454,357		971,571		513,379		469,308		-		-		-
Maintenance and development		210,199		97,727		88,080		66,204		72,460		62,469		76,221		1,329,165		1,122,334		1,275,353
Operating grants and contributions		391,484		976,755		1,028,112		993,995		1,669,670		858,079		1,539,483		1,986,083		1,372,069		1,506,804
Capital grants and contributions		8,229,597		1,929,818		1,956,470		1,456,894		164,885		1,498,914		-		-		, , , <u>-</u>		-
Total government activities program revenues	\$	11,975,292	\$	5,822,661	\$	9,920,844	\$	6,855,497	\$	6,936,076	\$	6,918,850	\$	5,934,923	\$	6,268,207	\$	5,460,683	\$	5,724,515
Business-type activities:																				
Charges for services																				
Golf courses	Ś	5,268,235	Ś	4.830.014	Ś	5,404,529	Ś	3,577,968	Ś	3,644,923	Ś	3,835,294	Ś	3,704,524	Ś	3,870,213	Ś	3,860,639	Ś	4,284,472
Fox River Recreational Area	•	-,,		-	•	-		-,- ,	•	-		-	•			-,, -		-		-
Operating grants and contributions		_		27,273		_		-		-		_		-		-		_		-
Total business-type activities program revenue		5,268,235		4,857,287		5,404,529		3,577,968		3,644,923		3,835,294		3,704,524		3,870,213		3,860,639		4,284,472
	\$	17,243,527	\$	10,679,948	\$	15,325,373	\$	10,433,465	\$	10,580,999	\$	10,754,144	\$	9,639,447	\$	10,138,420	\$	9,321,322	\$	10,008,987
Component unit:							_	<u> </u>					_				_			
Operating grants and contributions	\$	3,561,890	\$	1,295,477	\$	2,015,183	\$	1,189,549	\$	1,143,428	\$	1,039,242	\$	1,451,448	\$	1,156,229	\$	579,438	\$	399,415
	Ś	3,561,890	<del>-</del>	1,295,477	<del>.</del>	2,015,183	<u>.</u>	1,189,549	÷	1,143,428	<del>- ;</del>	1.039.242	÷	1.451.448	<del>-</del>	1.156.229	÷	579,438	÷	399,415

(A component unit of Lake County, Illinois)
Change in Net Position
Last Ten Years
(Accrual Basis of Accounting)
(continued)

		Calendar	l						Fi	scal Year						
		Year 2021		2020		2019	2018	2017		2016	2015		2014	2013		2012
Net (expense)/revenue																
Government activities	\$	(26,120,918)	\$	(34,679,252)	\$ (6	53,759,617)	\$ (37,294,206)	\$ (43,993,110)	\$ (	(40,894,890)	\$ (41,362,181)	\$ (	(41,805,811)	\$ (36,960,862)	\$ (	39,930,009)
Business-type activities		1,352,374		998,109		(477,703)	(335,274)	(810,214)		(535,978)	(678,014)		(392,215)	(1,523,834)		119,278
Total government net expenses	\$	(24,768,544)	\$	(33,681,143)	\$ (6	64,237,320)	\$ (37,629,480)	\$ (44,803,324)	\$ (	(41,430,868)	\$ (42,040,195)	\$ (	(42,198,026)	\$ (38,484,696)	\$ (	39,810,731)
Component unit net expenses	\$	2,612,459	\$	(139,874)	\$	1,165,438	\$ 10,105	\$ 145,802	\$	(426,970)	\$ 970,154	\$	647,606	\$ 260,394	\$	107,205
General Revenues and Other Changes in Net	Posit	tion														
Government activities:																
Property and replacement taxes	\$	51,760,540	\$	48,825,696	\$ 4	19,786,745	\$ 49,443,288	\$ 48,918,789	\$	49,671,082	\$ 48,475,881	\$	50,877,208	\$ 52,935,570	\$	54,670,750
Investment income (loss)		137,392		1,036,439		3,442,166	956,473	301,998		934,459	597,546		(734,871)	163,852		374,524
Gain on sale of capital assets		228,895		29,376		62,873	381,089	20,762		18,971	200		5,096	250		35,755
Insurance claim		78,238		2,229		16,009	162,981	35,050		-	36,554		-	-		-
Donation of capital assets		-		-		-	-	-		-	10,042,565		-	-		-
Litigation proceeds		-		-		-	-	23,400		-	-		-	-		-
Other		-		-		-	-	-		-	-		92,255	612,168		944,747
Contributions of capital assets		-		-		-	-	-		-	-		-	15,680,000		20,390,725
Transfers		-		-		-	-	-		-	809,994		211,442	426,820		658,840
Total government activities	\$	52,205,065	\$	49,893,740	\$ 5	53,307,793	\$ 50,943,831	\$ 49,299,999	\$	50,624,512	\$ 59,962,740	\$	50,451,130	\$ 69,818,660	\$	77,075,341
Business-type activities:																
Investment income (loss)		6,166		29,387		90,565	27,574	2,841		16,994	13,627		(48,436)	11,696		11,042
Transfers of capital assets		-		-		-	-	-		-	1,467		-	(15,680,000)	(	20,390,725)
Gain(loss) on sale of capital assets		(41,111)		4,364		3,916	4,868	2,565		14,202	26,260		-	7,254		4,534
Proceeds from loss of capital assets		10,077		· -		· -		-		-	· -		197,428	835,988		27,263
Other							5,981	-		-	65,422		23,588	_		_
Transfers		-		_		-		-		-	(809,994)		(211,442)	(426,820)		(658,840)
Total business-type activities		(24,868)		33,751		94,481	38,423	5,406		31,196	(703,218)		(38,862)	(15,251,882)	(	21,006,726)
Total government general revenues	\$	52,180,197	\$	49,927,491	\$ 5	53,402,274	\$ 50,982,254	\$ 49,305,405	\$	50,655,708	\$ 59,259,522	\$	50,412,268	\$ 54,566,778	\$	56,068,615
Component unit																
Investment income	\$	93,431	\$	50,645	\$	21,204	\$ 3,822	\$ 3,350	\$	817	\$ 8,382	\$	327	\$ 252	\$	3,983
Total component unit activities	\$	93,431	\$	50,645	\$	21,204	\$ 3,822	\$ 3,350	\$	817	\$ 8,382	\$	327	\$ 252	\$	3,983
Special Item - Government activities								(4,628,075)								
Change in Net Position																
Government activities	\$	26,084,147	\$	15,214,488	\$ (1	10,451,824)	\$ 13,649,625	\$ 678,814	\$	9,729,622	\$ 18,600,559	\$	8,645,319	\$ 32,857,798	\$	37,145,332
Business-type activities		1,327,506		1,031,860		(383,222)	(296,851)	(804,808)		(504,782)	(1,381,232)		(431,077)	(16,775,716)		20,887,448)
Total government	\$	27,411,653	\$	16,246,348	\$ (1	10,835,046)	\$ 13,352,774	\$ (125,994)	\$	9,224,840	\$ 17,219,327	\$	8,214,242	\$ 16,082,082	\$	16,257,884
Component unit	\$	2,705,890	\$	(89,229)	\$	1,186,642	\$ 13,927	\$ 149,152	\$	(426,153)	\$ 978,536	\$	647,933	\$ 260,646	\$	111,188

Notes: LCFPD 1st Calendar Year is 2020

and Fiscal year 2019 was an 18 month Fiscal Year for the transition to a Calendar Year.

(A component unit of Lake County, Illinois)
Fund Balances of Governmental Funds
Last Ten Years
(Modified Accrual Basis of Accounting)

		Calendar					Fi	iscal Year					
		Year 2021	2020	2019	2018	2017		2016	2015	2014	2013		2012
General Fund													
Nonspendable	\$	581,900	\$ 513,874	\$ 299,320	\$ 298,262	\$ 286,667	\$	311,120	\$ 290,083	\$ 291,503	\$ 333,412	\$	335,382
Restricted		2,487,702	2,273,621	1,828,790	2,128,609	2,322,772		3,217,596	2,604,645	2,810,629	3,197,392		3,504,205
Committed		282,285	294,469	301,368	322,582	_		-	-	-	_		-
Assigned		16,635,324	10,298,750	8,927,643	8,832,774	10,974,613		1,118,096	1,213,078	1,361,027	2,375,770		676,476
Unassigned		9,919,874	14,930,142	15,416,223	15,559,916	12,684,731		20,778,151	20,481,708	20,190,741	18,870,948		24,653,981
Total general fund	\$	29,907,085	\$ 28,310,856	\$ 26,773,344	\$ 27,142,143	\$ 26,268,783	\$	25,424,963	\$ 24,589,514	\$ 24,653,900	\$ 24,777,522	\$ :	29,170,044
	-												
All Other Governmental Funds													
Nonspendable	\$	12,615	\$ 5,080	\$ -	\$ -	\$ -	\$	-	\$ -	\$ -	\$ -	\$	-
Restricted		19,054,806	20,400,396	23,689,403	48,193,835	50,740,045		53,992,836	51,000,419	61,554,245	68,366,184		63,423,644
Committed		-	_	-	3,941	7,907,849		8,698,357	8,411,922	6,662,481	2,603,836		2,511,107
Assigned		9,703,121	9,839,277	8,986,172	8,095,555	-		-	-	3,475	3,391,499		3,983,125
Unassigned		-	(288,680)	(238,949)	-	12,825		-	-	-	-		-
Total all other governmental funds	\$	28,770,542	\$ 29,956,073	\$ 32,436,626	\$ 56,293,331	\$ 58,660,719	\$	62,691,193	\$ 59,412,341	\$ 68,220,201	\$ 74,361,519	\$	69,917,876

Notes: LCFPD 1st Calendar Year is 2020

and Fiscal year 2019 was an 18 month Fiscal Year for the transition to a Calendar Year.

(A component unit of Lake County, Illinois)
Changes in Fund Balances of Governmental Funds
Last Ten Years
(Modified Accrual Basis of Accounting)

	Calendar Fiscal Year													
		Year 2021	2020		2019	2018	2017	2016	2015	2014		2013		2012
Revenues														
Property taxes	\$	49,831,304	\$ 47,817,449	\$	67,278,021	\$ 51,361,000	\$ 48,205,964	\$ 48,940,332	\$ 48,613,020	\$ 50,750,129	\$	52,965,213	\$	55,449,558
Replacement taxes		1,929,236	1,008,247		1,464,206	869,664	1,056,457	956,518	1,044,818	971,506		960,346		939,909
Investment income (loss)		142,925	924,192		3,262,222	909,057	295,710	900,562	564,760	(716,055)		151,612		360,089
Grants and contributions		1,010,618	2,900,228		2,775,926	2,008,927	1,379,274	2,958,978	1,444,091	1,265,568		1,372,069		1,506,804
Treasury rebate		232,277	1,198,578		1,813,340	1,202,456	1,198,594	1,199,881	1,193,444	1,194,731		1,231,423		1,291,801
Land and building rental		549,706	460,389		1,550,054	807,692	829,589	832,665	897,861	890,442		847,335		878,676
Charges for services and sales		1,105,676	385,816		1,668,169	1,087,617	1,124,647	1,115,365	1,032,403	1,027,406		806,533		878,133
Permits		1,055,818	487,165		1,051,706	763,831	817,042	766,286	637,718	622,939		594,944		578,879
Easements and licenses		39,426	36,564		66,026	62,728	55,636	13,000	13,049	12,000		12,500		41,092
Programs and admissions		176,705	58,186		441,160	280,108	300,291	319,953	322,335	321,589		302,957		399,422
Other revenue		272,843	291,622		356,523	773,956	834,173	333,679	335,186	305,272		905,091		1,094,455
Total revenue	\$	56,346,534	\$ 55,568,436	\$	81,727,353	\$ 60,127,036	\$ 56,097,377	\$ 58,337,219	\$ 56,098,685	\$ 56,645,527	\$	60,150,023	\$	63,418,818
Expenditures														
General government	\$	10,491,223	. , ,	\$	13,863,054	. , ,		\$ 8,210,300		. , ,	\$	7,463,797	\$	7,280,101
Education		2,241,695	2,091,524		3,357,563	2,182,027	2,643,302	1,912,345	2,144,845	3,229,950		3,436,225		3,398,107
Public safety		3,118,509	2,971,580		4,260,608	2,724,436	2,631,381	2,549,104	2,365,078	2,291,130		2,488,251		2,132,924
Recreation		844,683	917,217		2,072,450	1,225,829	1,194,374	1,310,157	1,745,869					
Natural resources		2,431,418	2,364,023		3,565,151	2,270,450	2,304,931	2,177,197	2,039,432					
Maintenance and development		10,282,862	9,342,967		14,181,718	9,115,398	8,992,783	9,027,881	9,359,617	11,310,784		11,079,573		11,199,964
Debt service														
Principal		17,020,000	15,835,000		36,900,000	15,295,000	15,330,000	15,240,000	15,770,000	15,400,000		15,210,000		16,560,000
Interest		5,986,422	8,869,460		14,424,677	10,588,179	10,971,407	12,492,115	12,658,502	14,005,447		13,953,924		14,011,680
Bond issuance costs		-	-		-	-	1,077,844	212,136	172,010	129,254		520,817		530,095
Paying agent fees		-	-		-	-	6,725	6,586	6,391	6,154		6,267		6,085
Capital outlay		4,234,624	4,612,449		13,792,889	9,839,445	6,856,636	27,027,793	11,895,470	9,553,306		31,880,071		12,008,108
Total expenditures	\$	56,651,436	\$ 56,540,853	\$	106,418,110	\$ 62,002,153	\$ 60,390,885	\$ 80,165,614	\$ 65,947,710	\$ 63,457,868	\$	86,038,925	\$	67,127,064
Excess (deficiency) of revenues over														
(under) expenditures	\$	(304,902)	\$ (972,417)	\$	(24,690,757)	\$ (1,875,117)	\$ (4,293,508)	\$ (21,828,395)	\$ (9,849,025)	\$ (6,812,341)	Ş	(25,888,902)	Ş	(3,708,246)

(A component unit of Lake County, Illinois)
Changes in Fund Balances of Governmental Funds
Last Ten Years
(Modified Accrual Basis of Accounting)

	Calendar								Fiscal Year					
	Year 2021	2020		2019		2018	2017		2016	2015	2014		2013	2012
Other Financing Sources (Uses)														
Issuance of debt	\$ 73,745,000	\$ -	\$	22,060,000	\$	-	\$ 68,115,000	\$	25,010,000	\$ 28,920,000	\$ 18,855,000	\$ 2	4,995,000	\$ 24,995,000
Premium on bonds issued	10,043,144	-		2,790,828		-	5,306,563		932,697	1,378,964	2,220,864		517,953	253,018
Payments to escrow agent	(83,087,287)	-		(24,448,448)		-	(72,335,470	)	-	(30,120,599)	(20,745,000)		-	-
Litigation proceeds	-	-		-		-	-		-	-	-		-	-
Capital contributions	-	-		-		-	20,761		-	-	-		-	-
Transfers in	200,000	1,533,110		200,040		200,000	200,000		275,508	1,006,657	2,690,062		6,335,786	2,298,904
Transfers out	(200,000)	(1,533,110)		(200,040)		(200,000)	(200,000	)	(275,508)	(208,443)	(2,478,620)	(	5,908,966)	(1,640,064)
Proceeds from sale of capital assets	14,743	29,376		62,873		381,089	-		-	200	5,095		250	35,755
Total other financing sources (uses)	715,600	29,376		465,253		381,089	1,106,854		25,942,697	976,779	547,401	2	5,940,023	25,942,613
Net change in fund balance	 \$410,698	(\$943,041)	(	(\$24,225,504)	(5	\$1,494,028)	(\$3,186,654	)	\$4,114,302	(\$8,872,246)	(\$6,264,940)		\$51,121	\$ \$22,234,367
Debt service as a percentage of														
non-capital expenditures	37.1%	44.5%		51.5%		43.2%	49.1%	ó	35.0%	45.1%	48.9%		33.3%	46.2%

Notes: LCFPD 1st Calendar Year is 2020

and Fiscal year 2019 was an 18 month Fiscal Year for the transition to a Calendar Year.

(A component unit of Lake County, Illinois)
Equalized Assessed and Estimated Actual Value of Taxable Property
Last Ten Levy Years

		F	Real Property		l Railroad					Percentage
			Property	Farm Property	Property					Total Assessed
	Residential Property	Commercial	Equalized	Equalized	Equalized					Value to Total
Tax Levy	Equalized Assessed	Property Equalized	Assessed Value	Assessed Value	Assessed Value	Less: Tax Exempt	Total Equalized	Total Direct	Estimated Actual	Estimated
Year	Value (1)	Assessed Value (1)	(1)	(1)	(1)	Property	Assessed Value	Tax Rate	Taxable Value (2)	Actual Value
	. ,	. ,	. ,	. ,						
2011	21,563,532,150	3,935,653,823	1,047,870,275	143,531,351	21,759,448	1,445,186,184	26,712,347,047	0.201	80,137,842,519	33.33%
2012	19,571,566,537	3,744,050,296	1,000,984,225	135,988,122	20,087,547	1,372,484,102	24,472,676,727	0.212	73,418,764,369	33.33%
2013	18,250,837,046	3,596,005,257	963,290,033	131,972,701	25,834,371	1,357,654,581	22,967,939,408	0.218	68,904,507,269	33.33%
2014	17,986,600,287	3,557,931,152	941,835,797	131,981,893	28,494,978	1,327,077,482	22,646,844,107	0.211	67,941,211,733	33.33%
2015	18,742,201,521	3,586,175,203	944,060,087	129,826,150	34,447,002	1,343,735,504	23,436,709,963	0.208	70,310,832,997	33.33%
2016	19,966,206,603	3,773,485,288	986,650,294	139,161,272	36,302,923	1,444,106,290	24,901,806,380	0.193	74,706,166,202	33.33%
2017	20,878,953,110	3,929,059,353	1,015,701,290	147,083,702	34,266,936	1,493,526,776	26,005,064,391	0.187	78,015,973,333	33.33%
2018	21,325,634,097	4,026,016,892	1,040,911,135	153,897,431	35,973,403	1,392,017,990	26,582,432,958	0.182	79,748,096,355	33.33%
2019	21,755,345,014	4,242,412,622	1,064,623,662	146,204,986	37,807,383	1,602,319,613	27,246,393,667	0.180	81,739,998,401	33.33%
2020	21,731,433,832	4,204,223,876	1,066,247,360	149,306,172	38,170,280	1,661,945,252	27,189,381,520	0.182	81,568,960,250	33.33%

### Sources:

- (1) Assessed values from the Lake County Clerk Tax Extension Department.
- (2) Estimated actual values based on comparable 33 1/3 assessment ratio.

(A component unit of Lake County, Illinois)
Property Tax Rates and Tax Levies of Direct and Overlapping Governments
Last Ten Levy Years

Tax																	
Levy	Lake Count	y Forest		Cities and	High		Elementary	College		Road &	Sanitary		Library	Fire	Mosquito	Other Special	
<u>Year</u>	Preserve [	District	County	<b>Villages</b>	<u>Schools</u>	Unit District	<u>Schools</u>	District	<b>Townships</b>	<b>Bridge</b>	District	Park District	District	<b>Protection</b>	<u>Abatement</u>	<b>Districts</b>	
Tax Ra	tes (per \$100	)															
	<b>Operating</b>	<u>Debt</u>															
2011	0.097	0.104		0.014-3.236								0.024-0.894	0.185-0.475			0.047	
2012	0.099	0.113	0.308	0.016-3.554	1.322-4.556							0.027-1.101	0.213-0.581	0.132-0.941	0.014-0.015	0.073	
2013	0.101	0.117	0.663	0.018-4.616								0.030-1.260	0.228-0.656			0.055	
2014	0.099	0.112														0.056	
2015	0.100	0.108				4.468-10.430										0.054	
2016	0.095	0.098		0.016-6.170									0.220-0.680			0.046	
2017	0.093	0.094		0.016-5.735		=						0.029-1.119	0.217-0.642			0.041	
2018	0.094	0.088		0.017-5.170								0.029-1.120	0.219-0.644			0.000	
2019	0.094	0.086		0.016-4.554		= 0.000						0.030-1.120				0.000	
2020	0.096	0.085	0.060	0.094-4.807	1.450-4.330	4.544-7.013	1.550-7.219	0.290-0.388	0.035-0.283	0.028-0.359	0.031-0.214	0.030-1.045	0.232-0.553	0.144-1.040	0.012	0.000	
Tavlo	vies as Extend	404 (000c C	anittod)														Total
2011	25.911	27.781	149.067	186.657	489.143	274.039	647.109	65,349	28,218	23,571	14.592	68.142	55,240	69.014	678	3.358	2,127,869
2011	24,228	27,761	149,789	194,675	495,310	284,324	657,043	68,495	27,084	22,934	13,391	69,901	56,791	73,616	684	17,626	2,183,545
2013	23,198	26,872	153,551	201,644	512,896	272,206	670,128	69,645	27,314	23,483	13,580	69,932	57,630	73,942	359	3,358	2,199,738
2014	22,219	25,340	154,995	204,822	516,599	276,815	686,259	71,027	27,455	24,137	13,744	70,340	58,776	77,622	584	3,350	2,234,084
2015	23,313	25,418	157,971	211.778	529.720	277.938	695.963	71,276	27,667	24,324	13.890	71,831	58,947	78.654	586	3,368	2,272,644
2016	23,589	24,447	157,389	215,470	533,974	284,142	704,239	72,522	27,783	224,683	13,993	73,750	60,878	84,441	587	3,369	2,505,256
2017	24,236	24,472	161,687	208,300	543.806	291,482	720.416	74,324	28,667	24,673	14,296	76.074	59,126	80,239	590	3,356	2,335,744
2017	24,899	23,490	162,598	231,578	547,787	297,286	736,490	76,158	29,169	25,078	14,568	77,693	60,859	87,056	607	3,330	2,395,316
2019	25,496	23,484	165,231	247,199	560,663	295,922	752,729	78,103	29,254	25,942	14,858	79,988	62,162	90,705	622	_	2,452,358
2020	26,198	23,237	165,230	252,555	565,671	297,103	766,425	80,021	28,950	26,968	15,174	81,180	62,926	92,941	527	_	2,485,106
2020	20,130	23,231	103,230	232,333	303,071	231,103	700,723	00,021	20,550	20,500	13,174	01,100	02,320	32,341	321		2,703,100

Source : Based upon data compiled from records of the Lake County Clerk.

(A component unit of Lake County, Illinois)
Property Tax Rates and Tax Extensions
Last Ten Levy Years

	Current		Tax Levy Year								
FUND	Limit	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Comparative Tax Rates											
General corporate	.060	0.057	0.055	0.056	0.057	0.057	0.059	0.059	0.060	0.060	0.059
Audit fund	0.005	0.001	0.001	0.001	0.001	0.001	0.001	0.001	0.000	0.000	0.000
Liability insurance	no limit	0.005	0.006	0.003	0.003	0.003	0.004	0.004	0.003	0.003	0.003
Land development levy	0.025	0.024	0.023	0.023	0.023	0.024	0.025	0.025	0.025	0.025	0.025
Retirement fund - IMRF/FICA	A no limit	0.010	0.009	0.011	0.009	0.010	0.011	0.010	0.013	0.011	0.010
Subtotal (subject to tax	x cap)	0.097	0.094	0.094	0.093	0.095	0.100	0.099	0.101	0.099	0.097
Debt service	no limit	0.085	0.086	0.088	0.094	0.098	0.108	0.112	0.117	0.113	0.104
Total tax rates		0.182	0.180	0.182	0.187	0.193	0.208	0.211	0.218	0.212	0.201
Total tax rates		0.102	0.100	0.102	0.107	0.133	0.200	0.211	0.210	0.212	0.201
Comparative tax extensions											
General corporate		\$ 15,412,029	\$ 15,016,850	\$ 14,914,872	\$ 14,737,330	\$ 14,272,956	\$ 13,860,001	\$ 13,367,526	\$ 13,780,764	\$ 14,683,606	\$ 15,760,285
Audit fund		197,939	156,394	129,722	118,063	118,941	107,575	222,845	-	-	-
Liability insurance		1,264,578	1,517,079	832,296	893,794	885,637	935,593	891,380	689,038	734,180	801,370
Land development levy		6,426,210	6,310,265	6,144,796	6,140,316	5,947,065	5,775,040	5,569,765	5,741,985	6,118,169	6,678,087
Retirement fund - IMRF/FICA	A	2,897,572	2,495,497	2,877,548	2,347,217	2,364,553	2,634,755	2,167,982	2,985,832	2,691,994	2,671,235
Subtotal (subject to tax	x cap)	26,198,328	25,496,085	24,899,234	24,236,720	23,589,152	23,312,964	22,219,498	23,197,619	24,227,950	25,910,977
Debt service		23,236,861	23,484,484	23,490,364	24,471,546	24,446,631	25,417,581	25,339,554	26,872,489	27,654,125	27,780,841
Total tax extensions		\$ 49,435,189	\$ 48,980,569	\$ 48,389,598	\$ 48,708,266	\$ 48,035,783	\$ 48,730,545	\$ 47,559,052	\$ 50,070,108	\$ 51,882,075	\$ 53,691,818

(A component unit of Lake County, Illinois)
Principal Property Taxpayers
Current Year and Nine Years Ago

			2020			2011	
			Taxable	Percentage			Percentage
			Assessed	of Total		Taxable	of Total
			Valuation	Taxable		Assessed	Taxable
			(In	Assessed		Valuation (In	Assessed
<u>Taxpayer</u>	Type of Business	Rank	Thousands)	Value	Rank	Thousands)	Value
Abbott Laboratories	Pharmaceuticals-Hospital Supplies	1	\$173,848	0.64%	1	\$169,199	0.63%
AbbVie Inc.	Biopharmaceutical Company	2	53,858	0.20%			
Gurnee Mill/Gurnee Properties Associates	Retail Outlet Mall	3	54,195	0.20%	2	52,162	0.20%
LaSalle National Bank/Bank of America	Commercial Real Estate Brokerage	4	48,074	0.18%			
Discover Properties LLC	Real Estate Brokerage	5	46,337	0.17%	4	44,064	0.16%
Horizons Holdings, LLC	Wholesale Trade - Durable Goods	6	36,050	0.13%			
TR Deerfield Office LLC	Property Tax Consulting Company	7	33,483	0.12%			
Midwest Family Housing LLC	Real Estate Developers	8	28,576	0.11%	5	38,748	0.15%
Waukegan Illinois Hospital Co LLC	General Medical & Surgical Hospital Services	9	26,539	0.10%			
Hawthron LP	Retail Mail	10	25,427	0.09%			
Baxter Healthcare Corporation	Pharmaceutical				3	46,167	0.17%
Arden Realty Inc	Real Estate Landlord				6	38,306	0.14%
JBC Funds Parkway North LLC	Real Estate Service & Advisory				7	31,140	0.12%
HP Woodland Falls II Inc	National Commercial Real Estate Landlord				8	27,877	0.10%
Wal-Mart Stores Inc.	Discount Department Store				9	27,282	0.10%
Van Vlissingen & Company	Real Estate Developers				10	27,010	0.10%
			\$526,387	1.94%		\$501,955	1.87%

Sources: Based on data submitted by the Lake County, Illinois Supervisor of Assessments' Report: "Non-Farm Parcels Exceeding \$999,999 in Assessed Valuation."

(A component unit of Lake County, Illinois)
Property Tax Levies and Collections
Last Ten Years

	Collection within the Fiscal Year of the Levy						
Fiscal Year	Levy Year	Total Tax Levy for Fiscal Year	Amount	Percentage of Levy	Collections in Subsequent Years	Amount	Percentage of Levy
2011	2010	56,795,704	29,748,357	52.38%	26,902,683	56,651,040	99.75%
2012	2011	53,691,818	28,363,188	52.83%	25,250,480	53,613,668	99.85%
2013	2012	51,882,075	27,543,433	53.09%	24,116,258	51,659,691	99.57%
2014	2013	50,070,108	26,575,894	53.08%	23,300,397	49,876,291	99.61%
2015	2014	47,559,052	25,246,796	53.09%	22,143,617	47,390,413	99.65%
2016	2015	48,730,545	26,644,056	54.68%	21,953,371	48,597,427	99.73%
2017	2016	48,036,830	26,293,972	54.74%	21,534,601	47,828,573	99.57%
2018	2017	48,708,266	29,752,785	61.08%	18,792,323	48,545,108	99.67%
2019	2018	48,389,598	48,248,541 (1	99.71%	-	48,248,541	99.71%
2020	2019	48,980,569	47,733,085 (2	2) 97.45%	988,854.00	48,721,939	99.47%
2021	2020	49,438,190	48,769,966 (2	2) 98.65%	404,702.00	49,174,668	99.47%

Sources: Lake County Illinois Tax Extension Division.

<sup>\*\*\* (1)</sup> New Calendar years, received both installments from January to December.

<sup>(2)</sup> Payments from the County of Lake were delayed.

(A component unit of Lake County, Illinois)
Legal Debt Margin Information
Last Ten Years

	Calendar		Fiscal Year							
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Debt limit	\$625,355,775	\$626,667,054	\$611,395,958	\$598,116,481	\$572,741,547	\$539,044,329	\$520,877,414	\$528,262,606	\$562,871,655	\$614,383,982
Total net debt applicable to limit	181,865,000	206,810,000	222,645,000	262,030,000	277,325,000	291,590,000	281,820,000	296,250,000	313,540,000	303,755,000
Legal debt margin	\$ 443,490,775	\$ 419,857,054	\$ 388,750,958	\$ 336,086,481	\$ 295,416,547	\$ 247,454,329	\$ 239,057,414	\$ 232,012,606	\$ 267,042,574	\$ 322,390,844
Total net debt applicable to the limit as a percentage of debt limit	29.08%	33.00%	36.42%	43.81%	48.42%	54.09%	54.10%	56.08%	55.70%	49.44%
Legal Debt Margin Calculation for Fiscal Year	r 2019									
Net Assessed Value (2019)								\$27,189,381,520		
Debt limit (2.3% of net assessed valuation)							<u>-</u>	625,355,775		
Amount of debt applicable to debt limit							_	181,865,000		
Legal debt margin							=	\$443,490,775		

(A component unit of Lake County, Illinois)
Ratio of Outstanding Debt by Type
Last Ten Years

	<b>Government Activities</b>	Business-Ty <sub>l</sub>	oe Activities	Total		Percentage		
Fiscal	General Bonded	Installment	Capital	Primary	Personal	of Personal		Per
Year	Debt (3)	Certificates	Leases	Government	Income (1)	Income	Population (2)	Capita
2012	306,437,797	-	-	306,437,797	41,191,114	0.74%	711,155	431
2013	316,521,234	-	-	316,521,234	42,780,828	0.74%	703,019	450
2014	300,679,325	-	-	300,679,325	46,069,226	0.65%	706,327	426
2015	286,594,841	-	-	286,594,841	49,151,975	0.58%	707,461	405
2016	296,006,777	-	-	296,006,777	51,291,371	0.58%	710,368	417
2017	285,370,658	-	-	285,370,658	53,627,217	0.53%	709,599	402
2018	269,000,032	-	-	269,000,032	55,056,935	0.49%	708,719	380
2019	231,031,267	-	-	231,031,267	n/a	n/a	706,925	327
2020	214,396,690	-	-	214,396,690	n/a	n/a	714,342	300
2021	197,983,600	-	-	197,983,600	n/a	n/a	711,239	278

### Sources:

<sup>(1)</sup> Sales & Marketing Management Survey of Buying Power and Bureau of Economic Analysis, Lake County Partners and U.S. Department of Commerce.

<sup>(2)</sup> U.S. Census, Economic Development Intelligence System and Northeastern Illinois Planning Commission.

<sup>(3)</sup> Debt is net of premium/discount.

n/a Not available

(A component unit of Lake County, Illinois)
Net General Bonded Debt to Equalized Assessed Value
and Net Bonded Debt Per Capita
Last Ten Years

					Percentage of Bonded Debt to	Net General Bonded
Tax	Fiscal		Equalized Assessed	Net General	Equalized	Debt Per
Year	Year	Population	Value	Bonded Debt(2)	Assessed Value	Capita
2011	2012	706,260	26,712,347,047	298,054,791	1.116%	422
2012	2013	711,155	24,472,676,727	306,437,797	1.252%	431
2013	2014	703,019	22,967,939,408	316,521,234	1.378%	450
2014	2015	706,327	22,646,844,107	300,679,325	1.328%	426
2015	2016	707,461	23,436,709,963	286,594,841	1.223%	405
2016	2017	710,368	24,901,806,380	296,006,777	1.189%	417
2017	2018	709,599	26,005,064,391	285,370,658	1.097%	402
2018	2019	708,719	26,582,432,958	269,000,032	1.012%	380
2019	2020	706,925	27,246,393,667	231,031,267	0.848%	327
2020	2021	714,342	27,189,381,520	214,396,690	0.789%	300

### Sources:

<sup>(1)</sup> U.S. Census, Economic Development Intelligence System and Northeastern Illinois Planning Commission.

<sup>(2)</sup> Debt is net of premium/discount

(A component unit of Lake County, Illinois)
Schedule Direct and Overlapping Bonded Debt (1)(2)
As of March 5, 2021 (\*)

	Gross Debt	Percentage of Debt Applicable to District (1)	District's Share of Debt
Lake County Forest Preserve District (3)	\$ 197,983,600	100.00%	\$ 197,983,600
Overlapping Debt (2)			
Lake County	147,785,000	100.00%	147,785,000
School Districts	955,162,993	100.00%	955,162,993
College Districts	62,233,683	100.00%	62,233,683
Municipalities	464,811,139	100.00%	464,811,139
Park Districts	84,282,140	100.00%	84,282,140
Public Library Districts	27,990,622	100.00%	27,990,622
Sanitary Districts	3,740,000	100.00%	3,740,000
CLCJAWA	-	100.00%	-
Special Service Areas (County and Municipal)	124,265,247	100.00%	124,265,247
Fire Districts	30,293,924	100.00%	30,293,924
Total Overlapping Debt	\$ 1,900,564,748		\$ 1,900,564,748
Total Direct and Overlapping Debt (3)	\$ 2,098,548,348		\$ 2,098,548,348

<sup>\*</sup>Data Source: Speer Financial . Most recent data available.

### Notes:

- (1) Debt percentage to County is calculated by applying the ratio of assessed value of the specific district to that portion which is in Lake County. Percentages have been rounded to the nearest hundredth.
- (2) Represents general obligation debt, as reported by various governments. Overlapping governments without general obligation debt are not shown. Data presented was obtained from the Lake County.
- (3) As of January 1, 2022.

(A component unit of Lake County, Illinois)

## Demographic and Economic Statistics Last Ten Years

<b></b> .		Personal	Per Capita Personal	Median	School	
Fiscal	Population(1)	Income(2)	Income (2)	Age(3)	Enrollment(4)	Unemployment Rate(5)
2011	706,260	39,305,689	35,828	36.7	137,929	9.50%
2012	711,155	41,191,114	34,980	36.8	137,143	7.80%
2013	703,019	42,780,828	36,470	37.0	136,127	8.30%
2014	706,327	46,069,226	39,306	37.3	135,330	5.60%
2015	707,461	49,151,975	40,549	37.5	134,336	5.90%
2016	710,368	51,291,371	40,719	37.5	133,433	4.70%
2017	709,599	53,627,217	42,770	37.8	132,179	3.90%
2018	708,719	55,056,935	43,702	37.8	130,310	4.10%
2019	706,925	n/a	44,296	38.0	128,786	3.50%
2020	714,342	n/a	45,780	38.0	124,388	7.50%

### Sources:

- (1) U.S. Census, Economic Development Intelligence System, Northeastern Illinois Planning Commission Esri Business Analyst and Lake County Partners
- (2) Northeastern Planning Commission, Sales & Marketing Management Survey of Buying Power and Bureau of Economic Analysis and Lake County Partners
- (3) Market Profile prepared by Lake County Partners and Economic Development Intelligence System.
- (4) Lake County Regional Office of Education.
- (5) Illinois Department of Employment Security December Rate Not Seasonally Adjusted
- n/a Not Available

(A component unit of Lake County, Illinois)
Principal Employers
Current Year and Ten Years Ago

		2020				
<u>Employers</u>	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
AbbVie Inc	11,000	1	3.25%			
Abbott Laboratoies	9,000	2	2.66%	13,000	2	3.42%
Alight/Avon Hewitt Associates	4,000	3	1.18%	9,000	4	2.37%
Walgreen Boots Alliance Inc.	3,000	4	0.89%	·		
Discover Financial Svc Ins	2,976	5	0.88%	3,500	10	0.92%
Advocate Condell Medical Center	2,333	6	0.69%			
Visual Pak	2,000	7	0.59%			
Baxter Healthcare Corporation	1,900	8	0.56%	4,500	8	1.18%
CDW Corporation	1,800	9	0.53%			
Medline Industries, Inc.	1,600	10	0.47%			
Pfizer Inc.	1,600	10	0.47%			
Alliant Foodservice Inc				12,000	3	3.16%
SCC Holding Co LLC				8,000	5	2.11%
Solo Cup Company				6,799	6	1.79%
Motorola				4,000	9	1.05%
Motorola Mobility Inc				5,000	7	1.32%
Department of the Navy				26,200	. 1	6.90%
Totals	41,209	:	12.17%	91,999	i	24.22%

Source: Lake County Partners

(A component unit of Lake County, Illinois)
Full-Time Equivalent Employees by Function
Last Ten Years

	Calendar Year	endar Year Fiscal Year								
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Function										
General government	40.00	40.00	36.47	39.42	36.42	36.19	24.65	29.00	29.00	30.75
Education	23.05	24.35	29.50	26.42	26.42	26.42	39.90	49.99	49.99	49.99
Public safety	29.53	29.53	29.53	28.49	28.49	28.49	28.49	27.49	25.96	25.96
Maintenance and development	86.51	122.30	122.30	121.90	121.61	123.88	123.15	130.17	130.31	130.81
Natural Resources	33.71									
Golf courses	52.38	50.95	50.95	51.29	58.09	58.09	58.34	58.09	62.27	62.82
Total	265.18	267.13	268.75	267.52	271.03	273.07	274.53	294.74	297.53	300.33

Source: Lake County Forest Preserve Annual Budget

(A component unit of Lake County, Illinois)
Operating Indicators by Function
Last Ten Years

	Calendar Year	Fiscal Year								
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Function	(Covid)	(Covid)	(18 mos.)							
General government										
Employee Safety Training Sessions	36	31	47	7	11	17	18	20	25	24
<b>Environmental Mitigation Projects</b>	4	4	4	4	3	3	3	3	5	5
Computers Supported	195	196	195	194	203	201	204	199	206	189
Education and cultural resources										
Program Registrations	n/a	n/a	n/a	n/a	n/a	n/a	22,650	28,500	21,960	21,960
Museum, Program, & Event Attendance**	33,900	15,693	131,200	66,540	69,357	92,900	123,950	129,650	117,770	117,770
Community Use Rentals	70	n/a	52	62	49	126	130	150	145	145
Public safety										
Public Safety Service Calls***	n/a	12,000	18,200	12,000	12,000	23,000	19,000	18,000	15,800	15,800
Public Access Areas Patrolled	152	130	130	130	130	130	130	130	123	123
Permits Processed	26,756	30,235	50,800	33,960	32,155	30,890	28,260	26,730	26,605	26,405
Maintenance and development										
Preserve Work Orders Completed	3307	3134	5,115	3,338	3,657	3,914	4,489	4,468	4,330	4,330
Prairie, Woodland, Wetlands Seeded	620	432	876	446	438	471	435	197	285	226
Prescribed Burn Management Acres	2,550	1,250	2,874	3,203	3,355	2,551	2,391	3,000	3,200	2,568
Golf courses										
Daily Golf Rounds	71,649	77,835	N/A	69,971	69,748	75,997	79,955	85,239	88,135	91,835
Rounds of Cart Rentals	58,985	60,607	N/A	56,079	58,030	62,533	57,581	59,667	61,695	73,607
Season Passes Sold	17	37	N/A	41	51	59	79	98	102	113
Fox River Recreational Area										
Boat Slip Leases	128	105	63	83	73	73	72	70	75	72
Winter Storage Leases	141	121	116	125	131	118	123	93	89	89

n/a Not available, reporting differences in our new Ecommerce system.

Source: Lake County Forest Preserve Annual Budget

<sup>\*\*</sup>includes transition period for the Lakewood facility

<sup>\*\*\*</sup> numbers are reduced due to new procedures.

(A component unit of Lake County, Illinois)

### Capital Asset Statistics by Function Last Ten Years

	Calendar Fiscal Year									
	Year 2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Function										
General government										
Total Acres	31,047	30,970	30,967	30,865	30,865	31,015	30,235	30,156	30,037	29,334
<b>Building and Structures</b>	279	278	283	283	292	292	303	315	398	398
Miles of Trails	208	208	206	203	203	192	189	182	159	157
Education and cultural resources										
Historical/Cultural Sites	4	4	4	4	4	4	4	4	4	4
Public safety										
Patrol Units	17	17	17	17	17	17	17	17	19	18
Ranger Stations	2	2	2	2	2	2	5	7	7	7
Maintenance and development										
Vehicles and Equipment*	188	465	463	461	463	451	438	452	437	507
Farmland Management Acres	2,028	2,283	2,283	2,514	2,514	2,227	2,220	2,298	2,617	2,527
Golf courses										
Number of Golf Courses	3	3	3	3	3	3	3	3	3	4
Fox River Recreational Area										
Number of Boat Slips	169	169	169	169	169	169	169	169	169	169
Trails in miles	2	2	2	2	2	2	2	2	2	2

<sup>\* -</sup> Method of reporting changed

Source: Lake County Forest Preserve Annual Budget